



**Hagerstown/Eastern Panhandle Metropolitan Planning Organization**  
33 W. Washington St., 4th Floor, Suite 402, Hagerstown, MD 21740  
Phone: 240-313-2080, Fax: 240-313-2084  
[www.hepmpo.net](http://www.hepmpo.net)

## **INTERSTATE COUNCIL MEETING**

**October 16, 2024, 1:30pm**

### **AGENDA**

#### **In-Person –**

*Eastern West Virginia Regional Airport, 2<sup>nd</sup> Floor Conference Room, 170 Aviation Way, Martinsburg, WV 25405*

#### **Virtual -**

*Please join meeting from your computer, tablet or smartphone: [Microsoft Teams meeting link](#)*

*You can also dial in using your phone: United States +1 (240) 673-0780; Phone Conference ID: 689 186 195#*

**CALL TO ORDER**, *Chair Elaine Bartoldson*

**ROLL CALL OF PARTICIPANTS**, *Matt Mullenax, Executive Director*

**APPROVAL OF MINUTES (August 21, 2024)**, *Chair Elaine Bartoldson – Discussion/Action*

#### **I. Transportation Improvement Program**

**ACCESS IN APPALACHIA PILOT IMPLEMENTATION PROGRAM PRESENTATION**, *Meredith Hill, Maryland DOT – Information/Discussion*

**FY2025-2028 WEST VIRGINIA TRANSPORTATION IMPROVEMENT PROGRAM AMENDMENTS**, *Michaela McDonough, Transportation Planner – Discussion/Action – Resolution 2025-04*

#### **II. Long Range Transportation Plan**

**HAGERSTOWN SAFE STREETS AND ROADS FOR ALL ACTION PLAN**, *Matt Mullenax, Executive Director – Information/Discussion*

**US11 VIRGINIA AVENUE CORRIDOR STUDY**, *Matt Mullenax, Executive Director – Information/Discussion*

**WV9 EDWIN MILLER BOULEVARD STUDY**, *Matt Mullenax, Executive Director – Information/Discussion*

**WV51 WASHINGTON STREET CORRIDOR STUDY**, *Matt Mullenax, Executive Director – Information/Discussion*

**EPTA TRANSIT DEVELOPMENT PLAN UPDATE**, *Matt Mullenax, Executive Director – Information/Discussion*

**WASHINGTON COUNTY TRANSIT FACILITIES EXPANSION PLAN**, *Matt Mullenax, Executive Director – Information/Discussion*



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**III. Organizational Administration**

**TITLE VI PLAN UPDATE**, *Matt Mullenax, Executive Director – Information/Discussion*

**FINANCIAL STATUS UPDATE**, *Jill Baker, HEPMPO/Washington County Department of Planning and Zoning – Information/Discussion*

**DIRECTOR’S REPORT**, *Matt Mullenax, Executive Director – Information/Discussion*

**STAFF REPORT**, *Michaela McDonough, Transportation Planner – Information/Discussion*

**IV. Other Business**

**INTERSTATE COUNCIL MEMBER RECOGNITION OF SERVICE**, *Matt Mullenax, Executive Director – Information/Discussion*

**PUBLIC COMMENT**

**NEXT MEETING JANUARY 15, 2025 – MARTINSBURG, WV (TENTATIVELY)**

**V. Adjournment**

**HAGERSTOWN/EASTERN PANHANDLE  
METROPOLITAN PLANNING ORGANIZATION  
INTERSTATE COUNCIL  
August 21, 2024**

The Hagerstown/Eastern Panhandle Metropolitan Planning Organization Interstate Council held a meeting on Wednesday, August 21, 2024 at 1:30 p.m. both in person [at the Eastern Panhandle Regional Airport in Martinsburg, WV] and via tele-conference call. MD and WV Open Governmental Meetings Acts and HEPMPO Bylaws permit virtual only meetings of our committees and boards provided members can hear and be heard by each other and by any media or members of the public.

**CALL TO ORDER**

The Vice-Chair called the meeting to order at 1:30 p.m.

**ROLL CALL**

The following were in attendance: Jill Baker, Vice-Chairperson, Washington County Dept. of Planning & Zoning; Matt Mullenax, HEPMPO Executive Director; Kari Snyder, MDOT; Pam Mohn, Washington County Dept. of Engineering; John Barr, Washington County Commissioner; Brian Carr, WV DOH; Jim Barnhart and Steve Catlett, Berkeley County Commission; Elizabeth Ricketts, City of Charles Town; Andy Blake, City of Martinsburg; Andrew Eshelman, Washington County Division of Public Works; and Peter Perini, City of Hagerstown Councilman.

Also present were: Debra Eckard, Washington County Dept. of Planning & Zoning; Kara Greathouse, FHWA ;Michael Dodd, WVDOH; Kevin Sullivan, WVDOH; Jim Bender, City of Hagerstown; Meg Young, MDOT; and Chris Strovel, Senator Capito's Office.

**MINUTES**

**Motion and Vote:** Mr. Blake made a motion to approve the minutes of the May 15, 2024 meeting as presented. The motion was seconded by Mr. Barnhart and unanimously approved with Mr. Eshelman abstaining from the vote.

**NEW BUSINESS**

**-TRANSPORTATION IMPROVEMENT PROGRAM**

**MDOT Model Complete Streets Initiative Presentation**

Ms. Meg Young, MDOT Deputy Director of Active Transportation and Micro Mobility, provided a brief presentation on MDOT's Model Complete Street Initiative Policy update and Leadership Academy. The Complete Streets policy was updated and adopted on June 1, 2024 will become effective on January 1, 2025. This Policy applies to all MDOT projects as well as NTA, MVA, MAA, Port Authority, etc. and

The Leadership Academy is a partnership between MDOT, the SHA, and Smart Growth America and three local jurisdictions – Hagerstown, Bel Air, and Howard County. These jurisdictions chose State roadways that run through the towns that have safety issues. On the selected roadways, quick-build projects are proposed to test modification factors and safety interventions that are more focused on multi-modal users.

The City of Hagerstown's project will be on the Dual Highway in both eastbound and westbound lanes from the downtown area. A speed study has been conducted. This project is designed to improve intersections, develop high visibility crosswalks, narrow roadways to slow down traffic, and on the westbound approach speed cushions will be installed. All of these traffic calming measures will be installed in the next week or two and will be in place for approximately three months while data is being collected.

**FY 2023-2026 MD Transportation Improvement Program Amendments [Resolution 2025-02]**

Mr. Mullenax presented the following amendments and adjustments for the FY 2023-2026 MD TIP.

## **Washington County Engineering**

### **Adjustments** – No formal action required

- Eastern Boulevard widening Phase II, W2017-08
  - **Changes:** Add CON funding in FY 2027: \$647,000 (Local), FY 2028: \$1,000,000 (Local)
- Local Federal Aid Projects, W2019-07
  - **Change:** Add \$20,000 Local CON funding in FY 2026
- Wright Road Relocation, W2021-07
  - **Change:** Add CON funds in FY 2025: \$1,400,000 (State); FY 2027: \$799,000 (Local); FY 2028: \$671,000 (Local)

## **Maryland State Highway Administration**

### **New Projects** – Formal action required

- Bridge Replacement on I-70, W2025-07; Replacement of bridges over St. Paul Road (west and east bound)
  - **Project Data:** ENG FY 2024: \$297,000 (\$238,000 Federal; \$59,000 State); FY 2025: \$198,000 (\$159,000 Federal; \$39,000 State); CON FY 2025: \$10,080,000 (\$8,064,000 Federal; \$2,106,000 State); FY 2026: \$7,920,000 (\$6,336,000 Federal; \$1,584,000 State)
- Bridge Rehabilitation on US 40, W2025-08; Bridge rehab over Conococheague Creek near Wilson
  - **Project Data:** ENG FY 2024: \$278,000 (\$222,000 Federal; \$56,000 State); FY 2025: \$163,000 (\$130,000 Federal; \$33,000 State); ROW FY 2024: \$2,000 (Federal); FY 2025: \$2,000 Federal; CON FY 2025: \$4,986,000 (\$3,989,000 Federal; \$997,000 State); FY 2026: \$7,027,000 (\$5,622,000 Federal; \$1,405,000 State); FY 2027 \$4,986,000 (\$3,989,000 Federal; \$997,000 State)
- National Electric Vehicle Infrastructure (NEVI), W2025-09 ; Create network of electric vehicle chargers
  - **Project Data:** ENG FY 2024: \$22,000 (\$21,000 Federal; \$1,000 State); FY 2025: \$1,000 (Federal); FY 2026: \$25,000 (\$24,000 Federal; \$1,000 State); CON FY 2025: \$458,000 (\$366,000 Federal; \$92,000 Private); FY 2026: \$325,000 (\$260,000 Federal; \$65,000 Private); FY 2027: \$375,000 (\$300,000 Federal; \$75,000 Private); FY 2028: \$250,000 (\$200,000 Federal; \$50,000 Private)

**Motion and Vote:** Ms. Snyder made a motion to approve the FY 2025-2028 Maryland TIP amendments as presented. The motion was seconded by Commissioner Barr and unanimously approved.

## **FY 2023-2026 WV Transportation Improvement Program Amendments [Resolution 2025-01]**

Mr. Mullenax presented the following amendments and adjustments for the FY 2023-2026 WV TIP.

### **West Virginia Department of Transportation**

#### **Berkeley County**

### **New Projects** – Formal action required

- WV 9 Ridge Road Roundabout, B2025-05; Roundabout construction
  - **Project Data:** ENG – FY 2024: \$850,000 (Federal); ROW – FY 2026: \$1,500,000 (Federal); CON FY 2027: \$5,000,000 (Federal)
- WV 9 School House Drive I/S Improvements, B2025-06; Construct roadway
  - **Project Data:** ENG – FY 2025: \$850,000 (\$680,000 Federal; \$170,000 State); ROW – FY 2026: \$1,500,000 (\$1,200,000 Federal; \$300,000 State); CON – FY 2029: \$5,000,000 (\$4,000,000 Federal; \$1,000,000 State)
- WV 9 CO 1 Roundabout +1, B2025-07; Roundabout construction



- **Project Data:** ENG – FY 2025: \$1,200,000 (Federal); ROW – FY 2026: \$2,200,000 (Federal); CON – FY 2028: \$7,500,000 (Federal)

**Discussion and Comments:** Commissioner Catlett asked for details proposed for improvements on the WV 9 School House Drive Intersection Improvement. He expressed his opinion that there is not enough space for a roundabout and concern for the 7-Eleven store at this intersection. He stated that he sent an e-mail to the WV DOT in Charleston asking for additional information and to date has not received a reply. Commissioner Catlett realizes there are problems on the Route 9 corridor with increased traffic and improvements are needed; however, he expressed his concern with approving significant funding requests without knowing the details of the proposed projects to alleviate the problems.

Mr. Carr, in response to the proposed School House Drive Intersection Improvements, believes there will be preliminary studies to determine what improvements are more feasible for this intersection.

Mr. Blake asked if more detailed information could be requested from the WVDOH. Mr. Mullenax was not sure how far along a project needs to be before more information can be disseminated for the Board to make a meaningful decision. Ms. Greathouse suggested a possible option was for the Interstate Council approve the engineering phase of the project and table the right-of-way and construction funding of the amendment until more information can be obtained.

Mr. Carr stated that while he understands the frustration, many times a definitive answer cannot be given until the engineering phase has been started and a determination has been made to decide what would be the best solution for the specific problem.

**Motion and Vote:** Commissioner Catlett made a motion to approve the WV 9 CO 1 Roundabout +1 and the WV 9 Ridge Road Roundabout amendments as presented and the engineering phase of the WV 9 School House I/S Improvement project. The motion was seconded by Commissioner Barnhart and unanimously approved.

**Adjustments** – No formal action required

- US 11 TWLTL Extension, B2021-09
  - **Changes:** Increase FY 2024 CON to \$1,725,451 (\$1,380,361 Federal; \$345,090 State) and obligate project
- Meadow Lane Traffic Signal, B2022-02
  - **Changes:** Increase FY 2024 CON to \$1,668,388 (\$1,334,711 Federal; \$333,677 State)
- Meadow Lane Roundabout, B2022-14:
  - **Changes:** Project obligated
- Martinsburg North Queen Street, B2022-18
  - **Changes:** Move FY 2023 CON funding to FY 2024 and obligate project
- Specks Run Road Traffic Signal, B2023-07
  - **Changes:** Increase FY 2024 CON to \$621,567 (\$497,253 Federal; \$124,314 State); change federal fund source to CMAQ and obligate project
- Route 11 Turning Improvements, B2023-11
  - **Changes:** Project obligated
- DS Roadway Departure, B2023-14
  - **Changes:** Move FY 2024 CON funding to FY 2025
- Bessemer Overhead +1, B2024-01
  - **Changes:** Move FY 2025 CON funding to FY 2024, increase to \$407,358 (\$325,886 Federal; \$81,472 State) and obligate project
- Queen Street at Moler Avenue Signal Renovation and Ped Upgrade, B2024-11
  - **Changes:** Increase FY 2024 CON funding to \$607,733 (Federal); Remove ROW phase and obligate project
- US 11 at Hatchery Road Improvements, B2024-12
  - **Changes:** Split FY 2026 CON funding to 80/20 share: \$2,500,000 (\$2,000,000 Federal; \$500,000 State)
- I-81 Exit 20 SB Ramp Widening, B2024-13
  - **Changes:** Remove ROW phase and obligate project

- Hammonds Mill Road RTL, B2024-14
  - **Changes:** Change ENG phase federal fund type to CMAQ and change ROW federal fund type to STBG-FLEX
- DS Guardrail Project, B2024-17
  - **Changes:** Project obligated
- Roadway Striping (DS), B2025-01
  - **Changes:** Add CON funding in FY 2027: \$1,320,424 (\$739,437 Federal; \$580,987 State) and in FY 2028: \$1,320,424 (\$739,437 Federal; \$580,987 State)
- D5 Recall Striping, B2025-02
  - **Changes:** Add CON funding in FY 2027: \$281,303 (\$196,912 Federal; \$84,391 State) and in FY 2028: \$267,908 (\$187,535 Federal; \$80,373 State)
- SF BR Inspect – D5, B2025-03
  - **Changes:** Add CON funding in FY 2027: \$900,000 (\$720,000 Federal; \$180,000 State) and in FY 2028: \$900,000 (\$720,000 Federal; \$180,000 State)

### **New Project**

- Winchester Avenue RRFB, B2025-04
  - **Project Data:** CON – FY 2025: \$50,000 (Federal)

### **Jefferson County**

#### **Adjustments** – No formal action required

- W Washington Street, J2021-05
  - **Changes:** Obligate project
- Ridge Road Morgan Grove, J2024-02
  - **Changes:** Change CON federal fund source to STBG-FLEX and obligate project
- Ranson (North Mildred), J2024-03
  - **Changes:** Change CON federal fund source to STBG <5K Pop
- Maddex Square Ped Crossing, J2024-08
  - **Changes:** Change ENG and CON federal fund source to CMAQ, Split all phases to 80/20. Decrease FY 2024 CON funding. Obligate project as is: ENG – FY 2024: \$10,000 (\$8,000 Federal; \$2,000 State); ROW – FY 2024: \$10,000 (\$8,000 Federal; \$2,000 State); CON – FY 2024: \$148,912 (\$119,133 Federal; \$29,779 State)
- W Washington Street, J2024-09
  - **Changes:** Change ENG federal fund source to HSIP and obligate project
- Flowing Springs Exit Lighting, J2024-10
  - **Changes:** Increase FY 2024 CON funding to \$399,439 (Federal) and obligate project
- Flowing Springs Road, J2024-11
  - **Changes:** Increase FY 2025 CON funding to \$495,000 (\$396,000 Federal; \$99,000 State)

### **New Project**

- Congress-Lawrence I/S, J2025-01; Design/Build ADA ramps
  - **Project Data:** CON – FY 2025: \$273,784 (\$219,027 Federal; \$54,767 Local)
- Charles Town Augustine Ave Phase II, J2025-02' Design plan bike/ped path
  - **Project Data:** CON – FY 2025: \$350,000 (\$280,000 Federal; \$70,000 Local)

### **Eastern Panhandle Transit Authority**

- Capital Assistance – Bus Replacement, WVT2022-01: Capital funds for bus replacement
  - **Changes:** Move FY 2024 funding to FY 2025
- 5307 Bus Replacement, WVT2024-01
  - **Changes:** Move FY 2024 funding to FY 2025
- Operating Assistance – Section 5307, WVT2025-01
  - **Changes:** Move FY 2024 funding to FY 2025 and increase to \$6,321,280 (\$3,160,640 Federal; \$3,160,640 Local)

- Section 5339 Buses and Bus Facilities Infrastructure Investment Program, WVT2021-08
  - **Changes:** Move all funding from FY 2023 to FY 2025: \$22,027,107 (\$19,686,107 Federal; \$2,341,000 Local)
- Mobility Management Assistance – Section 5310, WVT 2021-07
  - **Changes:** Increase funding in FY 2025: \$40,000 (\$32,000 Federal; \$8,000 Local); FY 2026: \$40,000 (\$32,000 Federal; \$8,000 Local); Add funding in FY 2027: \$40,000 (\$32,000 Federal; \$8,000 State)
- Capital Assistance – Preventative Maintenance, WVT2025-02
  - **Changes:** Add funding in FY 2025: \$742,532 (\$594,025 Federal; \$148,507 Local)
- Capital Assistance – Miscellaneous Equipment, WVT2025-03
  - **Changes:** Add funding in FY 2025: \$91,945 (\$73,556 Federal; \$18,389 Local)

## **-LONG RANGE TRANSPORTATION PLAN**

### **Hagerstown Safe Streets and Roads for All Action Plan**

Mr. Mullenax reported that our consultants have completed the initial crash analysis and key findings report which he presented in a power point presentation. It was noted that approximately 4 fatalities on non-interstate roadways occur each year with another 19 crashes on average resulting in severe injuries. An in-person workshop was held on August 14<sup>th</sup> with participation from the City's Department of Public Works, Washington County Public Schools, Hagerstown Fire Department, and the State Highway Administration. Consultants are finalizing a draft of the City high injury network for review and we are preparing for the first round of public outreach. An on-line MetroQuest survey will be released in early September for 30 days.

### **US 11 Virginia Avenue Corridor Study**

Mr. Mullenax stated that a corridor study is being conducted on US Route 11 (Virginia Avenue) between Governor Lane Boulevard and Armstrong Avenue. This corridor was identified on the high injury network of our Regional Safety Action Plan as well as MDOT's Pedestrian Safety Action Plan and Vulnerable Road Users Assessment. A kick-off meeting has been scheduled for September. SHA's District 6 has provided information on potential development in the area and the consultants have secured the most recent year's crash data.

A handout that includes high level recommendations through this corridor as well as the Edwin Miller Boulevard and West Washington Street corridors citing potential countermeasures based on crash history was distributed in the agenda packets.

### **WV 9 Edwin Miller Boulevard Study**

Mr. Mullenax noted that a kick-off meeting has been scheduled for September. The consultant is working with WVDOT to secure the most recent crash data.

### **WV 51 West Washington Street Corridor Study**

Mr. Mullenax announced that a kick-off meeting has been scheduled for September. The consultant is working with WVDOT to secure the most recent crash data. Staff has been in contact with the City of Charles Town to discuss the possibility of pursuing a SS4A implementation grant in the Spring of 2025 based on this study's recommendations.

### **EPTA Transit Development Plan Update**

Mr. Mullenax explained that this project will provide the blueprint for revised service routes at EPTA's new location in downtown Martinsburg. A kick-off meeting was held with our consultants. EPTA has provided all initial transit data as requested and the consultant will now begin working on a marketing and service analysis. We anticipate the initial public outreach to begin in November.

### **Washington County Transit Facilities Expansion Plan**

Mr. Mullenax noted that Washington County Transit is proposing to expand its facilities which is comprised of two parcels separated by an alley owned by the City of Hagerstown. This project will focus on assessing the current facility space needs and develop a feasible concept facility design. Our consultants are

reviewing redevelopment and zoning requirements with the City of Hagerstown as well as working on an Environmental Screening and facility data collection.

## **-ORGANIZATIONAL ADMINISTRATION**

### **Title VI Plan Update**

Mr. Mullenax explained that our Title VI Plan must be updated every three years. He announced that a kick-off meeting was held with our consultants to review the project schedule, census data needs and supporting information. A meeting will be held in the near future with the State DOTs to review our process alongside their State plans. We anticipate a first draft to be ready in October.

### **FY 2025 Unified Planning Work Program Revision [Resolution 2025-03]**

Mr. Mullenax stated that the Unified Planning Work Program (UPWP) contains the budget and work programs for the MPO's fiscal year. He noted that our new TIP software came in under budget; therefore, staff is proposing to move funds previously allocated to the new software in the amount of \$15,000 to the Washington County Transit Facilities Plan. This change would allow the consultant to pursue a lot consolidation process with the City of Hagerstown to aid in the redevelopment plan for the transit center. The proposed revision was advertised for public comment from August 7<sup>th</sup> to August 20<sup>th</sup>; no public comments were received.

**Motion and Vote:** Commissioner Barr made a motion to approve the proposed revision to the UPWP as presented. The motion was seconded by Mr. Blake and unanimously approved.

### **FY 2025 HEPMPO Project Selection Announcement for Federal Suballocated Funds in West Virginia**

Mr. Mullenax noted that the winter 2025 project selection process for suballocated Federal funds will open on September 3<sup>rd</sup>. Application submittals will be accepted beginning September 13<sup>th</sup> and will end on November 1<sup>st</sup>. The project selection criteria will be identical to last year's criteria. Project submissions must be located within the West Virginia Urban Area versus the MPO's planning area which includes all of Berkeley and Jefferson counties. Mr. Mullenax highlighted the urban area on a map.

### **Financial Status Update**

Ms. Baker stated the financial statement that was distributed covers the 4<sup>th</sup> quarter of FY 2024. The MPO had a slight surplus of funding last year. All projects were completed on-time and on-budget. The majority of funds were spent in the Special Studies category. The Administrative category was approximately \$24,000 over budget; however, the bottom line was still under budget.

### **Director's Report**

Mr. Mullenax gave a brief report on the following:

- A kick-off meeting was held in August with the new TIP software vendor (EcoInteractive). We have begun transitioning all information to a new public portal.
- The MPO hosted the WV IJJA Hub and WVDOT grants workshop which led to discussions on current and future projects.
- Discussions have been held with MDOT and MTA about pursuing a 2025 RAISE grant for engineering, design and NEPA for the WCT Facility Plan. This project would be eligible for 100% federal funding.
- The Martinsburg Greenway RAISE grant was not selected; however, it was highly rated and as such will be automatically rolled over into the FY 25 application process for review by the Senior Review Team. Staff is working with the City of Martinsburg and the WVDOT on application edits and resubmission strategies.
- The EPTA Transit Center held its groundbreaking ceremony in June and a Community Open House was hosted in July. The Notice to Proceed will be issued to the general contractor on August 26<sup>th</sup>.
- MDOT and the MPO submitted a CRP grant for Federal funding to add pedestrian signals to the following intersections in the City of Hagerstown: Washington Street and Mulberry Avenue; Washington Street and Prospect Street; Washington Street and Locust Street; Franklin Street and Mulberry Avenue; and Franklin Street and Locust Street. These intersections were all recommended in the City's BPPAP.

- Staff has been working with Region IX to get an earmark awarded for the Shepherdstown Path project. A local match was secured from the Governor's Office. All paperwork has been submitted and the project should be going out to bid soon.
- MDOT has made its final selections of the critical urban and critical rural freight corridors based on the MPO's recommendations from the 2023 Regional Freight Plan.
- Staff is providing assistance to the City of Martinsburg on its FY24 SS4A demonstration/planning grant. If successful, this will be the first SS4A demonstration grant awarded in West Virginia.
- Staff is assisting WVDOT on its Railroad Crossing Elimination Planning grant for the Winchester and Western railroad crossing on Apple Harvest Drive. The grant is due on September 23<sup>rd</sup>. Letters of support will be solicited by staff from the City of Martinsburg, Berkeley County, EPTA and Region IX.

Ms. Snyder noted that the MDOT tour for Washington County is scheduled on Thursday, October 17<sup>th</sup> at 10 a.m. The location is yet to be determined. A full list of tour dates and locations will be posted on the MDOT CTP landing page.

Mr. Eshleman stated that during the MACO conference, I-81 construction funding is being pulled back. Design is approximately 65% completed and is being paused at this time.

### **OTHER BUSINESS**

#### **Public Comment**

No citizens were present.

#### **Future Meetings**

The next scheduled meeting of the Interstate Council is Wednesday, October 16, 2024 at 1:30 p.m. This meeting will be held in person at the Eastern West Virginia Regional Airport in Martinsburg, WV, with a call-in option.

### **-ADJOURNMENT**

Ms. Ricketts made a motion to adjourn the meeting at 3:10 p.m. The motion was seconded by Mr. Blake and so ordered by the Vice-Chair.

Respectfully submitted,

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Jill L. Baker, Vice-Chair



# Expanding Accessibility Metrics: Focus on Essential Destinations

Access in Appalachia

Meredith Hill, Maryland State Highway Administration  
Saumya Jain, University of Minnesota

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## Access, Accessibility, or Access to destinations

The *ease* with which a traveler *could* reach valued destinations

- Starting place
- Opportunity type
- Travel network
- Time of departure
- Ease is inverse of cost
  - usually, time



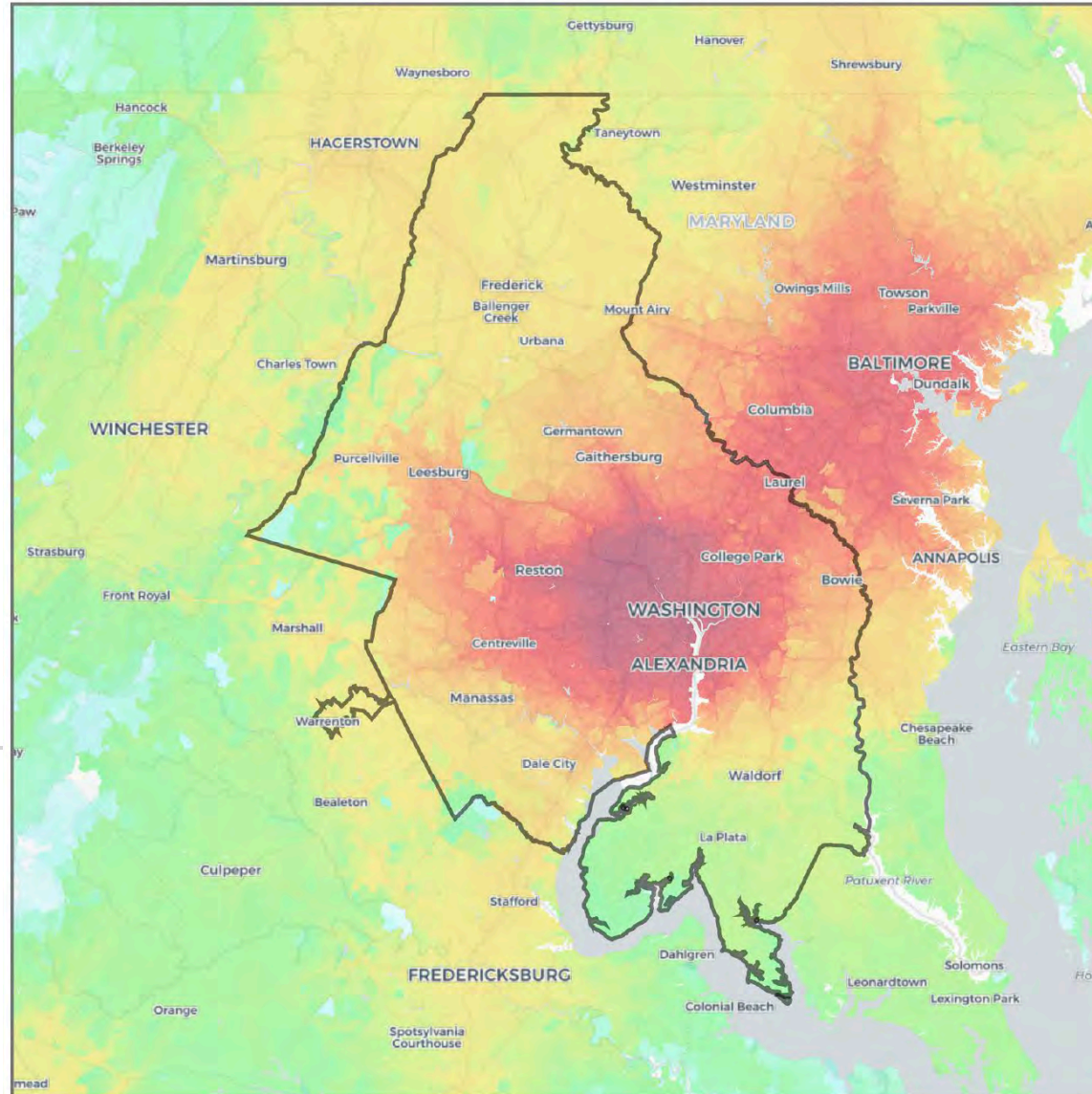






# National Capital Region Transportation Planning Board

How many **jobs** can one reach from each point in **30 min driving at 8am?**



# Appalachian Regional Commission

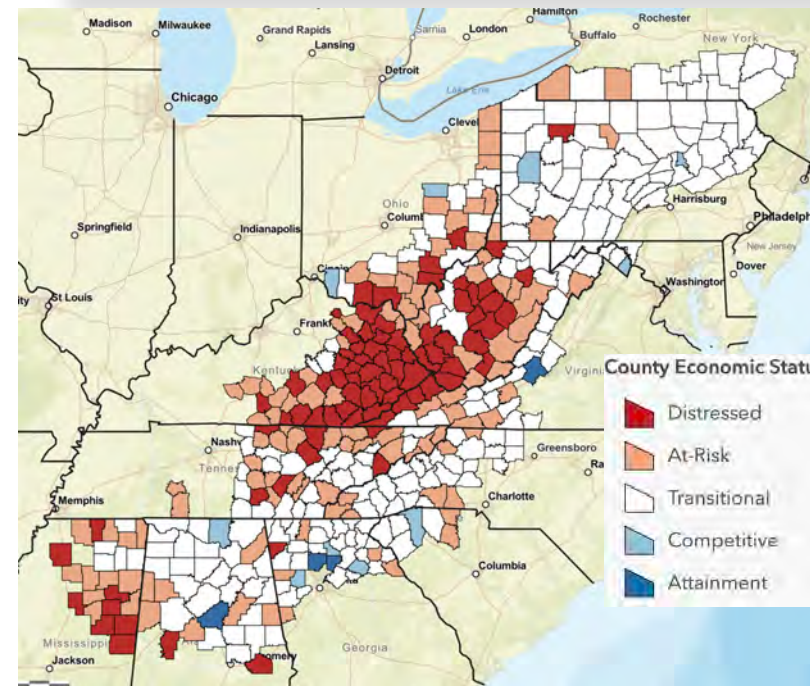
*...an economic development partnership entity of the federal government and 13 state governments focusing on 423 counties across the Appalachian Region.*



## A Region of Great Opportunity

ARC invests in Appalachia's economic future by providing grants, publishing research, and sponsoring learning experiences – all to help the Region's communities seize their opportunities, address economic disparity and advance prosperity.

[Learn More about Appalachia](#)



County Economic Status, FY 2023

- Distressed
- At-Risk
- Transitional
- Competitive
- Attainment

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# Destination Inventory



Transparent



Reproducible



# Multimodal access metrics

How soon can someone  
reach the nearest desired  
destination by each mode?

## Health Care:

- Trauma & urgent care = travel time to the **nearest**
- Primary care = travel time to the **nearest** and the **3<sup>rd</sup>**

## Schools:

- K-12 = travel time to the **nearest** and the **3<sup>rd</sup>**
- Post-secondary education = travel time to the **nearest**

## Entertainment:

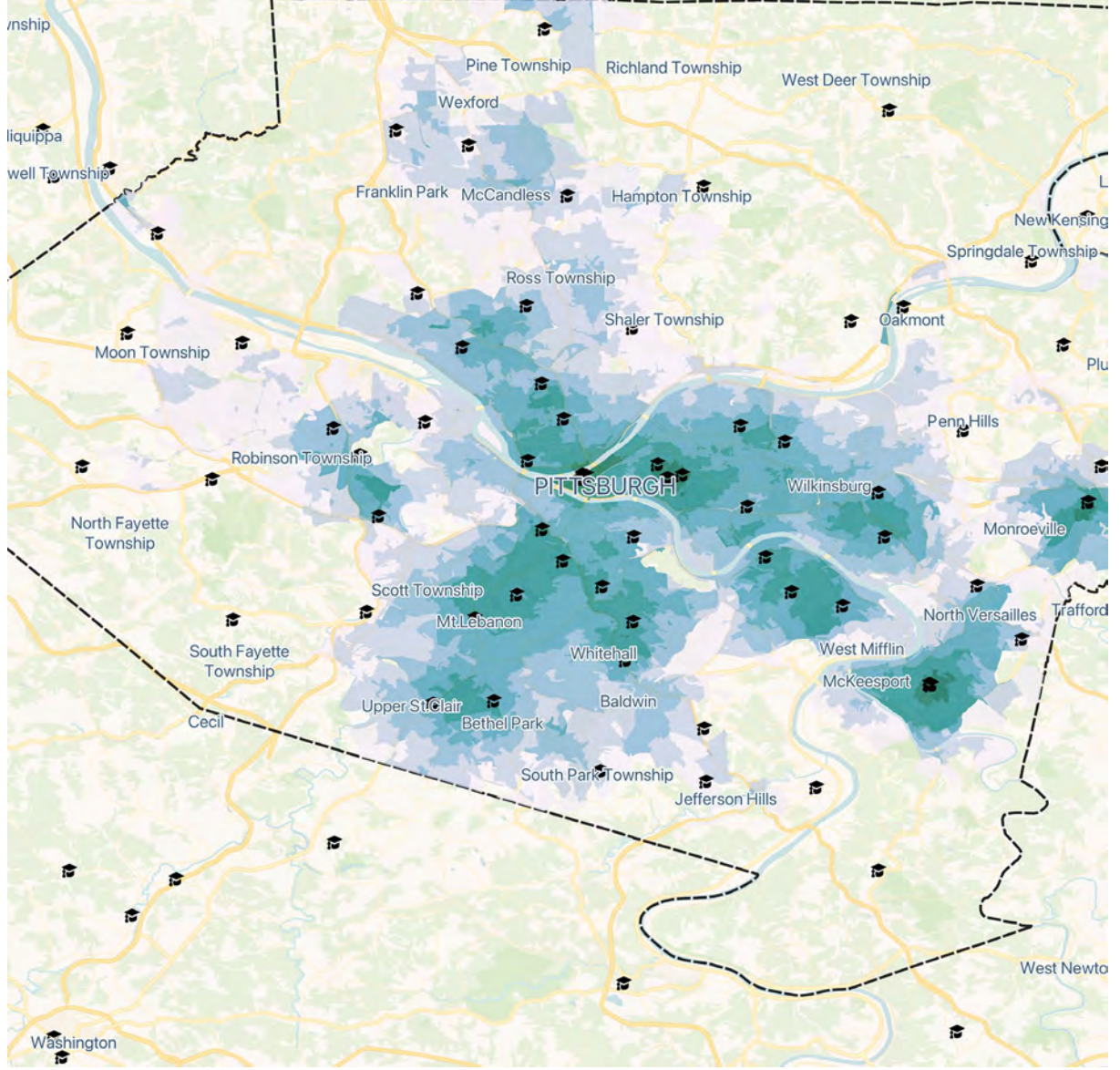
- Major Sports = travel time the **nearest**
- Convention Venues = travel time the **nearest**
- Fairgrounds = travel time to **nearest**

## Freight:

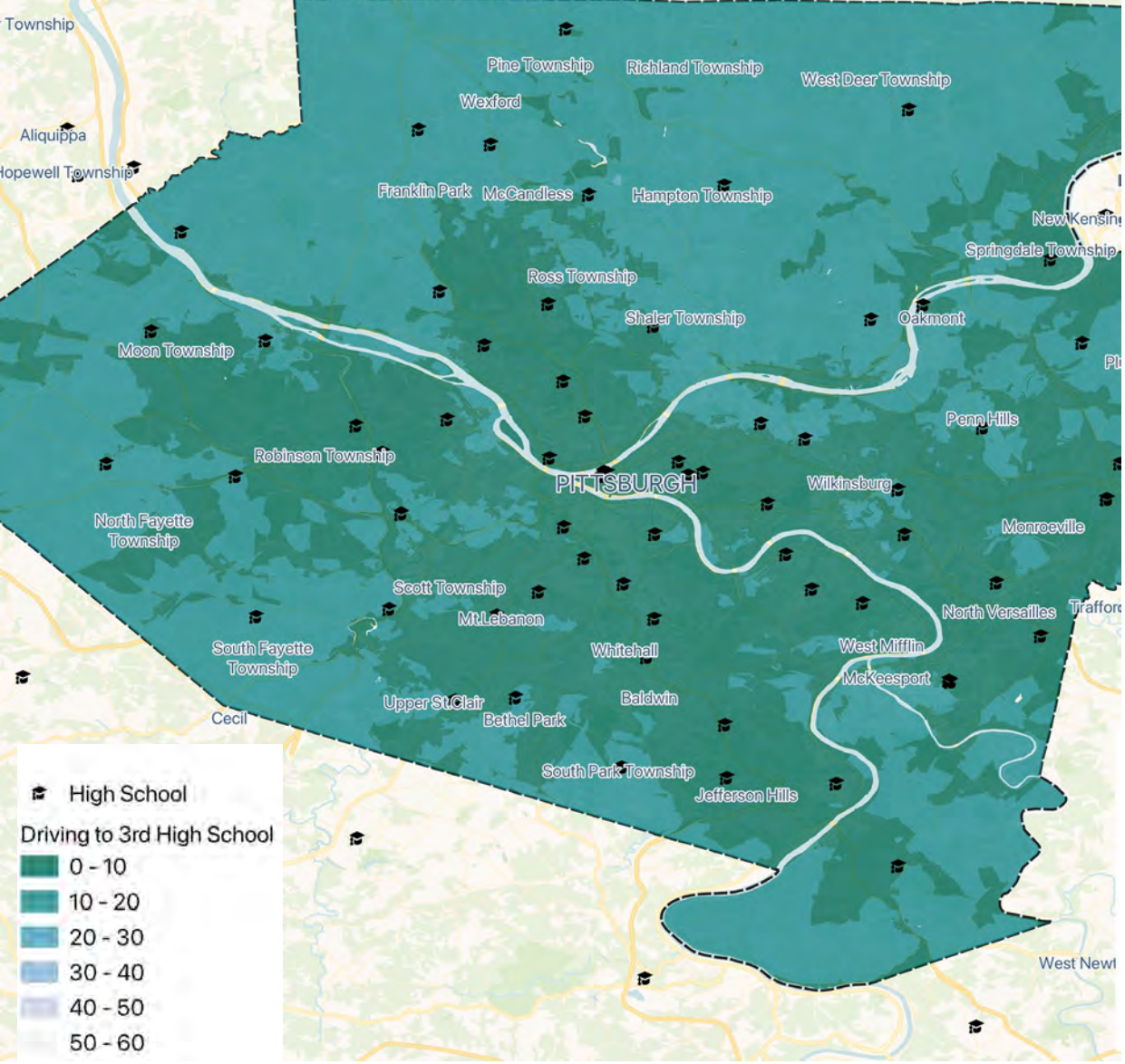
- Time to **nearest** by type



Allegheny County (Pittsburgh, PA)



Allegheny County (Pittsburgh, PA)



Travel time to the 3<sup>rd</sup> high school



# Transportation Meltdown: Children on the School Bus Till 10 p.m.

Strong Towns · August 23, 2023



Kentucky's largest school system recently had to cancel the second and third day of classes due to what they're calling a [disastrous overhaul of the bus system](#). On day one, some children were still on their bus at 10 p.m.

“In 25 of the 36 Appalachian counties with double-digit unemployment, more than one in five working-age adults lacked a high school diploma.”

Low Education Levels and Unemployment Linked in Appalachia

How Students' Transportation Options—or Lack Thereof—Affect Educational and Health Outcomes

LOCAL NEWS >

## Pittsburgh-area school district cancels classes again due to bus driver shortage

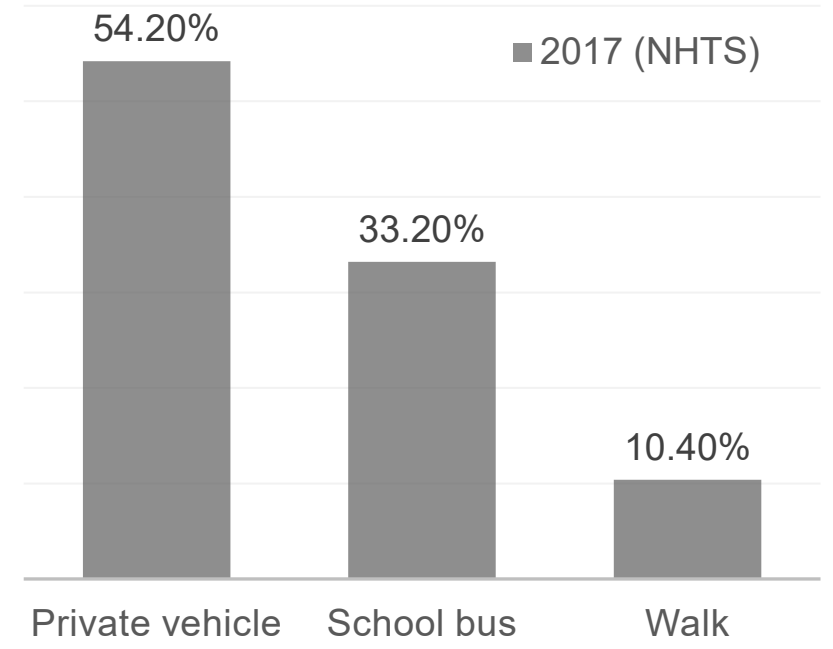
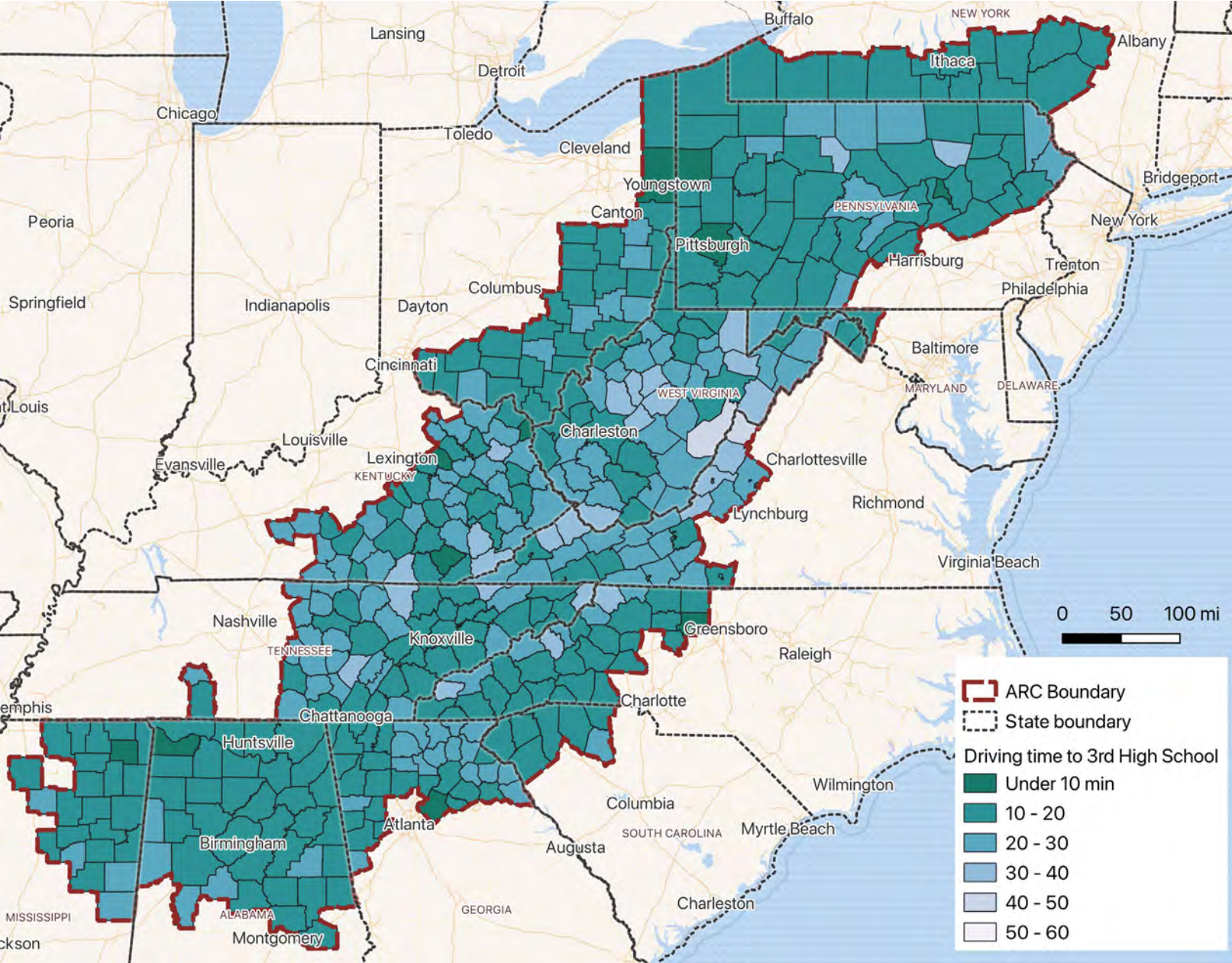
KDKA NEWS

BY ERIKA STANISH  
SEPTEMBER 21, 2023 | 6:04 PM | CBS PITTSBURGH





# Auto access



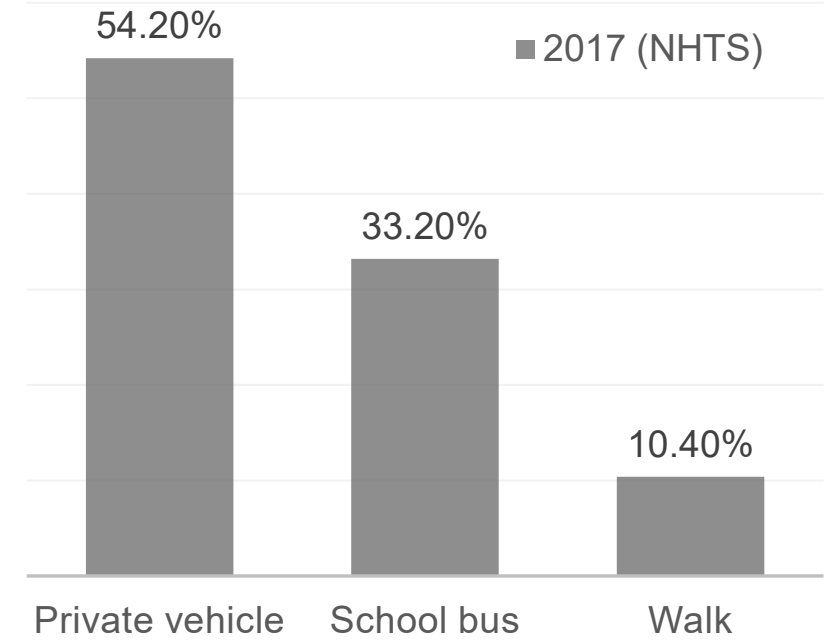
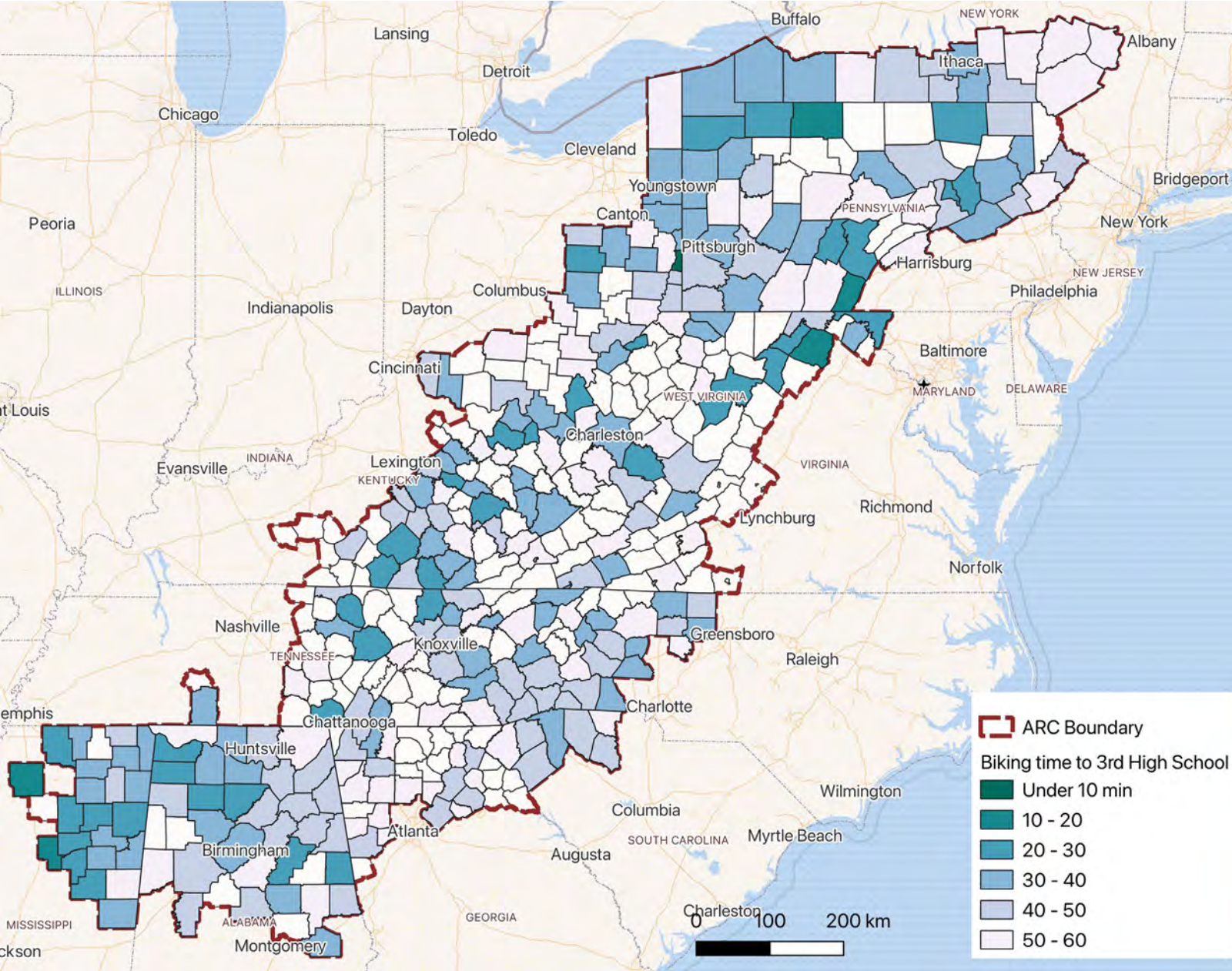
In 1969, Almost half (**48%**) of the children 5 to 14 years of age usually walked or bicycled to school

## Barriers to walking to school:

- Distance to school (**61%**)
- Traffic-related danger (**30%**)



# Bike access



In 1969, Almost half (**48%**) of the children 5 to 14 years of age usually walked or bicycled to school

## Barriers to walking to school:

- Distance to school (**61%**)
- Traffic-related danger (**30%**)





# Access to healthcare

- Urgent Care
- Trauma Centers

# Biden-Harris Administration Helps Expand Access to Rural Health Care Through Investing in America Agenda

*Grants Will Benefit More Than 5 Million People in Rural America*

**CHARLOTTESVILLE, Va., July 25, 2023** – U.S. Department of Agriculture (USDA) Deputy Secretary Xochitl Torres Small today announced that [USDA is expanding access to health care for more than 5 million people](#) living in 39 states and Puerto Rico as part of President Biden’s *Investing in America* agenda.

“During one of the most critical times in our nation’s history, the Biden-Harris Administration responded to deliver immediate economic relief and ensure rural people have access to quality health care,” Deputy Secretary Torres Small said. “USDA’s Emergency Rural Health Care Grants are helping strengthen rural America’s health care infrastructure to build for the future.”

USDA is awarding \$129 million in [Emergency Rural Health Care Grants](#) to improve health care facilities in rural towns across the nation. These grants will help 172 rural health care organizations expand critical services.

## **Press Release**

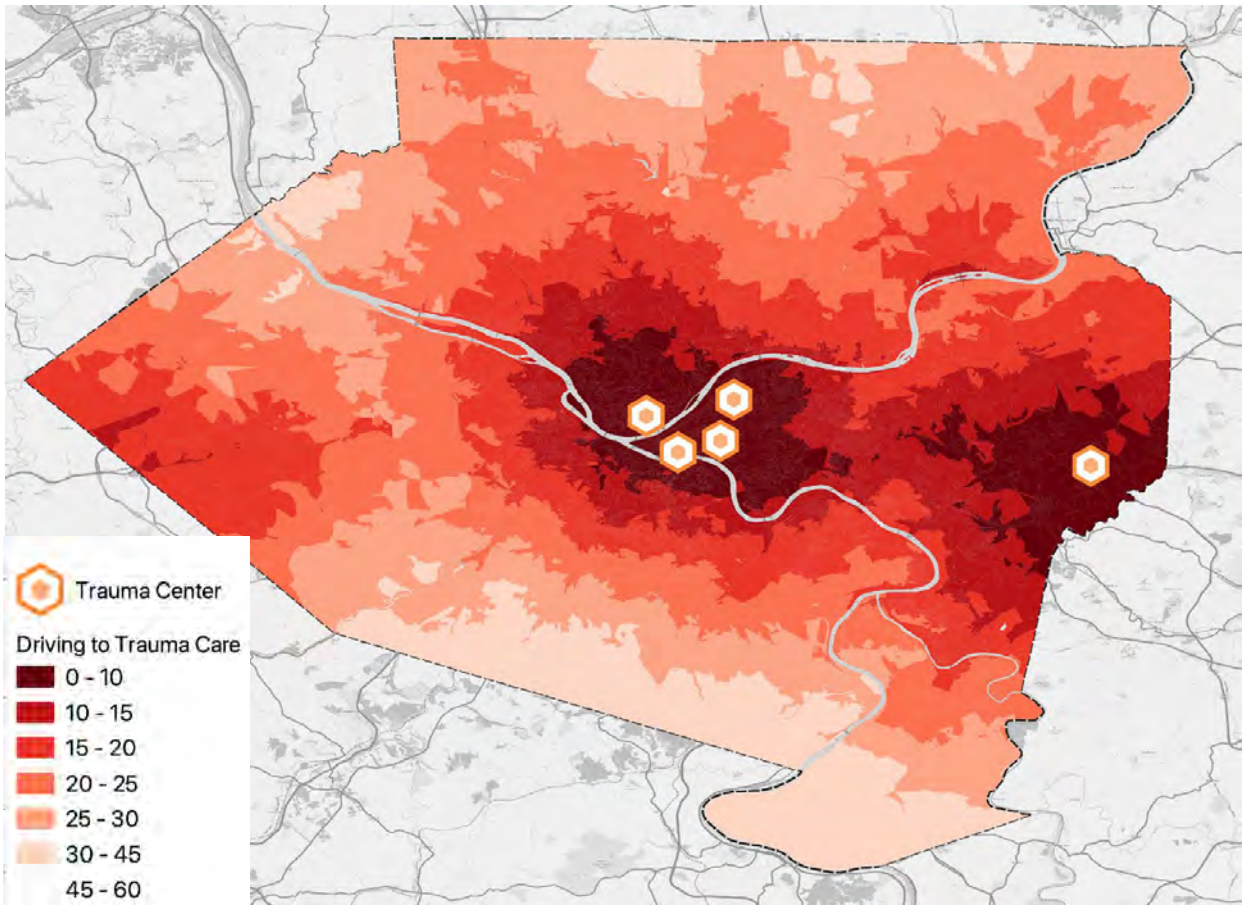
Release No. 0158.23

**Contact:** USDA Press

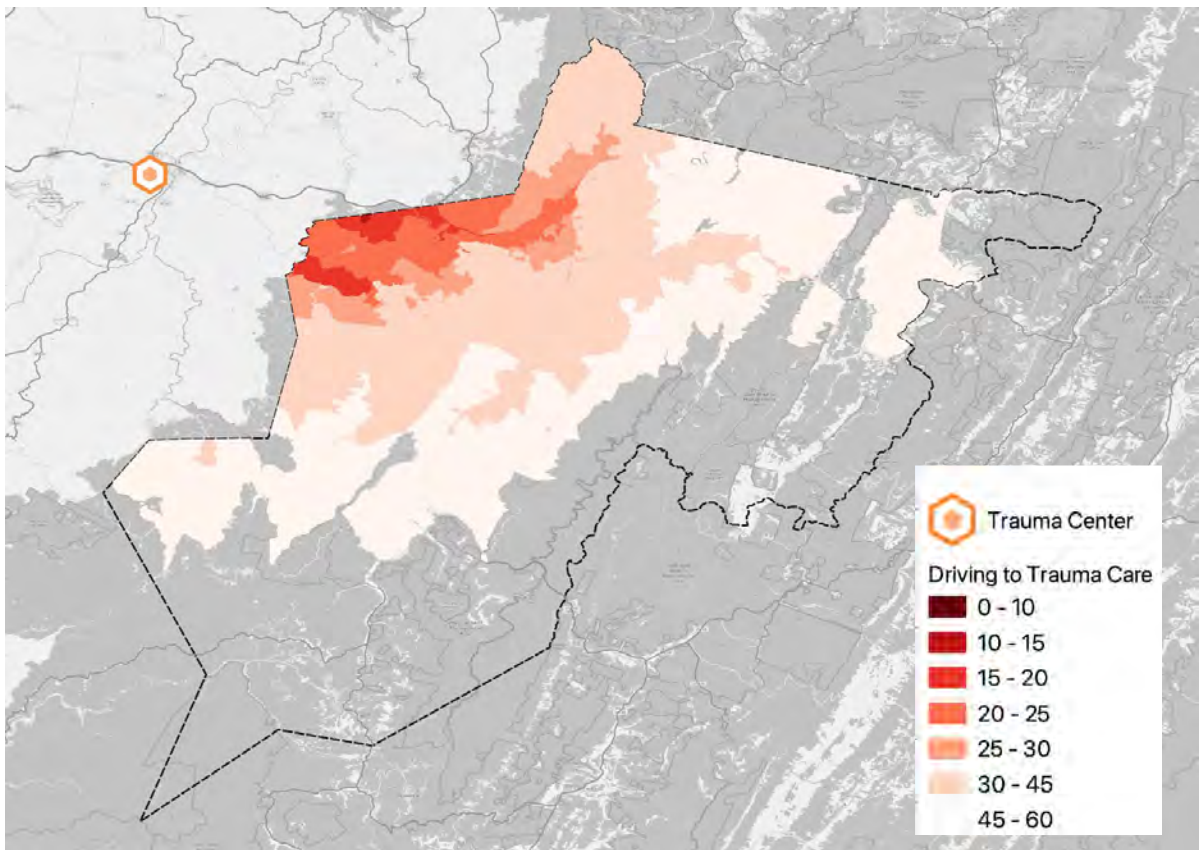
**Email:** [press@usda.gov](mailto:press@usda.gov)



Allegheny County  
(Pittsburgh, PA)

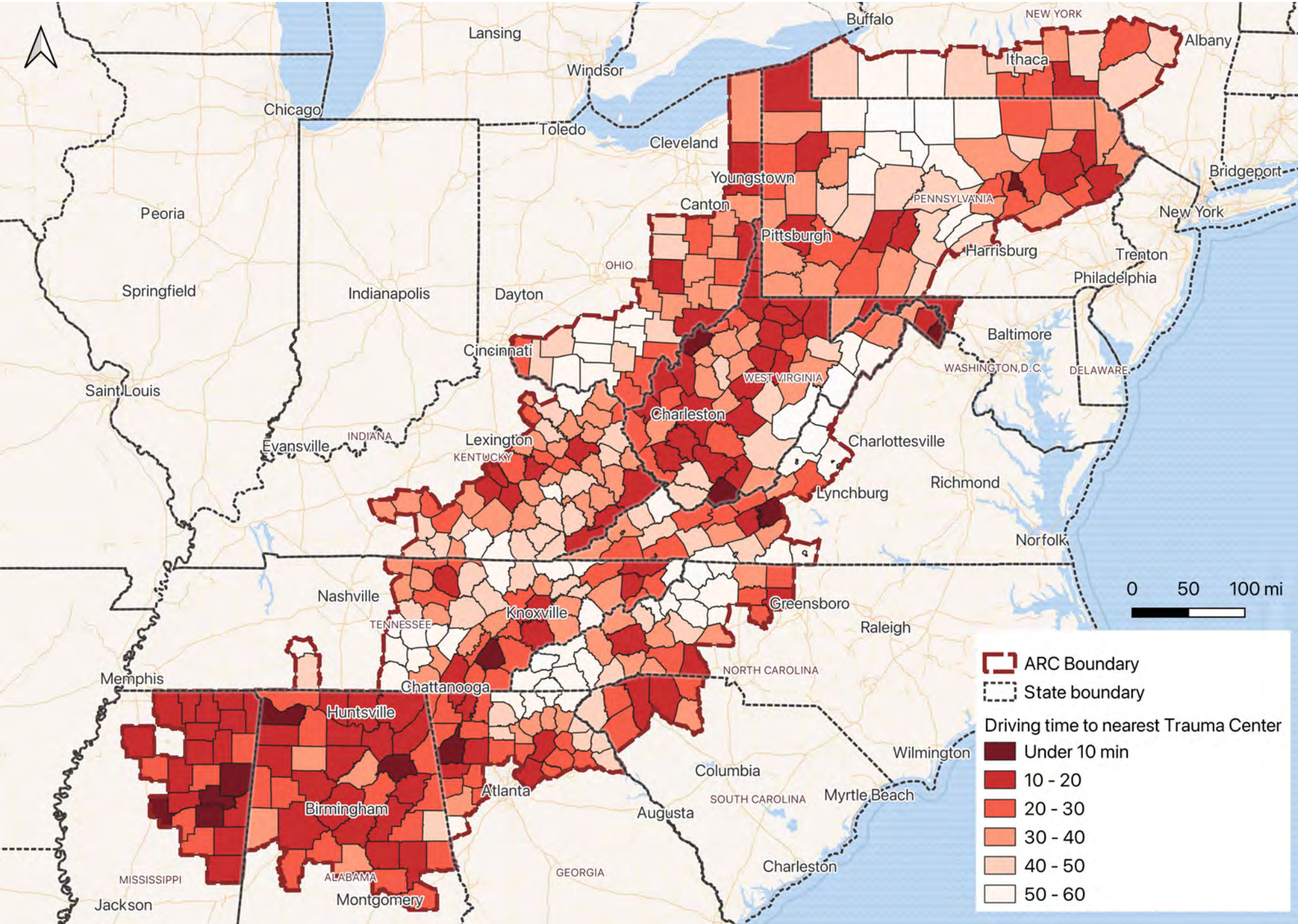


Randolph County  
(Elkins, WV)



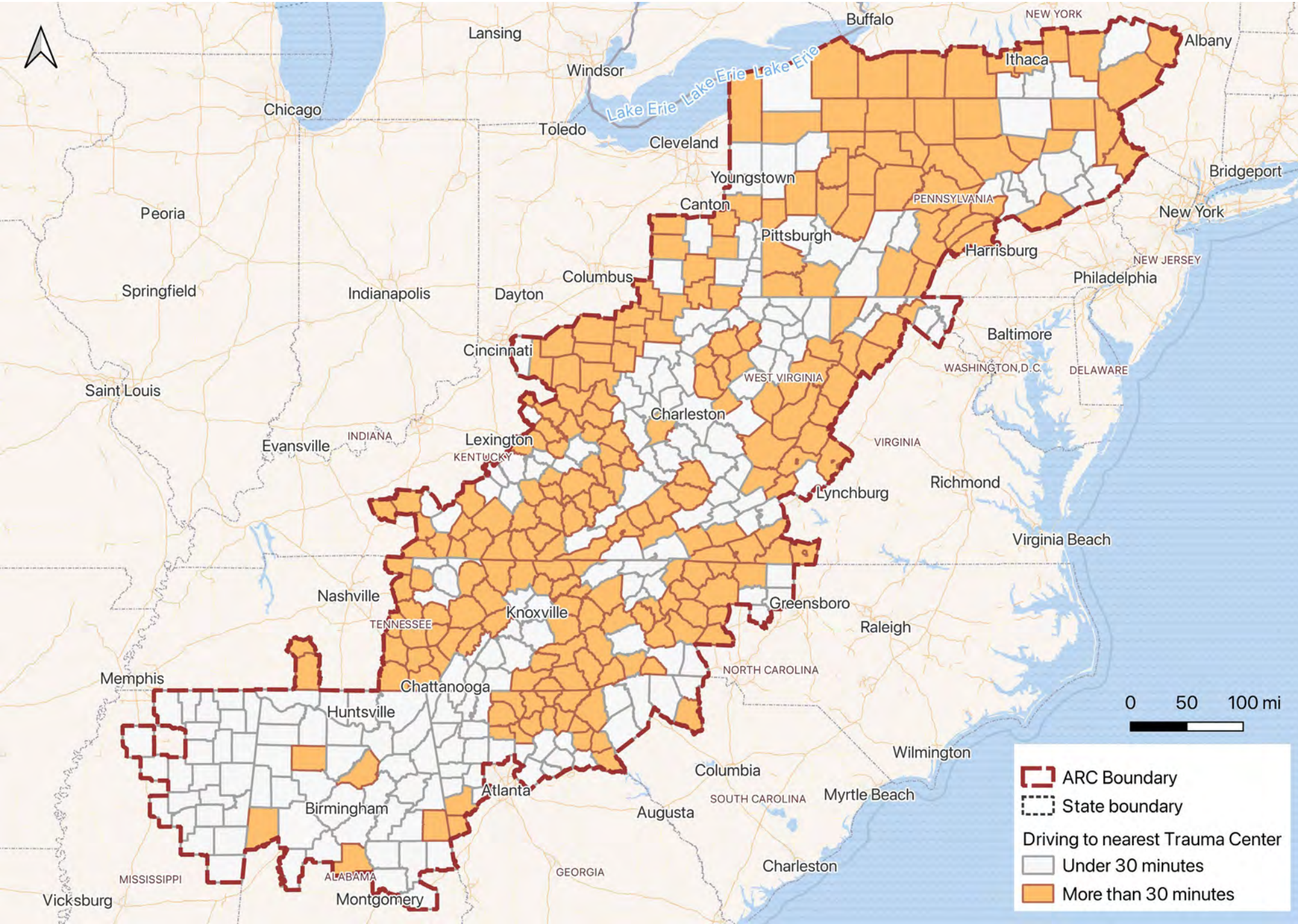
Driving to the nearest trauma center





# Auto access to the nearest Trauma Center





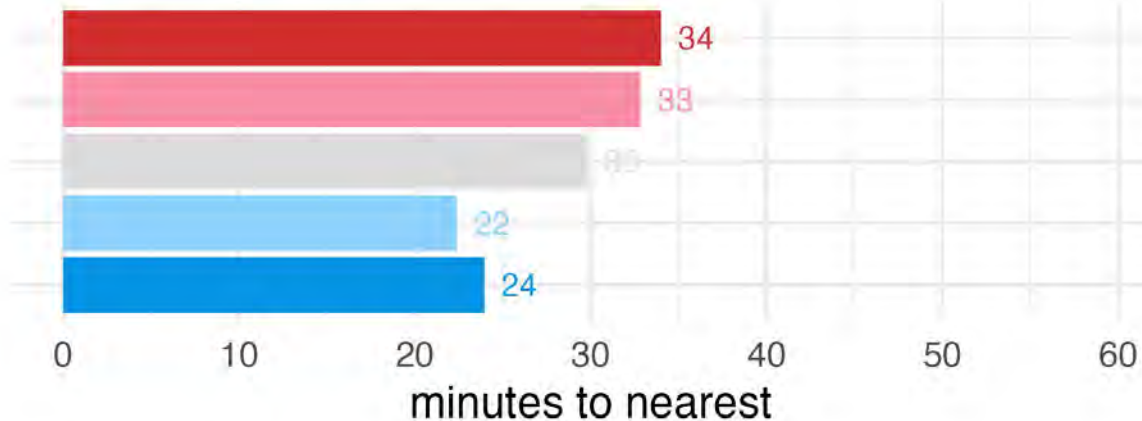
“Predicted travel times greater than 30 minutes were associated with worse outcomes...”

-Tansley, G et. al.



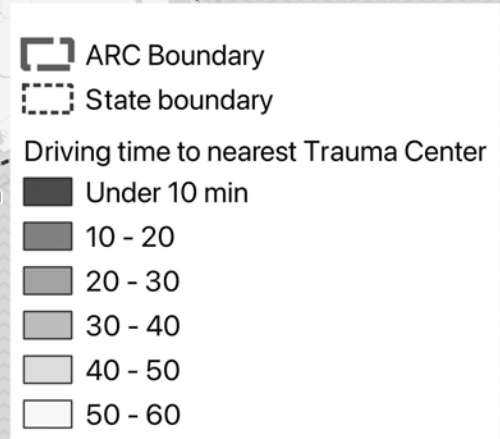
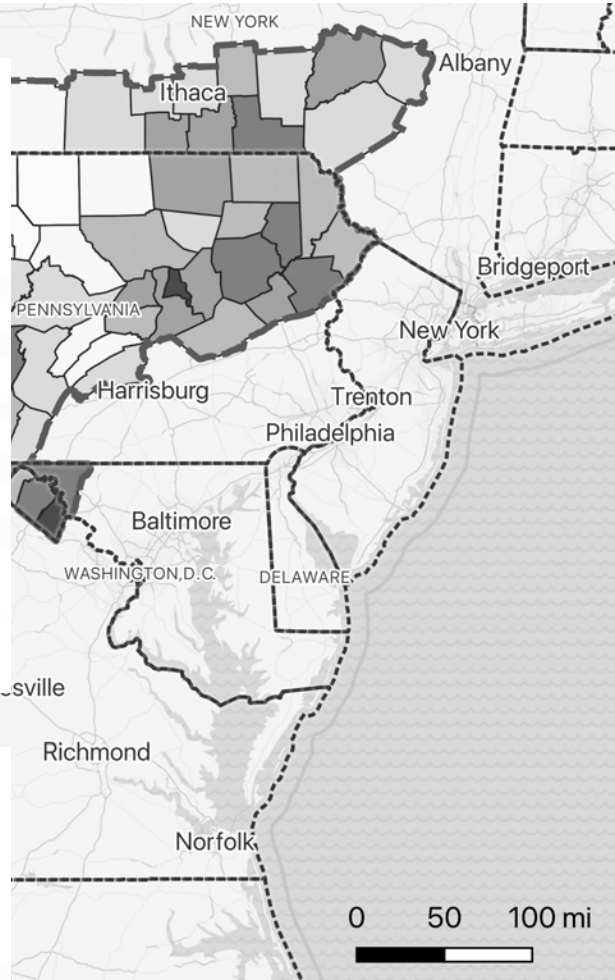
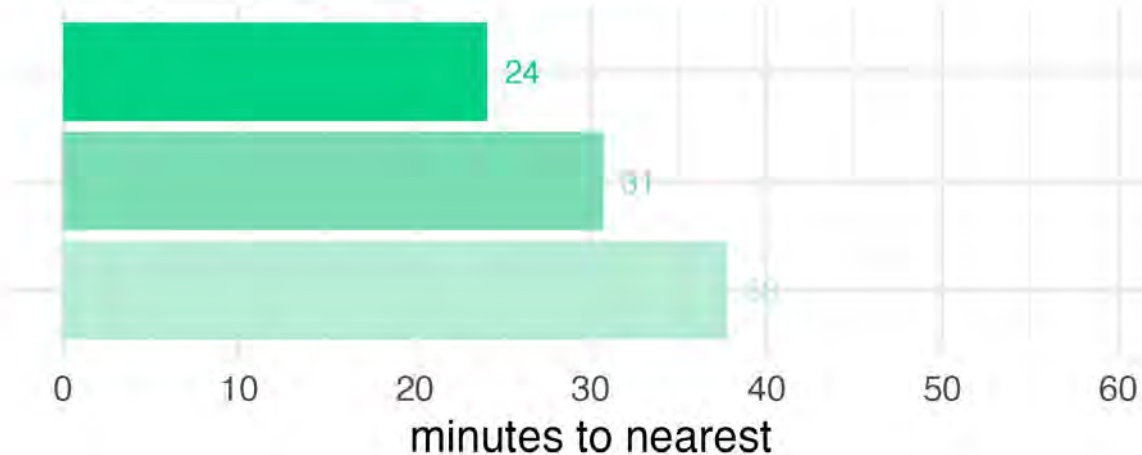
## travel time to trauma center by auto

median for counties which are **Distressed**, **At-Risk**, **Threatened**, **Competitive**, **at Attainment**



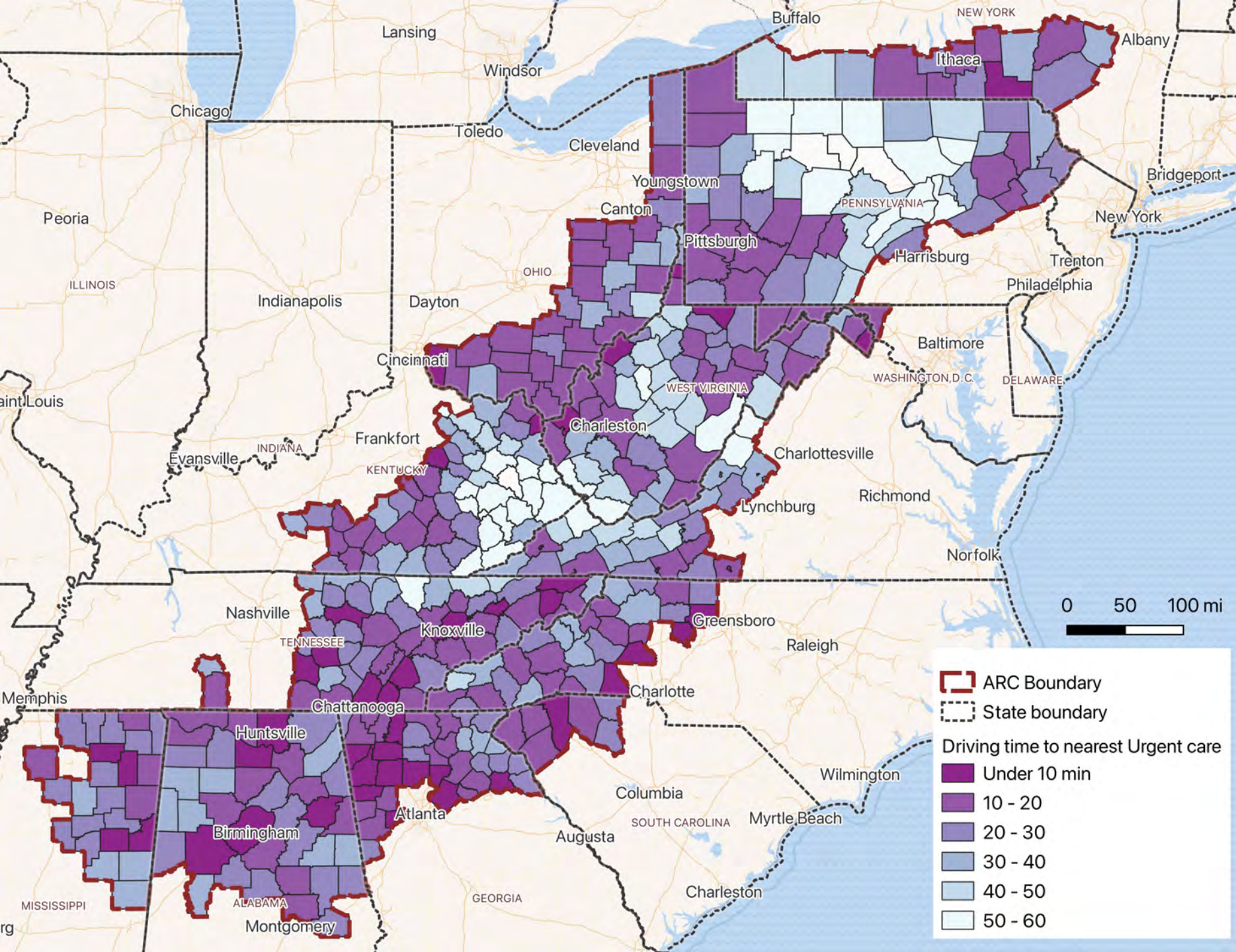
## travel time to trauma center by auto

median for counties which are **urban**, **semi-urban**, **rural**



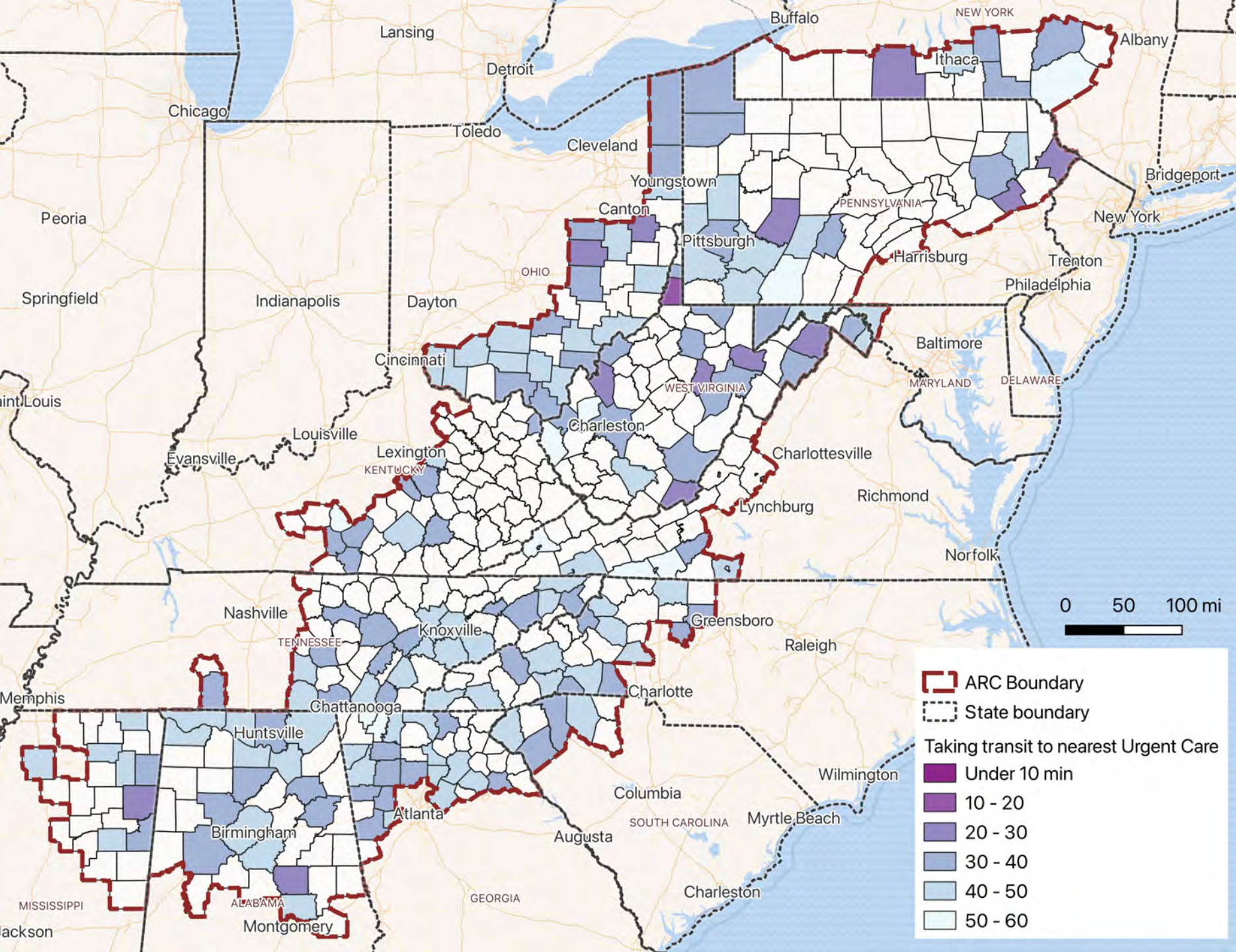
# Auto access to the nearest Trauma Center





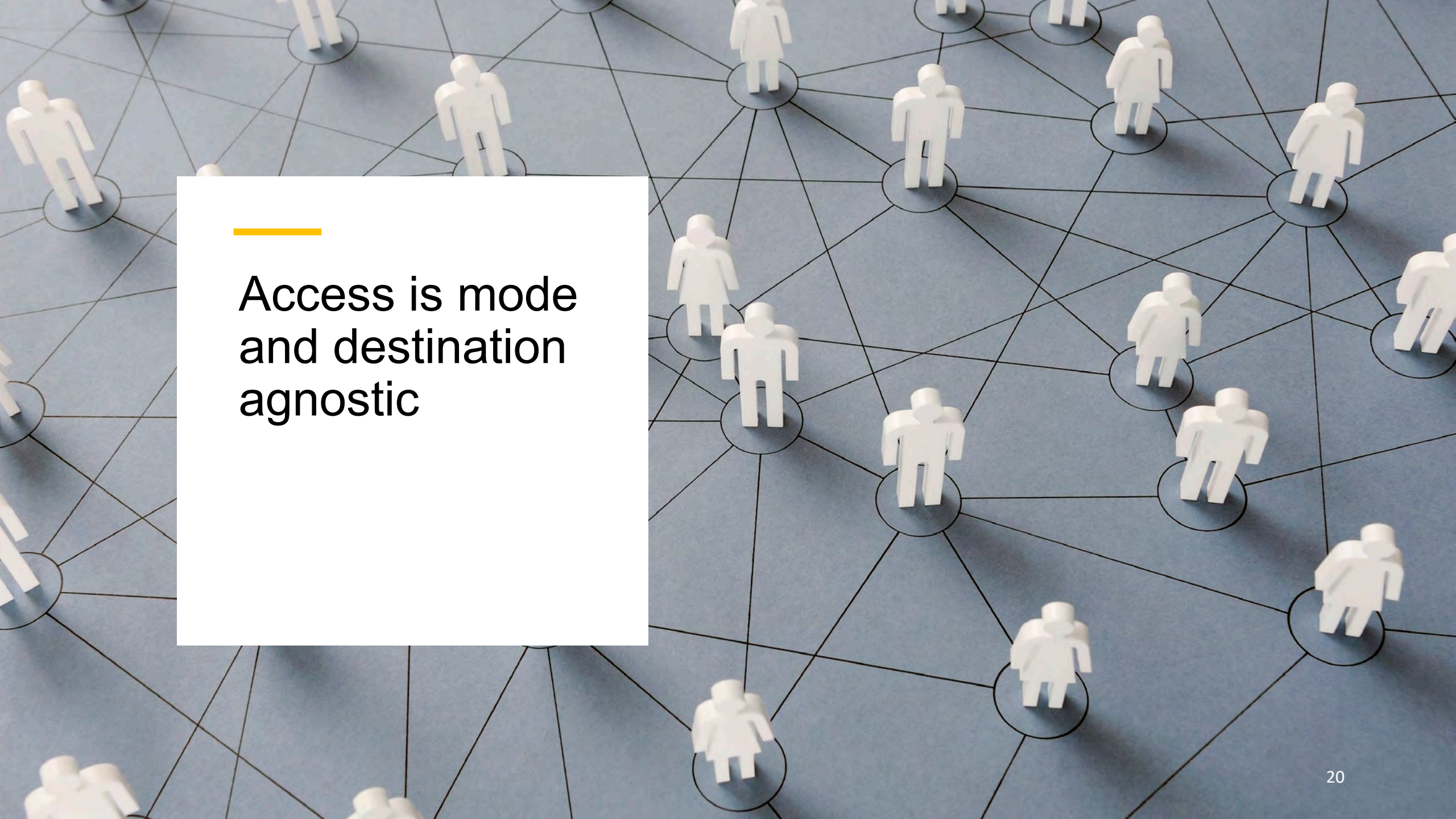
# Auto access to Urgent Care





# Transit + Walk access to Urgent Care





—  
Access is mode  
and destination  
agnostic

---

# Destination Inventory



Transparent



Reproducible



# Opportunities

- **Participatory:**

- Pooled-fund study to receive access datasets and reports annually
- Standalone data requests
- Smaller exploratory projects

- **Learn more:**

- Workshop: **Tomorrow!**
- Webinar: Access Across America on **October 15, 2025** ([link](#))
- Webinar hosted by ARC on **October 29, 2024**
- Stay connected!

- **Research:**

- Rural Access vs Urban Access
- 15-minute cities
- Access to pharmacies
- Access to Critical Care
- Covid Impacts
- Impact of Park & Ride facilities

End.

**Contacts:**

Saumya Jain at *Jain0222@umn.edu*

Meredith Hill at *MHill8@mdot.maryland.gov*

# Links



[Accessibility Observatory](#)



[Nation Accessibility Evaluation Pooled-Fund Study](#)



[Minnesota App for Dual Access \(NAE 2022\)](#)



[Access in Appalachia Report](#)



[Access in Appalachia Data App](#)

**Hagerstown/Eastern Panhandle MPO (HEPMPO)**  
**FY2025-2028 TIP Revision**  
**October 16, 2024**

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Within this document you will find 14 adjustment and four amendment requests from West Virginia Department of Transportation (WVDOT). Below is a staff summary of these changes. These changes will be presented and acted on during the regular meeting of the Interstate Council (ISC) on October 16<sup>th</sup>, 2024.

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**WEST VIRGINIA**

**West Virginia Department of Transportation**

**EXISTING PROJECT**

**Project Name, TIP ID:** Nichols Overhead, B2021-19  
**Description:** Clean and paint bridge  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** CON- FY2024: \$320,000 (\$256,000 Federal; \$64,000 State).  
**Changes:** Move CON funding from FY2024 to FY2025.  
**Action:** *Adjustment – No Formal Action Required*



## EXISTING/NEW PROJECT

**Project Name, TIP ID:** WV 9 at WV 901 LTL/Traffic Signal, B2022-01  
**Description:** Construct LTL ad Renovate Traffic Signal  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** CON- FY2024: \$1,700,000 (Federal).  
**Action:** *Amendment – Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** Meadow Lane Traffic Signal, B2022-02  
**Description:** Install Traffic Signal and Construct RTL  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** ROW- FY2023: \$40,000 (\$36,000 Federal; \$4,000 State). CON- FY2024: \$1,668,388 (\$1,334,711 Federal; \$333,677 State).  
**Changes:** Project obligated.  
**Action:** *Adjustment – No Formal Action Required*

## EXISTING/NEW PROJECT

**Project Name, TIP ID:** D5 Rdway Departure, B2023-14  
**Description:** Signing; Delineators  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** CON- FY2025: \$125,000 (\$112,500 Federal; \$12,500 State).  
**Changes:** Project removed and replaced.  
**Action:** *Adjustment- No Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** Hammonds Mill Rd RTL, B2024-14  
**Description:** Construct RTL  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** ENG- FY2024: \$15,000 (\$12,000 Federal; \$3,000 State). ROW- FY2024: \$10,000 (\$8,000 Federal; \$2,000 State). CON- FY2024: \$250,000 (\$200,000 Federal; \$50,000 State).  
**Changes:** Increase FY2024 CON funding to \$457,884 (\$366,307 Federal; \$91,577 State).  
Change FY2024 CON funding to CMAQ. Obligate project.  
**Action:** *Adjustment – No Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** Roadway Striping (D5), B2025-01  
**Description:** Roadway Striping  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley & Jefferson, West Virginia  
**Project Data:** CON- FY2025: \$1,320,424 (\$739,437 Federal; \$580,987 State). FY2026: \$1,320,424 (\$739,437 Federal; \$580,987 State). FY2027: \$1,320,424 (\$739,437 Federal; \$580,987 State). FY2028: \$1,320,424 (\$739,437 Federal; \$580,987 State).  
**Changes:** Increase FY2025 CON funding to: \$2,815,000 (\$1,970,500 Federal; \$844,500 State). Remove CON funding FY2026.  
**Action:** *Adjustment – No Formal Action Required*



## EXISTING PROJECT

**Project Name, TIP ID:** SF BR Inspect – D5, B2025-03  
**Description:** Bridge Inspection  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley & Jefferson, West Virginia  
**Project Data:** ENG- FY2025: \$600,000 (\$480,000 Federal; \$120,000 State). FY2026: \$900,000 (\$720,000 Federal; \$180,000 State). FY2027: \$900,000 (\$720,000 Federal; \$180,000 State). FY2028: \$900,000 (\$720,000 Federal; \$180,000 State).  
**Changes:** Increase FY2025 ENG funding to \$725,000 (\$580,000 Federal; \$145,000 State) and change split federal fund source.  
**Action:** *Adjustment – No Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** WV 9 Ridge Rd Roundabout, B2025-05  
**Description:** Roundabout construction  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** ENG- FY2024: \$850,000 (Federal). ROW- FY2026: \$1,500,000 (Federal). CON- FY2027: \$5,000,000 (Federal).  
**Changes:** Move ENG funding from FY2024 to FY2025.  
**Action:** *Adjustment – No Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** WV 9 School House Dr I/S Improvement, B2025-06  
**Description:** Roadway Construction  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** ENG- FY2025: \$850,000 (\$680,000 Federal; \$170,000 State).  
**Changes:** Add ROW funding in FY2025: \$1,500,000 (\$1,200,000 Federal; \$300,000 State).  
**Action:** *Amendment – Formal Action Required*

## NEW PROJECT

**Project Name, TIP ID:** Norman & Carrie G Silver Memorial Bridge, B2025-08  
**Description:** Bridge Rehab  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** ENG- FY2025: \$90,000 (\$72,000 Federal; \$18,000 State). CON- FY2026: \$915,000 (\$732,000 Federal; \$183,000 State).  
**Action:** *Adjustment – No Formal Action Required*

## NEW PROJECT

**Project Name, TIP ID:** 2025 D5 RDWY DEPART, B2025-09  
**Description:** Signing  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley, West Virginia  
**Project Data:** CON- FY2025: \$132,817 (\$119,535 Federal; \$13,282 State).  
**Action:** *Adjustment – No Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** Shepherdstown Bike Path, J2014-05  
**Description:** Develop and Construct Multi-Use Path  
**Requesting Agencies:** WVDOT  
**County, State:** Jefferson, West Virginia  
**Project Data:** CON- FY2024: \$1,532,100 (\$1,267,000 Federal; \$265,100 Local).  
**Changes:** Move all CON funding from FY2024 to FY2025. Add new CON funding in FY2025: \$543,000 (Federal).  
**Action:** *Adjustment – No Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** Harpers Ferry High St, J2017-03  
**Description:** Sidewalk Design and Construction  
**Requesting Agencies:** WVDOT  
**County, State:** Jefferson, West Virginia  
**Project Data:** ENG- FY2020: \$41,458 (Federal). CON- FY2024: \$400,000 (\$320,000 Federal; \$80,000 State).  
**Changes:** Move CON funding from FY2024 to FY2025.  
**Action:** *Adjustment – No Formal Action Required*

## EXISTING PROJECT

**Project Name, TIP ID:** Fifth Avenue Streetscape, J2023-03  
**Description:** Sidewalk Construction and Light Installation  
**Requesting Agencies:** WVDOT  
**County, State:** Jefferson, West Virginia  
**Project Data:** ENG- FY2023: \$60,935 (\$48,748 Federal; \$12,187 State). Con- FY2024: \$1,665,520 (\$1,32,416 Federal; \$333,104 State).  
**Changes:** Move CON funding from FY2024 to FY2025 and decrease total amount to \$1,544,287 (\$1,235,429 Federal; \$308,858 Local).  
**Action:** *Adjustment – No Formal Action Required*

## NEW PROJECT

**Project Name, TIP ID:** VRU Eastern Panhandle +2, J2025-03  
**Description:** Safety Improvements  
**Requesting Agencies:** WVDOT  
**County, State:** Berkeley & Jefferson, West Virginia  
**Project Data:** ENG- FY2025: \$75,000 (\$67,500 Federal; \$7,500 State). CON- FY2025: \$150,000 (\$135,000 Federal; \$15,000 State).  
**Action:** *Adjustment – No Formal Action Required*

**NEW PROJECT**

**Project Name, TIP ID:** Flowing Springs/WV 9 Connector Traffic Signal, J2025-04  
**Description:** Widen Turn Lanes  
**Requesting Agencies:** WVDOT  
**County, State:** Jefferson, West Virginia  
**Project Data:** ENG- FY2025: \$25,000 (\$20,000 Federal; \$5,000 State). CON- FY2025: \$800,000 (\$640,000 Federal; \$160,000 State).  
**Action:** *Amendment – Formal Action Required*

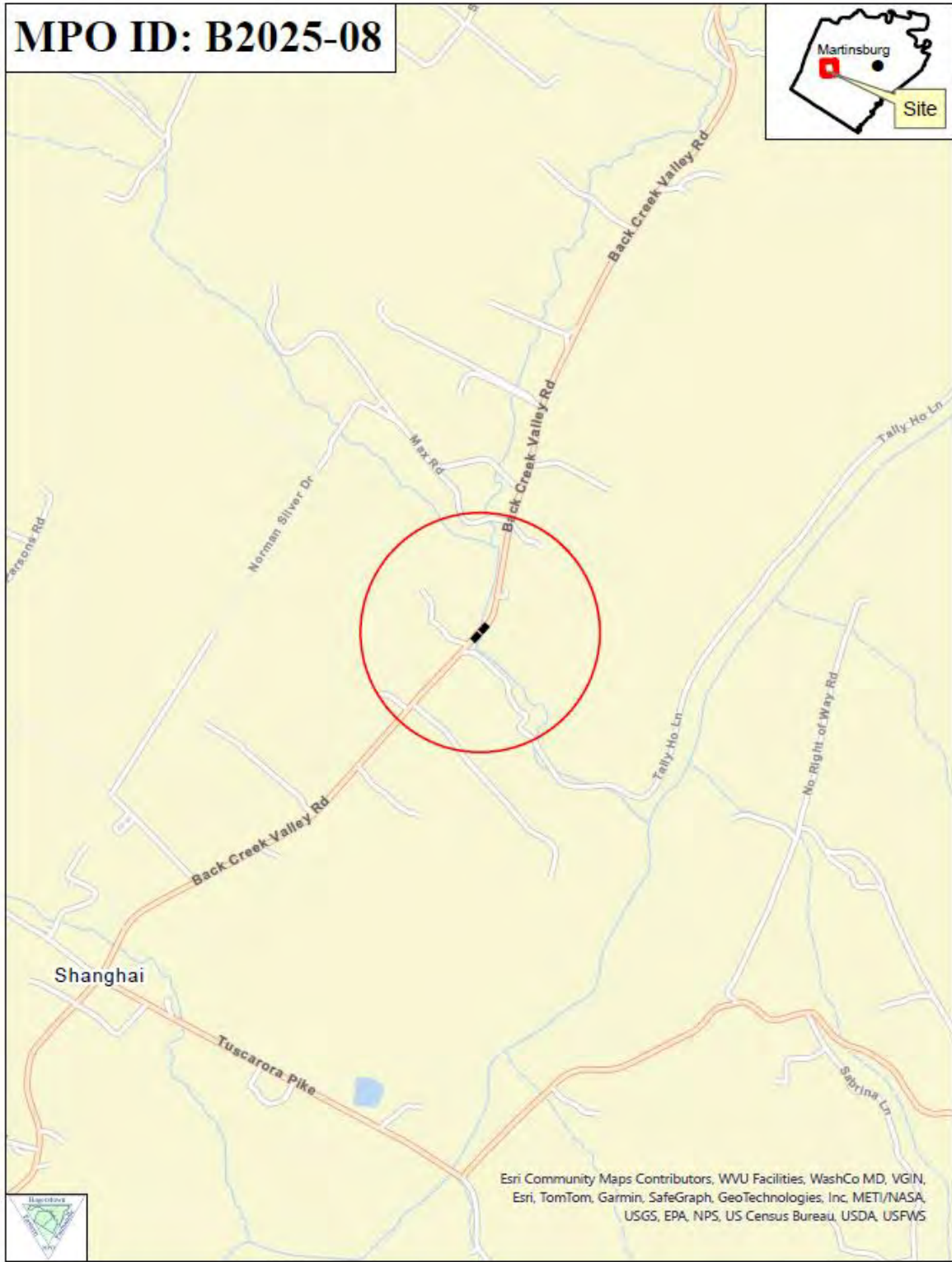
**NEW PROJECT**

**Project Name, TIP ID:** Blair Road Realignment, J2025-05  
**Description:** Hazard Elimination  
**Requesting Agencies:** WVDOT  
**County, State:** Jefferson, West Virginia  
**Project Data:** ENG- FY2025: \$300,000 (Federal). CON- FY2026: \$2,200,000 (Federal).  
**Action:** *Adjustment – No Formal Action Required*

**NEW PROJECT**

**Project Name, TIP ID:** Leetown Rd Intersection Improvement, J2025-06  
**Description:** Construct New Lane and Add Signal  
**Requesting Agencies:** WVDOT  
**County, State:** Jefferson, West Virginia  
**Project Data:** ROW- FY2025: \$15,000 (\$12,000 Federal; \$3,000 State). CON- FY2026: \$1,420,000 (\$1,136,000 Federal; \$284,000 State).  
**Action:** *Amendment – Formal Action Required*

**MPO ID: B2025-08**



**MPO ID: B2025-09**





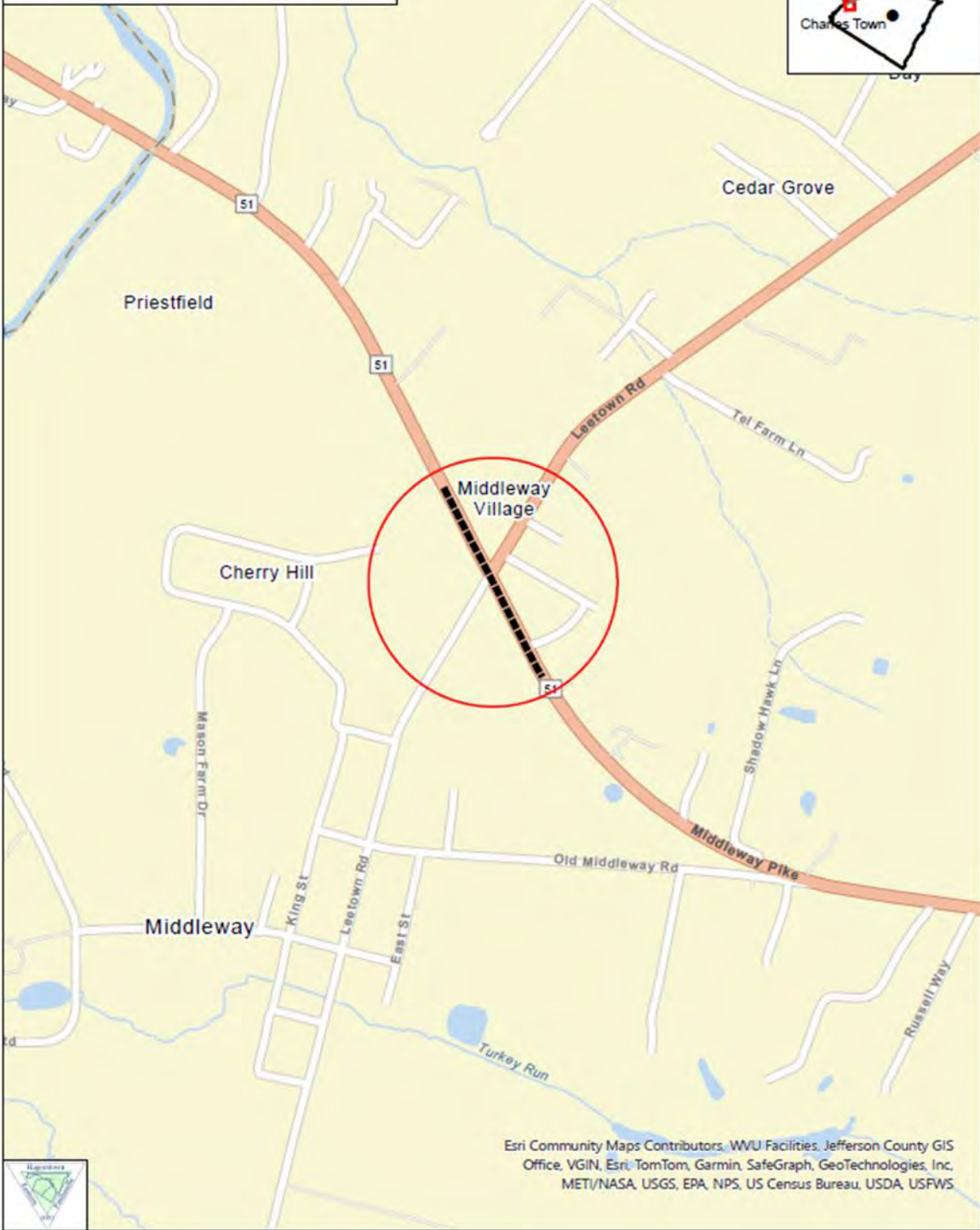








**MPO ID: J2025-06**



Esri Community Maps Contributors, WVU Facilities, Jefferson County GIS Office, VGIN, Esri, TomTom, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, EPA, NPS, US Census Bureau, USDA, USFWS



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Funding Data					Groupable?	Performance Meas
			Phase	Fund Source	Prior	FY2025	FY2026		
<b>B2021-19</b>	<b>S302 11 01469 00</b>	<b>Nichols Overhead</b>						<b>Groupable</b>	<b>PM2</b>
	CON	HWI-BR	256,000	256,000	0	0	0	0	256,000
	CON	STATE_WV	64,000	64,000	0	0	0	0	64,000
		<b>Total</b>	<b>320,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>320,000</b>
				<b>320,000</b>					
<b>EXISTING/NEW PROJECT</b>									
<b>B2022-01</b>	<b>U302 9 00613 00</b>	<b>WV 9 at WV 901 LTL/Traffic Signal</b>						<b>Non-Groupable</b>	<b>PM1</b>
	CON	CMAQ	0	1,700,000	0	0	0	0	1,700,000
		<b>Total</b>	<b>0</b>	<b>1,700,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,700,000</b>
<b>OBLIGATED</b>									
<b>B2022-02</b>	<b>S302 011 01516 00</b>	<b>Meadow Lane Traffic Signal</b>						<b>Non-Groupable</b>	<b>PM1</b>
	CON	CMAQ	1,334,711	0	0	0	0	0	1,334,711
	CON	STATE_WV	333,677	0	0	0	0	0	333,678
		<b>Total</b>	<b>1,668,388</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,668,388</b>
<b>B2023-13</b>	<b>U30281000000</b>	<b>I-81 Signing</b>						<b>Groupable</b>	<b>PM1</b>
	CON	NHPP	0	5,000,000	0	0	0	0	5,000,000
		<b>Total</b>	<b>0</b>	<b>5,000,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5,000,000</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Phase	Fund Source	Funding Data				Performance Meas	
					Prior	FY2025	FY2026	FY2027		FY2028
Project Removed/Replaced										
<b>B2023-14</b>	<b>S385RDWY200</b>	<b>D5 Rdway Departure</b>						<b>Groupable</b>	<b>PM1</b>	
	CON	HSIP			0	112,500	0	0	0	112,500
	CON	STATE_WV			0	12,500	0	0	0	12,500
		<b>Total</b>			<b>0</b>	<b>125,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>125,000</b>
<b>B2023-15</b>	<b>S302STPB0100</b>	<b>Sewage Treatment Plant Bridge</b>						<b>Groupable</b>	<b>PM2</b>	
	ENG	HWI-OFF		300,000	0	0	0	0	0	300,000
	ROW	HWI-OFF		0	10,000	0	0	0	0	10,000
	CON	HWI-OFF		0	0	125,000	0	0	0	125,000
		<b>Total</b>		<b>300,000</b>	<b>10,000</b>	<b>125,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>435,000</b>
<b>B2024-02</b>	<b>S 302 23 204 00</b>	<b>Butts Mill Bridge</b>						<b>Groupable</b>	<b>PM2</b>	
	ROW	HWI-OFF		24,000	0	0	0	0	0	24,000
	ROW	STATE_WV		6,000	0	0	0	0	0	6,000
	CON	HWI-BR		0	0	0	0	720,000	0	720,000
	CON	STATE_WV		0	0	0	0	180,000	0	180,000
		<b>Total</b>		<b>30,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>900,000</b>	<b>0</b>	<b>930,000</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Phase	Fund Source	Funding Data				Groupable?	Performance Meas	
					Prior	FY2025	FY2026	FY2027			FY2028
<b>B2024-06</b>	<b>S202 1 343 00</b>	<b>Harlan Run Bridge</b>							<b>Groupable</b>	<b>PM2</b>	
	ENG	HWI-BR			0	360,000	0	0	0	0	360,000
	ENG	STATE_WV			0	90,000	0	0	0	0	90,000
		<b>Total</b>			<b>0</b>	<b>450,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>450,000</b>
<b>B2024-07</b>	<b>S302 930 010 00</b>	<b>New GM Access Road Bridge</b>							<b>Groupable</b>	<b>PM2</b>	
	ENG	HWI-BR			0	40,000	0	0	0	0	40,000
	ENG	STATE_WV			0	10,000	0	0	0	0	10,000
	ROW	HWI-BR			0	160,000	0	0	0	0	160,000
	ROW	STATE_WV			0	40,000	0	0	0	0	40,000
	CON	HWI-BR			0	0	520,000	0	0	0	520,000
	CON	STATE_WV			0	0	130,000	0	0	0	130,000
		<b>Total</b>			<b>0</b>	<b>250,000</b>	<b>650,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>900,000</b>
<b>B2024-08</b>	<b>S302 256 003 00</b>	<b>Old Mill Road Bridge</b>							<b>Groupable</b>	<b>PM2</b>	
	ENG	HWI-BR			600,000	0	0	0	0	0	600,000
	ENG	STATE_WV			0	1	0	0	0	0	1
	ROW	HWI-BR			0	0	0	0	0	0	0
	ROW	STATE_WV			0	0	0	0	0	0	0
	CON	HWI-BR			0	0	0	0	0	0	0
		<b>Total</b>			<b>600,000</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>600,001</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Phase	Fund Source	Funding Data				Performance Meas	
					Prior	FY2025	FY2026	FY2027		FY2028
<b>B2024-09</b>	<b>S302 7 777 00</b>	<b>Elk Branch #3</b>						<b>Groupable</b>	<b>PM2</b>	
	CON	HWI-BR			0	0	0	0	19,656	19,656
	CON	STATE_WV			0	0	0	0	4,914	4,914
		<b>Total</b>			<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>24,570</b>	<b>24,570</b>
<b>B2024-10</b>	<b>S302-081/00 1.5 00 23</b>	<b>I-81 Welcome Centers &amp; Overnight Truck Parking</b>						<b>Non-Groupable</b>	<b>PM3</b>	
	ENG	NHPP			1,080,000	0	0	0	0	1,080,000
	ENG	STATE_WV			120,000	0	0	0	0	120,000
	CON	NHPP			0	16,200,000	0	0	0	16,200,000
	CON	STATE_WV			0	1,800,000	0	0	0	1,800,000
		<b>Total</b>			<b>1,200,000</b>	<b>18,000,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>19,200,000</b>
<b>B2024-12</b>	<b>U302 11 590 00</b>	<b>US 11 @ Hatchery Rd Improvements</b>						<b>Groupable</b>	<b>PM2</b>	
	ENG	STATE_WV			15,000	0	0	0	0	15,000
	ENG	STBG-FLEX			60,000	0	0	0	0	60,000
	ROW	STATE_WV			0	20,000	0	0	0	20,000
	ROW	STBG-FLEX			0	80,000	0	0	0	80,000
	CON	STATE_WV			0	0	500,000	0	0	500,000
	CON	STBG 50-200K			0	0	2,000,000	0	0	2,000,000
		<b>Total</b>			<b>75,000</b>	<b>100,000</b>	<b>2,500,000</b>	<b>0</b>	<b>0</b>	<b>2,675,000</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Funding Data					Groupable?	Performance Meas
			Phase	Fund Source	Prior	FY2025	FY2026		
<b>OBLIGATED</b>									
<b>B2024-14</b>	<b>U302 901 541 00</b>	<b>Hammonds Mill Rd RTL</b>						<b>Groupable</b>	<b>PM1</b>
	ENG	CMAQ	12,000	0	0	0	0	0	12,000
	ENG	STATE_WV	3,000	0	0	0	0	0	3,000
	ROW	STATE_WV	2,000	0	0	0	0	0	2,000
	ROW	STBG-FLEX	8,000	0	0	0	0	0	8,000
	CON	<b>CMAQ CRP 50-200K POP</b>	<b>366,307</b>	<b>200,000</b>	0	0	0	0	<b>366,307</b>
	CON	STATE_WV	91,577	50,000	0	0	0	0	91,577
		<b>Total</b>	<b>275,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>275,000</b>
			<b>482,884</b>						<b>482,884</b>
<b>B2025-01</b>	<b>S385 STRIP 21-26 00</b>	<b>Roadway Striping (D5)</b>						<b>Groupable</b>	<b>PM2</b>
	CON	STATE_WV	0	844,500	580,987	580,987	580,987	580,987	2,587,461
	CON	STBG-FLEX	0	1,970,500	739,437	739,437	739,437	739,437	4,188,811
		<b>Total</b>	<b>0</b>	<b>1,320,424</b>	<b>1,320,424</b>	<b>1,320,424</b>	<b>1,320,424</b>	<b>1,320,424</b>	<b>5,281,696</b>
				<b>2,815,000</b>					<b>6,776,272</b>
<b>B2025-02</b>	<b>S385 RECAL 21 00</b>	<b>D-5 Recall Striping</b>						<b>Groupable</b>	<b>PM1</b>
	CON	HSIP	100,000	0	0	0	0	0	100,000
	CON	STATE_WV	143,551	84,391	69,400	84,391	80,373	80,373	462,106
	CON	STBG-FLEX	234,951	196,912	162,000	196,912	187,535	187,535	978,310
		<b>Total</b>	<b>478,502</b>	<b>281,303</b>	<b>231,400</b>	<b>281,303</b>	<b>267,908</b>	<b>267,908</b>	<b>1,540,416</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Phase	Fund Source	Funding Data				Performance Meas			
					Prior	FY2025	FY2026	FY2027		FY2028	Total	
<b>B2025-03</b>	<b>SF T685 NBIS 23 00</b>	<b>SF BR Inspect - D5</b>						<b>Groupable</b>	<b>PM2</b>			
	ENG	HWI-BR			0	240,000	0	0	0	0	240,000	
	ENG	STATE_WV			0	145,000	120,000	180,000	180,000	180,000	685,000	660,000
	ENG	STBG-FLEX			0	240,000	0	360,000	360,000	360,000	1,320,000	1,080,000
	ENG	STBG-OFF			0	340,000	240,000	360,000	360,000	360,000	1,420,000	1,320,000
		<b>Total</b>			<b>0</b>	<b>600,000</b>	<b>900,000</b>	<b>900,000</b>	<b>900,000</b>	<b>900,000</b>	<b>3,300,000</b>	<b>3,425,000</b>
						<b>725,000</b>						
<b>B2025-04</b>	<b>n/a</b>	<b>Winchester Ave RRFB</b>							<b>Groupable</b>	<b>PM1</b>		
	CON	CRP 50-200K POP			0	50,000	0	0	0	0	50,000	
		<b>Total</b>			<b>0</b>	<b>50,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>50,000</b>	
<b>B2025-05</b>	<b>U302- 009 7 .88 00</b>	<b>WV 9 Ridge Rd Roundabout</b>							<b>Non-Groupable</b>	<b>PM3</b>		
	ENG	CMAQ	0	850,000	850,000	0	0	0	0	0	850,000	
	ROW	CMAQ		0	0	1,500,000	0	0	0	0	1,500,000	
	CON	CMAQ		0	0	0	5,000,000	0	0	0	5,000,000	
		<b>Total</b>		<b>850,000</b>	<b>0</b>	<b>1,500,000</b>	<b>5,000,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7,350,000</b>	
				<b>0</b>	<b>850,000</b>							





# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Groupable?	Funding Data					Performance Meas
				Phase	Fund Source	Prior	FY2025	FY2026	
<b>B2025-06</b>	<b>U302- 009 6. 53 00</b>	<b>WV 9 School House Dr I/S Improvement</b>	<b>Non-Groupable</b>						<b>PM3</b>
	ENG	CMAQ		0	680,000	0	0	0	680,000
	ENG	STATE_WV		0	170,000	0	0	0	170,000
	ROW	CMAQ		0	0	1,200,000	0	0	1,200,000
	ROW	STATE_WV		0	0	300,000	0	0	300,000
		<b>Total</b>		<b>0</b>	<b>850,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>850,000</b>
						<b>1,500,000</b>			<b>2,350,000</b>
<b>B2025-07</b>	<b>U302- 009/30 0 00</b>	<b>WV 9 CO 1 Roundabout +1</b>	<b>Non-Groupable</b>						<b>PM3</b>
	ENG	CMAQ		0	1,200,000	0	0	0	1,200,000
	ROW	CMAQ		0	0	2,200,000	0	0	2,200,000
	CON	CMAQ		0	0	0	7,500,000	0	7,500,000
		<b>Total</b>		<b>0</b>	<b>1,200,000</b>	<b>2,200,000</b>	<b>0</b>	<b>7,500,000</b>	<b>10,900,000</b>
<b>NEW PROJECT</b>									
<b>B2025-08</b>	<b>S302- 007 5. 90 00</b>	<b>Norman &amp; Carrie G Silver Memorial Bridge</b>	<b>Groupable</b>						<b>PM2</b>
	ENG	STATE_WV		0	18,000	0	0	0	18,000
	ENG	STBG <5K POP		0	72,000	0	0	0	72,000
	CON	STATE_WV		0	0	183,000	0	0	183,000
	CON	STBG <5K POP		0	0	732,000	0	0	732,000
		<b>Total</b>		<b>0</b>	<b>90,000</b>	<b>915,000</b>	<b>0</b>	<b>0</b>	<b>1,005,000</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Phase	Fund Source	Funding Data				Groupable?	Performance Meas
					Prior	FY2025	FY2026	FY2027		
<b>NEW PROJECT</b>										
<b>B2025-09</b>	<b>S302- 009 0 00</b>	<b>2025 D5 RDWY DEPART</b>							<b>Groupable</b>	<b>PM1</b>
	CON	HSIP			0	119,535	0	0	0	119,535
	CON	STATE_WV			0	13,282	0	0	0	13,282
		<b>Total</b>			<b>0</b>	<b>132,817</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>132,817</b>
<b>J2014-05</b>	<b>U319-SHEPH-8.00</b>	<b>Shepherdstown Bike Path</b>							<b>Groupable</b>	<b>PM3</b>
	CON	LOCAL		0	265,100	265,100	0	0	0	265,100
	CON	NRT		0	850,400	850,400	0	0	0	850,400
	CON	TAP		0	416,600	416,600	0	0	0	416,600
	CON	CDS		0	0	543,000	0	0	0	543,000
		<b>Total</b>			<b>1,532,100</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,532,100</b>
<b>J2017-01</b>	<b>U319-RANSO-1</b>	<b>Ranson 5th Ave Complete Street</b>							<b>Groupable</b>	<b>PM3</b>
	ENG	LOCAL		12,500	0	0	0	0	0	12,500
	ENG	TAP		50,000	0	0	0	0	0	50,000
	CON	LOCAL		162,500	1	0	0	0	0	162,501
	CON	TAP		650,000	0	0	0	0	0	650,000
		<b>Total</b>		<b>875,000</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>875,001</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Funding Data					Groupable?	Performance Meas	
			Phase	Fund Source	Prior	FY2025	FY2026			FY2027
<b>J2017-03</b>	<b>U319-HARPE-2</b>	<b>Harpers Ferry High St</b>							<b>Groupable</b>	<b>PM3</b>
	CON	LOCAL	0	80,000	80,000	0	0	0	0	80,000
	CON	TAP	0	320,000	320,000	0	0	0	0	320,000
		<b>Total</b>		<del>400,000</del> 0	<del>0</del> 400,000	0	0	0	0	400,000
<b>J2019-05.04</b>	<b>U319-FLOSP-1</b>	<b>Flowing Springs Park Trail</b>							<b>Groupable</b>	<b>PM3</b>
	CON	FLAP	251,443	1	0	0	0	0	0	251,444
		<b>Total</b>	<b>251,443</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>251,444</b>
<b>J2019-05.06</b>	<b>U319 ARM PR1 00</b>	<b>Armory Canal Trail</b>							<b>Groupable</b>	<b>PM3</b>
	ENG	FLAP	100,000	0	0	0	0	0	0	100,000
	CON	FLAP	385,188	0	0	0	0	0	0	385,188
	CON	LOCAL	96,298	1	0	0	0	0	0	96,299
		<b>Total</b>	<b>581,486</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>581,487</b>
<b>J2023-01</b>	<b>S319 115 00790 00</b>	<b>Ranson &amp; Charles Town +1</b>							<b>Groupable</b>	<b>PM2</b>
	CON	STATE_WV	0	94,800	0	0	0	0	0	94,800
	CON	STBG 5-50K POP	0	379,200	0	0	0	0	0	379,200
		<b>Total</b>	<b>0</b>	<b>474,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>474,000</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Funding Data					Groupable?	Performance Meas
			Phase	Fund Source	Prior	FY2025	FY2026		
<b>J2023-03</b>	<b>TAP2022045D</b>	<b>Fifth Avenue Streetscape</b>						<b>Groupable</b>	<b>PM3</b>
	CON	LOCAL	333,104	308,858	0	0	0	0	333,104
	CON	TAP	1,332,416	1,235,429	0	0	0	0	1,332,416
		<b>Total</b>	<b>1,665,520</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,665,520</b>
				<b>1,544,287</b>					
<b>J2023-05</b>	<b>U31934000000</b>	<b>US 340 Signing</b>						<b>Groupable</b>	<b>PM1</b>
	CON	NHPP	0	2,000,000	0	0	0	0	2,000,000
	CON	STATE_WV	0	500,000	0	0	0	0	500,000
		<b>Total</b>	<b>0</b>	<b>2,500,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2,500,000</b>
<b>J2024-03</b>	<b>S319 115 00790 00</b>	<b>Ranson (N. Mildred)</b>						<b>Groupable</b>	<b>PM2</b>
	CON	STATE_WV	163,103	1	0	0	0	0	163,104
	CON	STBG <5K POP	652,410	0	0	0	0	0	652,410
		<b>Total</b>	<b>815,513</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>815,514</b>
<b>J2024-06</b>	<b>U319 115 598 00</b>	<b>Hillside Dr Roundabout</b>						<b>Non-Groupable</b>	<b>PM3</b>
	CON	STATE_WV	0	300,000	0	0	0	0	300,000
	CON	STBG <5K POP	0	1,200,000	0	0	0	0	1,200,000
		<b>Total</b>	<b>0</b>	<b>1,500,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,500,000</b>



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Phase	Fund Source	Funding Data				Groupable?	Performance Meas
					Prior	FY2025	FY2026	FY2027		
<b>J2024-11</b>	<b>S319- 017 0.00 00</b>	<b>Flowing Springs Road</b>						<b>Groupable</b>	<b>PM2</b>	
	ENG	STATE_WV			1,000	0	0	0	0	1,000
	ENG	STBG-FLEX			4,000	0	0	0	0	4,000
	CON	STATE_WV			0	99,000	0	0	0	99,000
	CON	STBG-FLEX			0	396,000	0	0	0	396,000
		<b>Total</b>			<b>5,000</b>	<b>495,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>500,000</b>
<b>J2025-01</b>	<b>U319- 0170. 00 00</b>	<b>Congress-Lawrence I/S</b>						<b>Non-Groupable</b>		
	CON	CRP 5k-49,999			0	219,027	0	0	0	219,027
	CON	LOCAL			0	54,757	0	0	0	54,757
		<b>Total</b>			<b>0</b>	<b>273,784</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>273,784</b>
<b>J2025-02</b>	<b>U319- CHARL 4 00</b>	<b>Charles Town Augustine Ave Phase II</b>						<b>Groupable</b>	<b>PM3</b>	
	CON	LOCAL			0	70,000	0	0	0	70,000
	CON	TAP			0	280,000	0	0	0	280,000
		<b>Total</b>			<b>0</b>	<b>350,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>350,000</b>

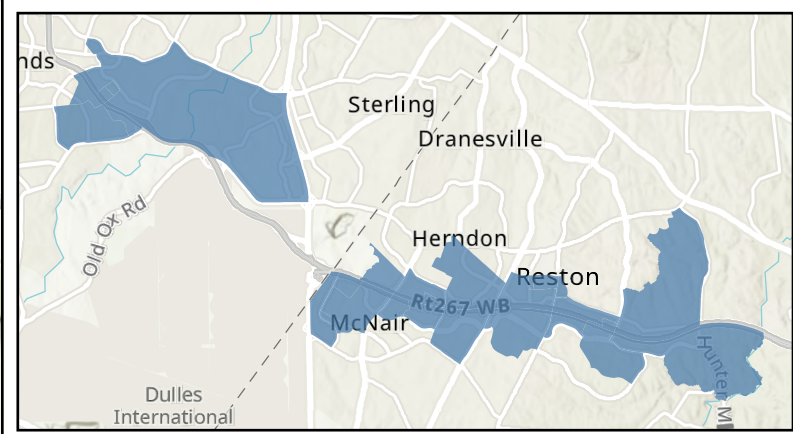
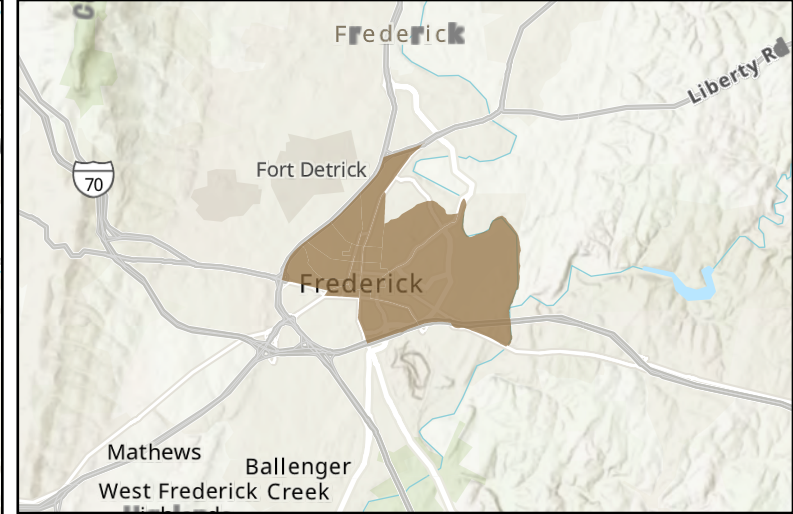
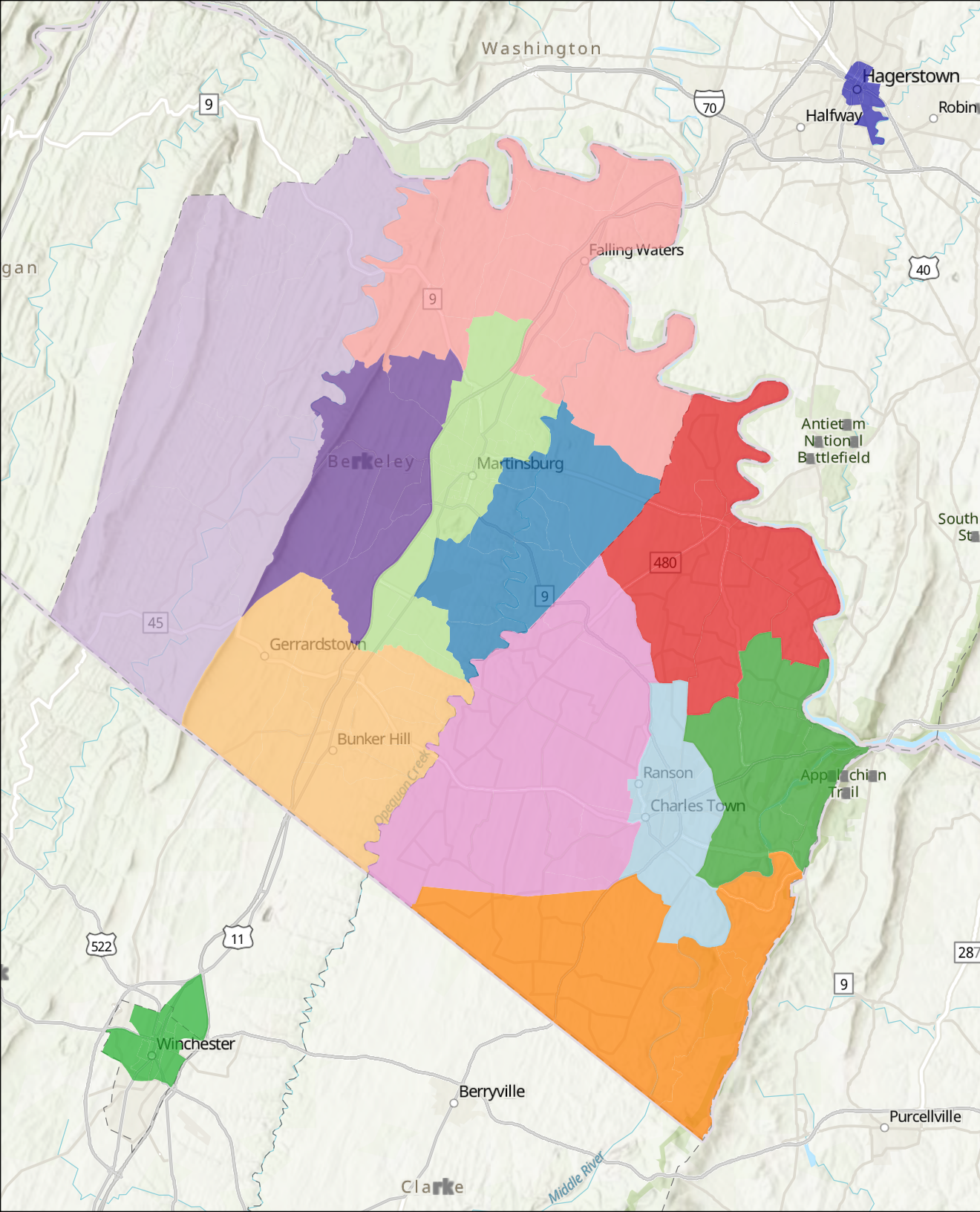




















# Transportation Improvement Program - FY 2025-2028

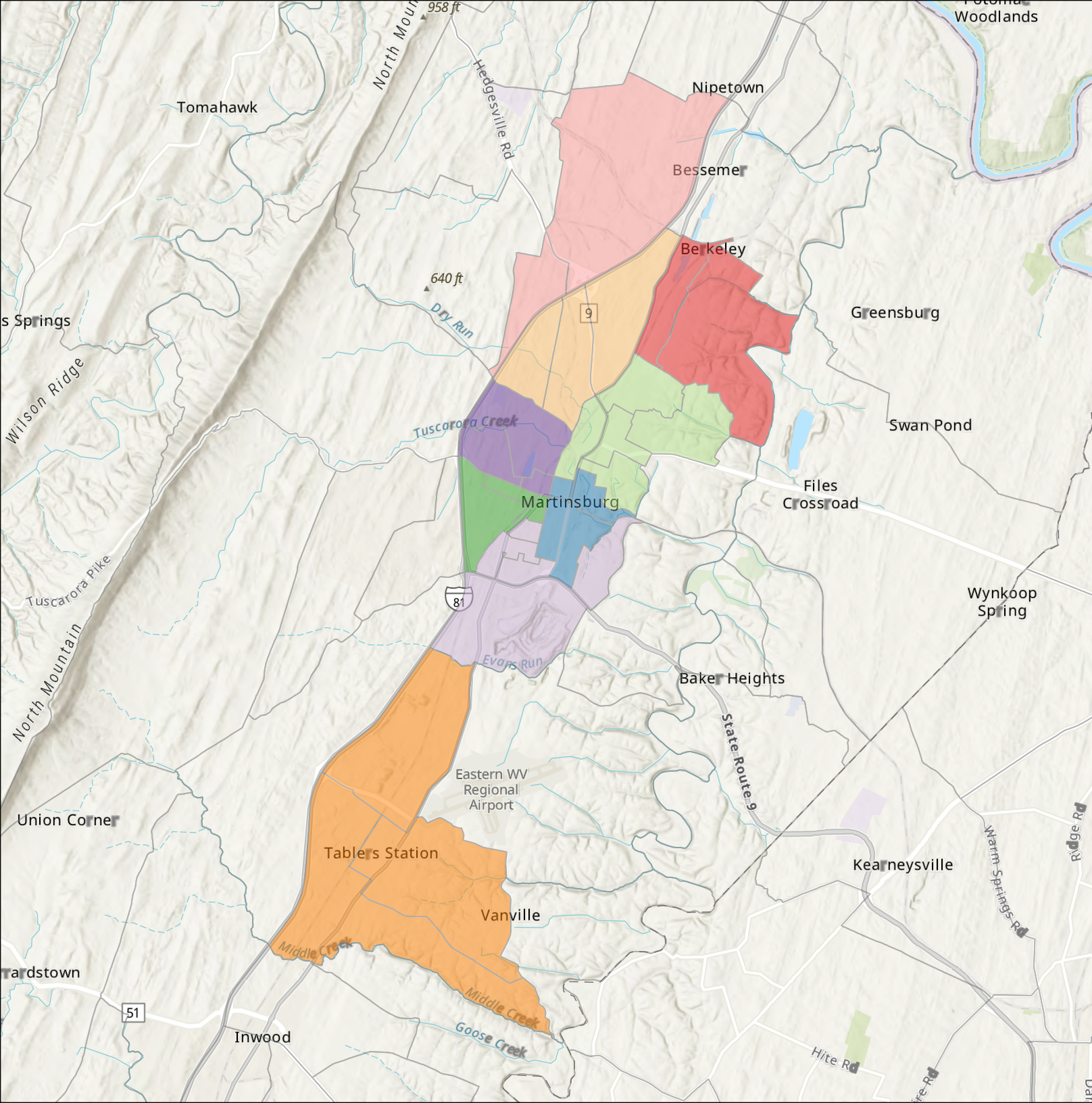
## Roadways Category










MPO ID	State ID	Project Title	Phase	Fund Source	Prior	Funding Data				Performance Meas
						FY2025	FY2026	FY2027	FY2028	
NEW PROJECT										
<b>J2025-03</b>	<b>U385- 340 9. 38 00</b>	<b>VRU Eastern Panhandle +2</b>							<b>Groupable</b>	<b>PM1</b>
	ENG	HSIP			0	67,500	0	0	0	67,500
	ENG	STATE_WV			0	7,500	0	0	0	7,500
	CON	HSIP			0	135,000	0	0	0	135,000
	CON	STATE_WV			0	15,000	0	0	0	15,000
		<b>Total</b>			<b>0</b>	<b>225,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>225,000</b>
NEW PROJECT										
<b>J2025-04</b>	<b>U319- 017 0.76 00</b>	<b>Flowing Springs/WV 9 Connector Traffic Signal</b>							<b>Non-Groupable</b>	<b>PM1</b>
	ENG	CRP 5-50K POP			0	20,000	0	0	0	20,000
	ENG	STATE_WV			0	5,000	0	0	0	5,000
	CON	CRP 5-50K POP			0	640,000	0	0	0	640,000
	CON	STATE_WV			0	160,000	0	0	0	160,000
		<b>Total</b>			<b>0</b>	<b>825,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>825,000</b>
NEW PROJECT										
<b>J2025-05</b>	<b>U319 023 0 00</b>	<b>Blair Road Realignment</b>							<b>Groupable</b>	<b>PM1</b>
	ENG	RHCH			0	300,000	0	0	0	300,000
	CON	RHCH			0	0	2,200,000	0	0	2,200,000
		<b>Total</b>			<b>0</b>	<b>300,000</b>	<b>2,200,000</b>	<b>0</b>	<b>0</b>	<b>2,500,000</b>



- |   |  |
|---|--|
|  Charles Town and Ranson       |  North Jefferson County and Shepherdstown |
|  East Central Berkeley County  |  Northern Virginia                        |
|  Frederick                     |  South Central Berkeley County and Inwood |
|  Greater Martinsburg           |  South Jefferson County                   |
|  Hagerstown                    |  West Berkeley County                     |
|  Harpers Ferry and Bolivar     |  West Central Berkeley County             |
|  North Central Berkeley County |  West Jefferson County                    |
|  Winchester                    |  Winchester                               |





-  Downtown
-  East Residential
-  Foxcroft Town Center
-  North Industrial
-  Northeast Residential
-  Route 9 Corridor
-  South Industrial
-  South Residential
-  West Residential



# Transportation Improvement Program - FY 2025-2028

## Roadways Category

MPO ID	State ID	Project Title	Groupable?	Funding Data				Performance Meas	
				Phase	Fund Source	Prior	FY2025		FY2026
<b>NEW PROJECT</b>									
<b>J2025-06</b>	<b>S319- 051 0.64 00</b>	<b>Leetown Rd Intersection Improvement</b>	<b>Non-Groupable</b>					<b>PM3</b>	
	ROW	CMAQ		0	12,000	0	0	0	12,000
	ROW	STATE_WV		0	3,000	0	0	0	3,000
	CON	CMAQ		0	0	1,136,000	0	0	1,136,000
	CON	STATE_WV		0	0	284,000	0	0	284,000
		<b>Total</b>		<b>0</b>	<b>15,000</b>	<b>1,420,000</b>	<b>0</b>	<b>0</b>	<b>1,435,000</b>





# Washington County Transit (WCT)

1000 Washington Street, Hagerstown, MD



# Space Needs Assessment

<b>Use</b>	<b>Current</b>	<b>Needed</b>
Maintenance	5,191 sf	6,882 sf
Administration	2,314 sf	5,230 sf
Interior Bus Storage	7,715 sf	21,300 sf
Total Building	15,220 sf	36,570 sf
Vehicle Parking	45 spaces*	27 spaces**
Stormwater Management	0 sf	~8,000 sf

\*Spaces based on ~1988 City Code Requirements

\*\* Spaces based on current LMC Article 4 Zoning Parking Requirements

# Site Layout Option A (w/Quit Claim)

Use	Needed
Maintenance	6,882 sf
Administration	5,230 sf
Interior Bus Storage	21,300 sf
Total Building	36,570 sf
Vehicle Parking	27 spaces
Stormwater Management	~8,000 sf



- GENERAL NOTES:
1. TOTAL STORMWATER MANAGEMENT AREA APPROXIMATELY 6,950 SF
  2. TOTAL SITE = 75,805 SF (1.74 AC)
  3. 37,902.5 SF (0.87 AC) REQUIRED FOR COMBINED GREEN SPACE/SWM TREATMENT ACCORDING TO REDEVELOPMENT REQUIREMENTS.



# Site Layout Option B (w/o Quit Claim)

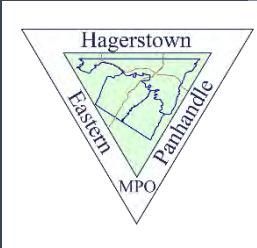
Use	Needed
Maintenance	6,882 sf
Administration	5,230 sf
Interior Bus Storage	18,400 sf
Total Building	33,670 sf
Vehicle Parking	27 spaces
Stormwater Management	~8,400 sf

See Slide #7 for Issues/Concerns related to Option B.



- GENERAL NOTES:
1. TOTAL STORMWATER MANAGEMENT AREA APPROXIMATELY 8,400 SF
  2. TOTAL SITE = 75,805 SF (1.74 AC)
  3. 37,902.5 SF (0.87 AC) REQUIRED FOR COMBINED GREEN SPACE/SWM TREATMENT ACCORDING TO REDEVELOPMENT REQUIREMENTS.





# HEPMPO Title VI Plan



**DRAFT**

October 2024



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# Resolution of Adoption

HOLD FOR SIGNED RESOLUTION

## Policy Statement

The Hagerstown/Eastern Panhandle Metropolitan Planning Organization (HEPMPO) assures that no person shall on the grounds of race, color, national origin, or sex, as provided by Title VI of the Civil Rights Act of 1964, and the Civil Rights Restoration Act of 1987 (P.L. 100.259) be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity. HEPMPO further assures every effort will be made to ensure non-discrimination in all of its programs and activities, whether those programs and activities are federally funded or not. The Civil Rights Restoration Act of 1987 broadened the scope of Title VI coverage by expanding the definition of the terms “programs or activities” to include all programs or activities of Federal Aid recipients, sub-recipients, and contractors/consultants, whether such programs and activities are federally assisted or not (Public Law 100259 [S.557] March 22, 1988.) In the event the Recipient distributes federal aid funds to a sub-recipient, the Recipient will include Title VI language in all written agreements and will monitor for compliance.

HEPMPO’s Executive Director is responsible for initiating and monitoring Title VI activities, preparing reports, and other responsibilities as required by 23 Code of Federal Regulation (CFR) 200 and 49 Code of Federal Regulation 21.

---

Matthew T. Mullenax, Executive Director

Date

## Title VI Assurances

The Hagerstown/Eastern Panhandle Metropolitan Planning Organization (“Recipient”), HEREBY AGREES THAT as a condition to receiving any federal financial assistance, it will comply with Title VI of the Civil Rights Act of 1964, 78 Stat. 252, 42 USC 2000d, et seq.( “Act”), and all requirements imposed by or pursuant to Title 49, Code of Federal Regulations and other pertinent directives, to the end that in accordance with the Act, Regulations, and other pertinent directives, no person in the United States shall, on the grounds of race, color, sex, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the Recipient receives federal financial assistance, and HEREBY GIVES ASSURANCE THAT it will promptly take any measures necessary to effectuate this agreement.

More specifically and without limiting the above general assurance, the Recipient hereby gives the following specific assurances regarding its federal aid assisted programs:

1. That the Recipient agrees that each “program” and each “facility”, as defined in the Regulations, will be (with regard to a “program”) conducted or will be (with regard to a “facility”) operated in compliance with all requirements imposed by, or pursuant to, the Regulations.

2. That the Recipient shall insert the following notification in all solicitations for bids for work or material subject to the Regulations made in connection with federal aid assisted programs, and in adapted form in all proposals for negotiated agreements:

*“The Hagerstown/Eastern Panhandle Metropolitan Planning Organization, in accordance with Title VI of the Civil Rights Act of 1964 and 78 Stat. 252, 42 USC 2000d, et seq., and Title 49, Code of Federal Regulations hereby notifies all bidders that it will affirmatively ensure that any contract entered pursuant to this advertisement will afford minority business enterprises full opportunity to submit bids in response to this invitation, and will not discriminate on the grounds of race, color, sex or national origin in consideration for an award.”*

3. That the Recipient shall insert the clauses of **Appendix A** and **Appendix E** of this Assurance in every contract subject to the Act and the Regulations.

4. The Recipient will insert the clauses of **Appendix B** of this Assurance, as a covenant running with the land, in any deed from the United States effecting or recording a transfer of real property, structures, use, or improvements thereon or interest therein to a Recipient.

5. That where the Recipient receives federal financial assistance to construct a facility, or part of a facility, the Assurance shall extend to the entire facility and facilities operated in connection therewith.

6. That where the Recipient received federal financial assistance in the form, or for the acquisition of real property, or an interest in real property, the Assurance shall extend rights to space on, over, or under such property.

7. That the Recipient shall include the appropriate clauses set forth in **Appendix C** and **Appendix D** regarding a covenant running with the land, in any future deeds, leases, permits, licenses and similar agreements entered into by the Recipient with other parties: (a) for the subsequent transfer of real property acquired or improved under federal aid-assisted programs; and (b) for the construction or use of, or access to space on, over, or under real property acquired or improved under federal aid-assisted programs.

8. That this Assurance obligates the Recipient for the period during which federal financial assistance is extended to the program, or is in the form of personal property, or real property or interest therein or structures or improvements thereon, in which case the Assurance obligates the Recipient or any transferee for the longer of the following periods: (a) the period during which the property is used for a purpose for which the federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits; or (b) the period during which the Recipient retains ownership or possession of the property.

9. The Recipient shall provide for such methods of administration for the program, as are found by the official to whom s/he delegates specific authority, to give reasonable guarantee that it, other recipients, subgrantees, contractors, subcontractors, transferees, successors in interest, and other participants of federal financial assistance under such program will comply with all requirements imposed or pursuant to the Act, the Regulations, and this Assurance.

10. The Recipient agrees that the United States has a right to seek judicial endorsement with regard to any matter arising under the Act, the Regulations, and this Assurance.

THIS ASSURANCE is given in consideration of, and for the purpose of obtaining, any and all federal grants, loans, contracts, property, discounts or other federal financial assistance extended after the date hereof to the Recipient and is binding on it, other recipients, contractors, subcontractors, transferees, successors in interest, and other participants in the Federal Aid Highway Program. The person or persons whose signatures appear below are authorized to sign this Assurance on behalf of the Recipient.

---

Matthew T. Mullenax, Executive Director

Date

## Declaración de Política

La Organización de Planificación Metropolitana de Hagerstown/Panhandle del Este (HEPMPO, por sus siglas en inglés) asegura que ninguna persona, por motivos de raza, color, origen nacional, o sexo, según lo previsto en el Título VI de la Ley de Derechos Civiles de 1964 y la Ley de Restauración de Derechos Civiles de 1987 (PL 100.259), quedará excluida de participar en, será negada los beneficios de, o estará sujeta a discriminación bajo cualquier programa o actividad. HEPMPPO asegura además que se harán todos esfuerzos para garantizar la no discriminación en todos sus programas y actividades, trátase de programas y actividades financiados por el gobierno federal o no. La Ley de Restauración de Derechos Civiles de 1987 expandió el alcance de la cobertura del Título VI mediante la ampliación de la definición de los términos "programas o actividades" para incluir a todos los programas o actividades de beneficiarios de la ayuda federal, los sub-beneficiarios y los contratistas/consultores, ya sea si tales programas y actividades son asistidos o no por el gobierno federal (Ley Pública 100259 [S.557] 22 de marzo de 1988). En el caso de que el beneficiario distribuya los fondos de ayuda federal a un sub-beneficiario, el beneficiario incluirá lenguaje del Título VI en todos los acuerdos por escrito y supervisará su cumplimiento.

El director ejecutivo de HEPMPPO es responsable de iniciar y supervisar las actividades del Título VI, la preparación de informes y otras responsabilidades como lo exige el Código de Regulaciones Federales (CFR, por sus siglas en inglés): 23 Code of Federal Regulations (CFR) 200 y 49 Code of Federal Regulations 21.

---

Matthew T. Mullenax, Director Ejecutivo

Fecha



# Introduction

Title VI of the Civil Rights Act of 1964 states, "No person in the United States shall, on the ground of race, color, or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance." Subsequent laws, regulations, directives, and executive orders broadened the criteria for which discrimination is prohibited to include disability, sex, age, income, and limited proficiency in English. A list of these related authorities is provided in **Appendix F**. Of note are two Presidential Executive Orders regarding non-discrimination requirements. Executive Order 12898 mandates that federal agencies address equity and fairness, or Environmental Justice, toward low-income and minority persons and populations. Executive Order 13166 mandates that federal agencies ensure that people who have Limited English Proficiency (LEP) have meaningful access to federally-conducted and/or funded programs and activities.

The Hagerstown/Eastern Panhandle Metropolitan Planning Organization (HEPMPO), as a subrecipient of federal financial assistance, is required to comply with Title VI and subsequent nondiscrimination laws, as well as provide an overview of how HEPMPO addresses Executive Order 12898 on Environmental Justice and Executive Order 13166 on LEP. This plan was developed to document the efforts HEPMPO undertakes on a continual basis to ensure compliance with the rules and regulations associated with Title VI and related statutes regarding nondiscrimination and environmental justice.

## State Title VI Compliance

As recipients of Federal Financial Assistance, the Maryland Department of Transportation (MDOT) and West Virginia Department of Transportation (WVDOT) are required to comply with the Title VI of the Civil Rights Act and other federal non-discrimination laws. Information about MDOT's Title VI compliance can be found [here](#). Information about WVDOT's Title VI compliance can be found [here](#).

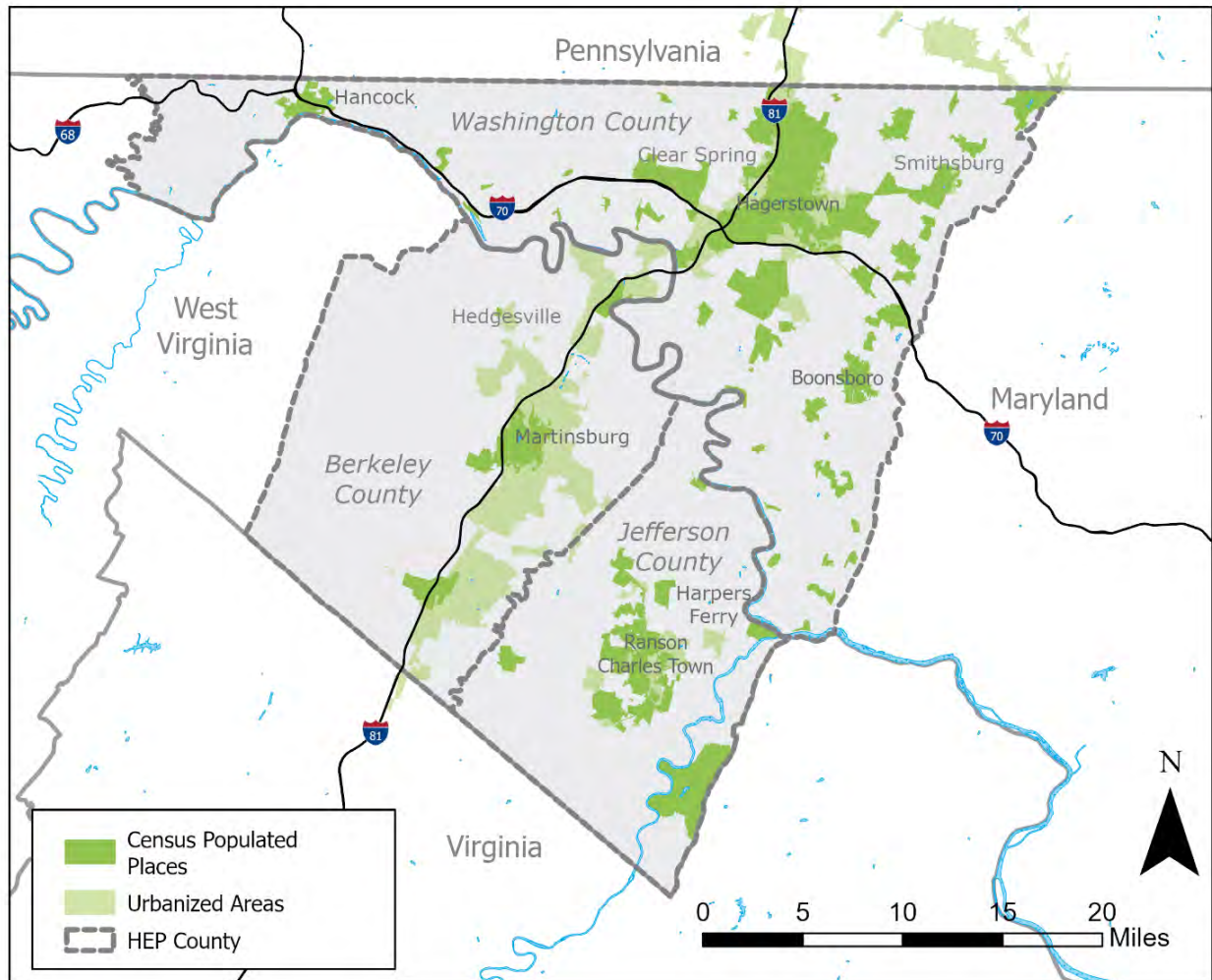
## HEPMPO Organization & Profile

HEPMPO is the federal and state designated regional transportation planning body for the urbanized areas in Berkeley and Jefferson Counties in West Virginia, Washington County, Maryland, a small portion of Franklin County, Pennsylvania, and small portion of Frederick County, Virginia. The responsibility for Franklin County, PA Title VI Assurances is held by the Franklin County Metropolitan Planning Organization. The responsibility of Frederick County, VA Title VI Assurances is held by the Winchester-Frederick County Metropolitan Planning Organization. Memorandums of Understanding (MOUs) with both metropolitan planning organizations (MPOs), as well Washington County Transit (WCT) and Eastern Panhandle Transit Authority (EPTA) can be found in **Appendix G**.

HEPMPO was organized in 1996 as an expansion of the Hagerstown Area Metropolitan Planning Organization. HEPMPO coordinates the federally mandated transportation planning process in the Hagerstown-Martinsburg Urbanized Area, a designation resulting from the 1990, 2000, 2010, and 2020 Census.

HEPMPO's mission is to provide a cooperative forum for regional collaboration, planning, and public decision-making for short and long-term solutions that support mobility needs, economic development, environmental sensitivities, and multimodal connectivity for a safe, secure, and efficient transportation system.

Figure 1: Map of HEPMPO Region



## Structure

The structure of HEPMPO includes several committees and is governed by a Policy Board, known as the Interstate Council (ISC). The ISC is responsible for endorsing all MPO activities. In accordance with the HEPMPO's bylaws, the ISC is comprised of 18 members: 15 voting and three non-voting members, representing state departments of transportation, public transit operators, and local elected officials from the following organizations:

**Voting Members**

City of Hagerstown (2 Members)	West Virginia Department of Transportation
Washington County (2 Members)	Eastern Panhandle Transit Authority
Washington County Transit	City of Martinsburg
Washington County Municipalities	Jefferson County
Maryland Department of Transportation	Jefferson County Municipalities
Berkeley County (2 Members)	Eastern Panhandle Planning & Regional Development Council (Region 9)

**Non-Voting Members**

Pennsylvania Department of Transportation	Franklin County, Pennsylvania
Winchester-Frederick County Metropolitan Planning Organization	

A Technical Advisory Committee (TAC) was established to provide technical assistance and recommendations to the ISC. The TAC is comprised of transportation professionals from Maryland and West Virginia, and includes representatives from other relevant organizations within the aviation, freight, economic development, engineering, and transit communities. The TAC is charged with five general responsibilities:

- Oversight of technical work;
- Coordination of the Long Range Transportation Plan (LRTP);
- Compliance with State or Federal regulations;
- Review and recommendation of Transportation Improvement Program (TIP) projects and amendments; and,
- Review and recommendation of new projects and proposals.

The Air Quality Advisory Committee (AQAC) is a sub-committee of the Technical Advisory Committee charged with reviewing projects in the TIP, LRTP, or special studies for compliance with transportation conformity. This group meets on an as-needed basis and acts in an advisory capacity to the ISC.





A listing of the current members of the ISC and TAC can be found online at <http://www.hepmo.net/organization/> and the current minority representation can be found at **Appendix H**. Efforts to encourage additional participation of minorities on these boards have been limited since the HEMPO Bylaws require representation from specific agencies, including elected officials.

## Title VI Coordinator and Responsibilities

The HEMPO Executive Director is responsible for Title VI Coordination, ensuring the implementation and overall management of the HEMPO Title VI Plan. Contact information for the Title VI Coordinator is below.



### Matthew T. Mullenax

Executive Director

33 West Washington Street | 4th Floor, Suite 402 | Hagerstown, MD 21740

Phone: (240) 313-2080

Email: [mmullenax@hepmo.net](mailto:mmullenax@hepmo.net)

Specific responsibilities of the Title VI Coordinator include:

- Monitor and review agency programs, policies, and activities for Title VI compliance;

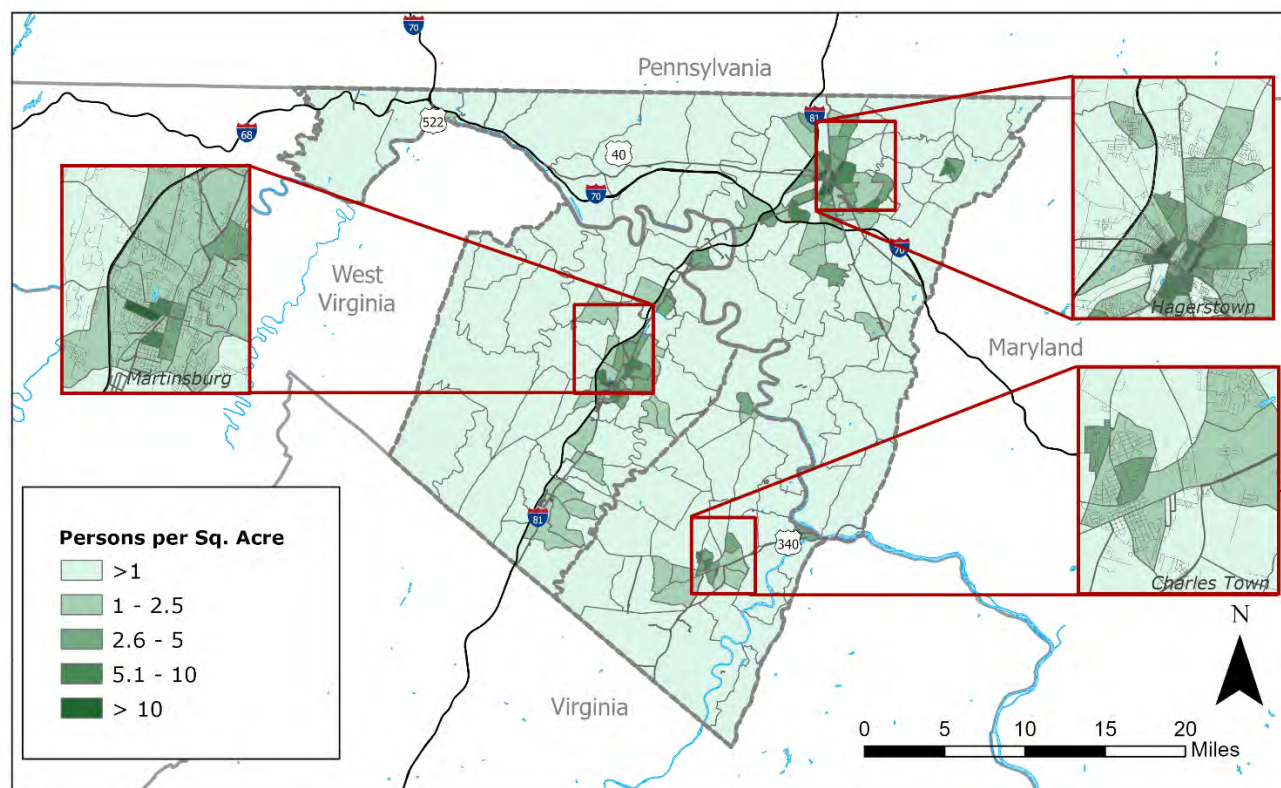
- Collect and review statistical data (race, color, sex, age, disability, or national origin) to prevent or eliminate potential disparate impact or disparate treatment discrimination;
- Work with staff involved in procurement or consulting contracts to ensure that Title VI compliance is met; and mitigating any issue if it is not met;
- Maintain a list of interpretation service providers;
- Periodically review and update the HEPMPO Title VI Plan;
- Attend trainings to keep aware of nondiscrimination opportunities and procedures; and,
- Resolve Title VI complaints in a timely and thorough fashion.

# Title VI Components

## Regional Overview

HEPMPO region, as shown in **Figure 2**, includes Washington County, Maryland and Berkeley and Jefferson Counties, West Virginia. The total area of HEPMPO is approximately 989 square miles, with a 2022 population of 335,971 persons (U.S. Census Bureau, 2018-2022 American Community Survey (ACS) 5-Year Estimates, S0101).

Figure 2: Population Density of the HEPMPO Region



Source: 2018-2022 ACS 5-Year Estimates, B01003

## Environmental Justice and Demographic Profile

Presidential Executive Order 12898, entitled “*Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations*”, expanded the scope of previous guidance to include identifying and avoiding “disproportionately high and adverse” effects on minority and low-income populations. The United States Department of Transportation (USDOT) Order 6640.23 requires the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) to implement the principles of environmental justice in all programs, policies, and activities. The three principles of environmental justice are:

- To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations.



- To ensure the full and fair participation by all potentially affected communities in the transportation decision-making process.
- To prevent the denial of, reduction in, or significant delay in the receipt of benefits by minority and low-income populations.

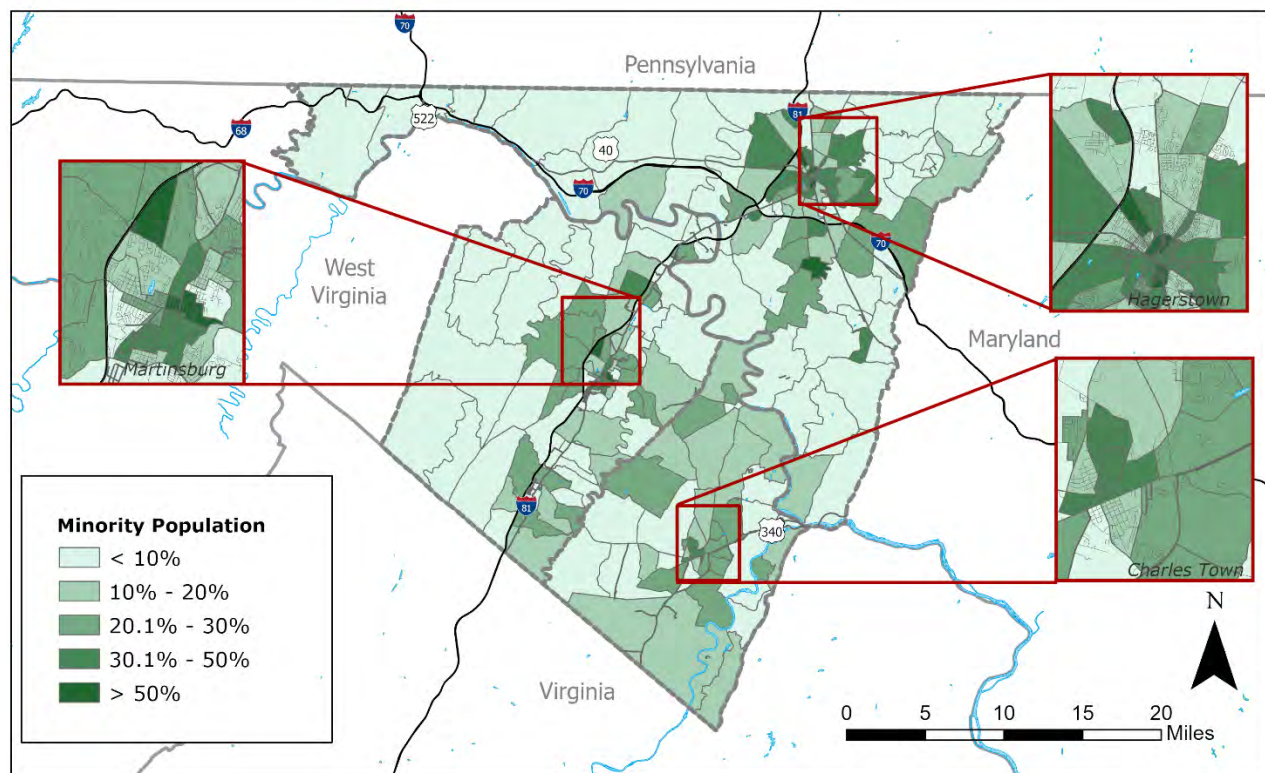
Environmental Justice has been expanded further since the original Executive Order and is now focused on four main groups: minorities, LEP, low-income population, and population with a disability. The following tables and maps provide a profile of the HEPMPO region for each of the identified environmental justice groups.

Table 1: Race and Ethnicity by County

Area	Black/African American		Asian		Hispanic	
	Total	%	Total	%	Total	%
<b>Washington County</b>	17,445	11.3%	2,693	1.7%	9,630	6.2%
<b>Berkeley County</b>	8,360	6.7%	1,296	1.1%	6,432	5.2%
<b>Jefferson County</b>	3,182	5.5%	782	1.3%	3,747	6.5%
<b>HEPMPO Total</b>	28,987	8.6%	4,771	1.4%	19,809	5.9%

Source: 2018-2022 ACS 5-Year Estimates, B02001 and B03003

Figure 3: HEPMPO Minority Population



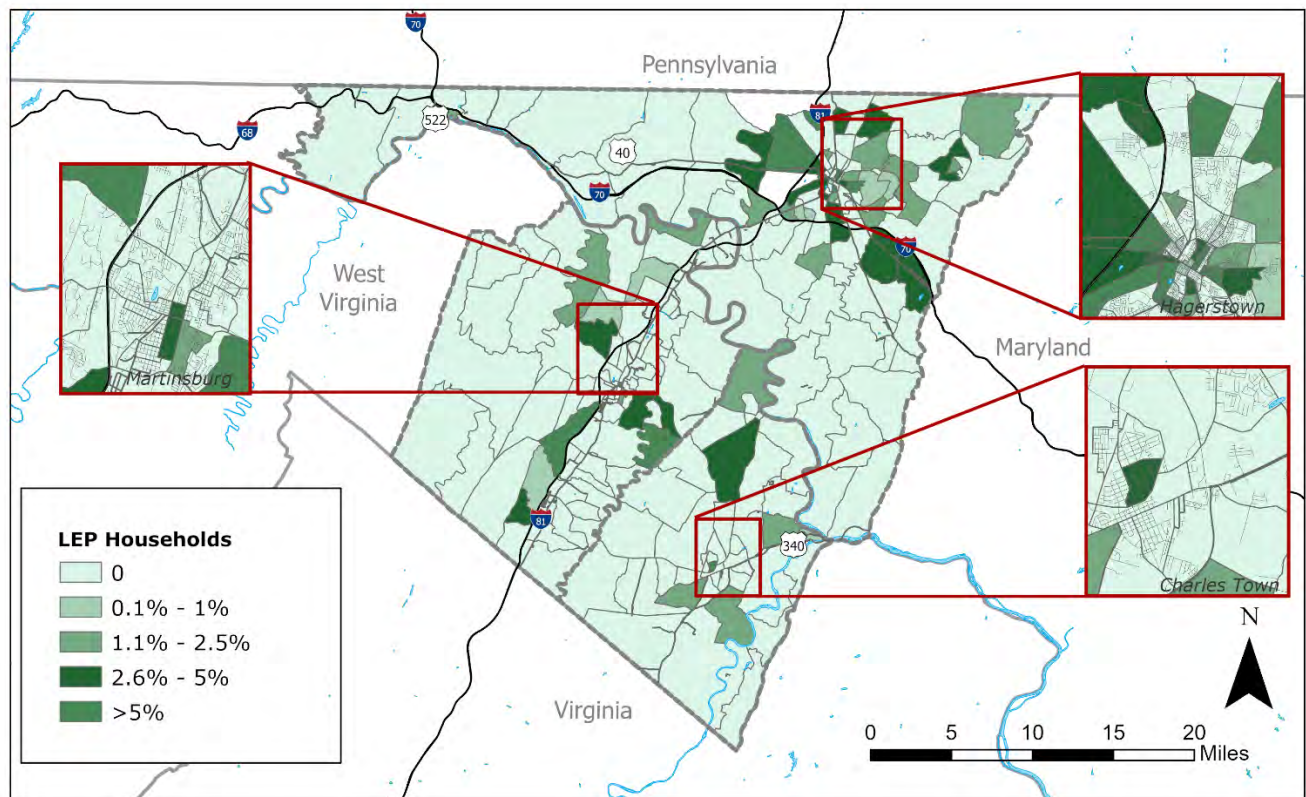
Source: 2018-2022 ACS 5-Year Estimates, B02001

Table 2: LEP Population by County

Area	LEP Households	% Households	LEP Population (Age 5+)	% Population (Age 5+)
Washington County	953	1.6%	3,817	2.6%
Berkeley County	298	0.6%	1,747	1.5%
Jefferson County	123	0.6%	961	1.7%
<b>HEPMPO Total</b>	<b>1,374</b>	<b>1.1%</b>	<b>6,525</b>	<b>2.1%</b>

Source: 2018-2022 ACS 5-year Estimates, S1601 and S1602

Figure 4: HEPMPO LEP Households



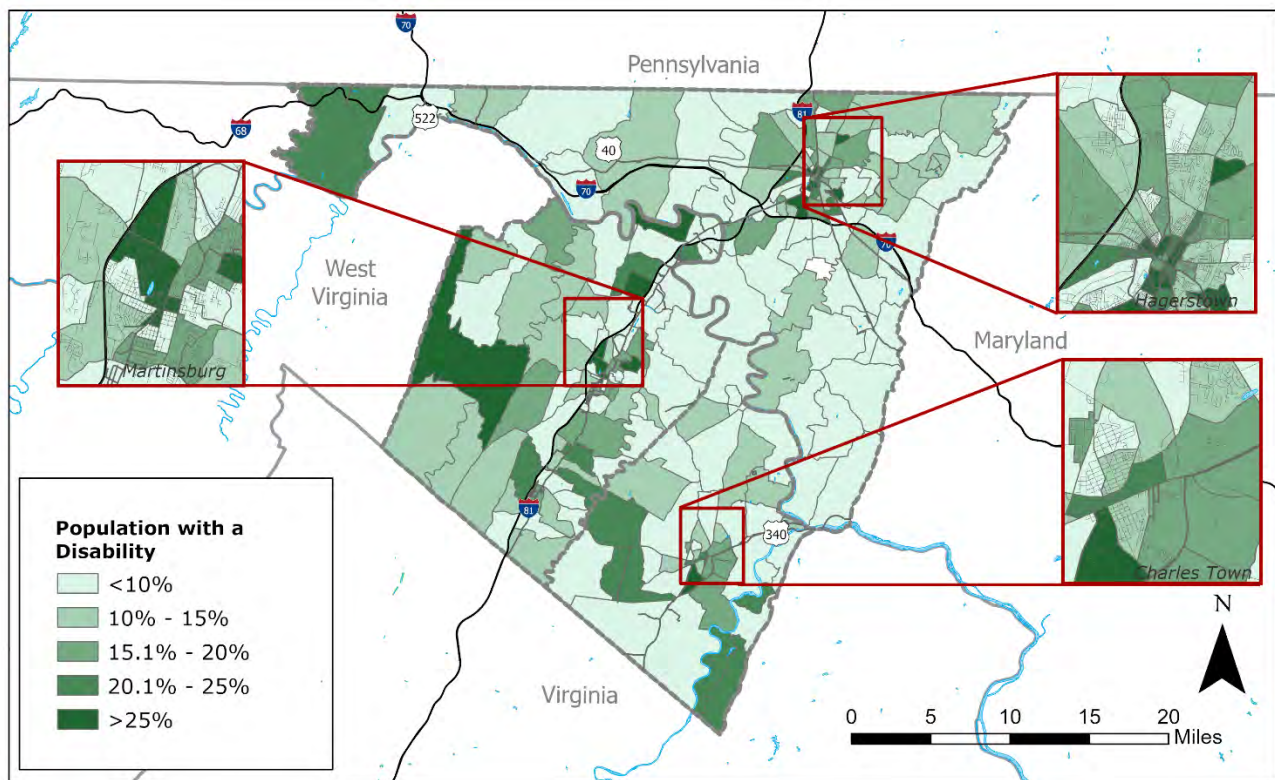
Source: 2018-2022 ACS 5-year Estimates, C16002

Table 3: Persons with a Disability Age 20-64 by County

Area	Persons with a Disability	% with a Disability
Washington County	11,239	13.3%
Berkeley County	9,453	12.9%
Jefferson County	3,921	11.7%
<b>HEPMPO Total</b>	<b>24,613</b>	<b>12.9%</b>

Source: 2018-2022 ACS 5-year Estimates, B23024

Figure 5: HEPMPO Population 20-64 with a Disability



Source: 2018-2022 ACS 5-year Estimates, B23024

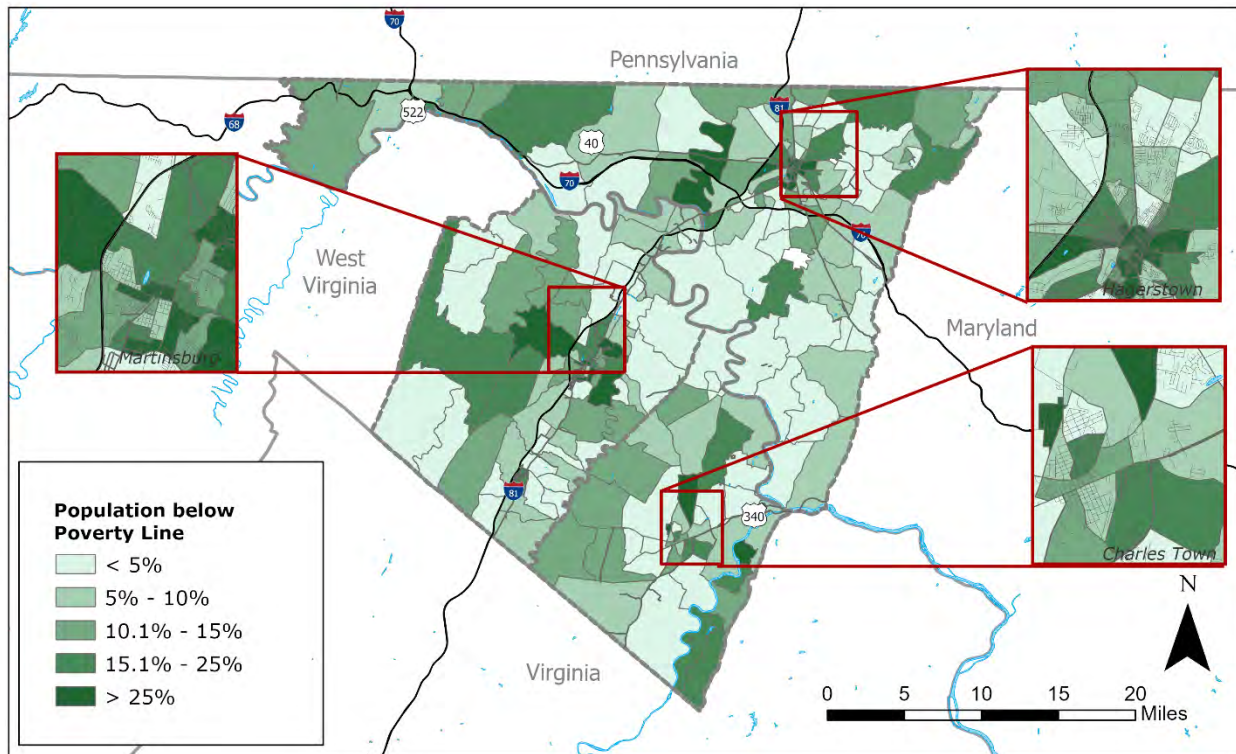


Table 4: Persons in Poverty by County

Area	Persons in Poverty	% in Poverty
Washington County	18,137	12.3%
Berkeley County	13,305	10.9%
Jefferson County	5,153	9.1%
<b>HEPMPO Total</b>	<b>36,595</b>	<b>11.3%</b>

Source: 2018-2022 ACS 5-Year Estimates, C17002

Figure 6: Population in Poverty of the HEPMPO Region



Source: 2018-2022 ACS 5-year Estimates, C17002



## Identifying Mobility Needs of Minority Populations

The goal of the HEPMPO's Public Participation Plan (PPP) is to encourage public participation by engaging all people and organizations early and often in the transportation planning process through a variety of methods. The PPP identifies strategies and procedures that will ensure that the needs of minority populations are included and considered throughout the transportation planning process. Examples of the HEPMPO's current outreach and inclusion efforts to the minority population include:

- Holding public meetings at accessible locations and times
- Consulting and engaging organizations representing minority, low-income, and disabled groups and other interested parties to gain their input and views
- Utilizing website, local newspapers, and social media to keep the public interested, informed, and involved
- Performing public outreach by attending meetings of other organizations, giving presentations to groups and citizens, and conducting public surveys
- Transitioned website from Wix to Wordpress to ensure website is accessible to people with disabilities as required under ADA
- Providing ADA and LEP assistance or alternative formats of publications upon request

## Four-Factor Analysis

In accordance with Title VI of the Civil Rights Act and the U.S. Department of Transportation Circular FTA C 4702.1B *"Title VI Requirements and Guidelines for Federal Transit Administration Recipients,"* recipients are required to take "reasonable steps to ensure meaningful access to their programs and activities by LEP persons." The guidance recommends that the following four-factor analysis be used to help determine how to ensure reasonable and meaningful access to HEPMPO activities:

1. The number and proportion of LEP persons eligible to be served or likely to be encountered by the program or recipient.
2. The frequency with which LEP persons come into contact with the program.
3. The nature and importance of the program, activity, or service provided by the program to people's lives.
4. The resources available to the recipient for LEP outreach, as well as the costs associated with that outreach.

### 1. Number and Proportion

The 2018-2022 American Community Survey (ACS) data was used to understand the language profile of LEP individuals in the HEPMPO region. Individuals who speak English less than "very well" are considered to be LEP individuals. **Table 5** shows languages used at home by individuals ages 5 and over who speak English less than "very well," and includes the number of LEP individuals and percentage of the population age 5 and over that speak each language. Approximately 2.1% of the region's population speaks English less than "very well", with Spanish being the most common language spoken.

Table 5: Primary Language by County (Population Ages 5+)

Area	Washington County	Berkeley County	Jefferson County	HEP Region	%
Total Population (Ages 5+)	146,073	115,768	55,056	316,897	-
Speak only English	134,096	109,232	51,887	295,215	93.2%
Speak a language other than English	11,977	6,536	3,169	21,682	6.8%
Speaks English Less than Very Well	<b>3,817</b>	<b>1,747</b>	<b>961</b>	<b>6,525</b>	2.1%
Spanish	2,659	910	592	4,161	1.3%
Indo-European languages	455	236	125	816	0.3%
Asian and Pacific Island languages	505	451	229	1,185	0.4%
Other languages	198	150	15	363	0.1%

Source: 2018-2022 ACS 5-year Estimates, S1601

## 2. Frequency

Due to the small size of the LEP population and the nature of services provided by HEPMPO, LEP involvement is currently infrequent. To date, no requests have been made for information by either individuals or groups.

## 3. Importance

HEPMPO approves the use of federal funds for future transportation projects as well as short-term transportation projects and services. HEPMPO does not own or operate roads or buses, and therefore does not provide any service or program that requires vital, immediate, or emergency assistance such as medical treatment or services for basic needs (food, housing, education, etc.). Further, involvement with HEPMPO or its subcommittees is entirely voluntary.

HEPMPO provides opportunities for the public to comment on the use of federal funds for the key activities summarized below:

- Short Range Planning
- Transportation Improvement Plan (TIP)
- Traffic Data
- Geographic Information System (GIS)
- Long Range Transportation Planning
- Service
- Air Quality
- Transit Special Studies
- Administration

The impacts of transportation improvements resulting from these actions have an impact on all residents and efforts are made to encourage an understanding of the process and to provide opportunities to comment. As a result, HEPMPO is concerned with input from all stakeholders and every effort is made to make the planning process as inclusive as possible.

Through the regional transportation planning process, selected projects receive approval for Federal funding and progress toward project planning and construction under the responsibility of local jurisdictions or state transportation agencies. These state and local organizations are required to have

their own policies in place to ensure opportunities for LEP individuals to participate in the process that shapes where, how, and when a specific project is implemented.

#### 4. Resources

Because the LEP population in the region is not of a significant proportion at this time and the cost of translating large documents is high, HEPMPO has determined that full translation of regional transportation plans is not the most efficient use of limited funds.

However, the region is dynamic and continues to attract diverse ethnic and cultural populations. Further, HEPMPO values the diversity within the region, as well as the importance of full and fair participation in the transportation decision-making process by those individuals and groups who have been traditionally underserved. Therefore, the HEPMPO will continue to ensure access for all and the participation of those whose lives are affected by HEPMPO's plans and policies.

### LEP Implementation Plan

Through the four-factor analysis, the HEPMPO has developed an implementation plan to address language assistance within the region. **Figure 7** summarizes key elements of the implementation plan.

Figure 7: HEPMPO LEP Implementation Plan

### Free Translation Services

- Free on-line translation services, including those powered by Google Translate, is available on HEPMPO's web site ([www.hepmo.net](http://www.hepmo.net)) by clicking the "Translate Page" link at the top right of any page of the site. Google Translate enables visitors to translate any page of text into more than 60 languages. Users should be aware, however, that Google Translate has its limitations. It is useful for getting the basic understanding of the material, but it does not translate all linguistic nuances.
- As requested HEPMPO can assist in identifying other free translation services including those that may be available from local school districts and through the state DOTs.

### Translation of Select Materials

- Because the number and proportion of LEP individuals in the region are low, and because the costs of translation services are high (between 15 and 20 cents per word), translation of all HEPMPO written materials is neither warranted nor affordable.
- HEPMPO has translated select materials, such as the Title VI Policy and Complaint Form, which are available in Spanish online and at the HEPMPO office.
- Should the need for oral or written translation of any other document arise, HEPMPO will make a reasonable attempt to provide translation services.

### Use of Language Identification Cards

- Designated staff members at the HEPMPO office are prepared to use language identification cards when first encountering an individual with limited English proficiency. These point-to-your-language cards or posters help to identify the language the individual speaks. The concept was developed by the Census Bureau and is used by government and nongovernment agencies to identify the primary language of LEP individuals during face-to-face contact.

## Communications and Public Involvement

HEPMPO believes that public input into the transportation planning process is essential to good decision-making. HEPMPO makes special efforts, as a matter of policy and a requirement of federal law, to address the concerns of traditionally underserved communities, including low-income and minority communities



and people with disabilities. HEPMPO uses traditional media, as well as social media, to disseminate information and to give notice for public comment opportunities.

## Public Participation Plan

The [Public Participation Plan](#) articulates HEPMPO's commitment to a transparent interface with the public and with relevant public agencies to support the regional transportation planning process, including the development of the LRTP and the Transportation Improvement Program (TIP). The PPP document provides an overall framework for participation in HEPMPO's process. On an ongoing basis, HEPMPO staff gathers information and evaluates the effectiveness of the public outreach methods.

Federal regulations require that MPOs define a process for providing interested parties with reasonable opportunities to be involved in the metropolitan transportation planning process. The regulations define these constituencies as: citizens, affected public agencies, representatives of public transportation employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transportation, representatives of users of pedestrian walkways and bicycle transportation facilities, representatives of the disabled, and other interested parties.

HEPMPO's PPP was developed with the following objectives:

- Create a process that will improve and increase participation in the transportation planning process by all stakeholders.
- Provide for early involvement in the planning process by stakeholders to ensure there are ample opportunities to participate in key decisions.
- Facilitate access to the transportation planning process by including populations that typically lack formal access, such as those who are low-income, elderly, minorities, and persons with disabilities.
- Encourage involvement in the planning process by including non-traditional participants.
- Foster a process that will result in transportation plans and projects that reflect the values of the communities that HEPMPO serves.

To meet these objects, the PPP identifies strategies that will be utilized by HEPMPO to fully inform and involve the public throughout the decision-making process. Strategies include:

- Open Meetings- Meetings will be open to public and allow for public comment
- Availability of Information - Written materials will be available to the public upon request
- Public Notification – Public notification and participation procedures will be used to encourage the early and continuous involvement
- Visualization Techniques – Use of static maps, interactive GIS demonstrations, model simulations, photographs, artist renderings, etc. to help inform and convey pertinent information

These strategies are intended to result in well-attended public meetings, local news coverage of programs, and more public interest in transportation issues within the MPO.

In addition to these strategies, the PPP highlights specific participation activities to ensure that all reasonable attempts are taken by the HEPMPO to reach all those interested and affected by the plans and programs of the MPO. Activities include:

- Utilizing the HEPMPO’s website, local newspapers, and social media to inform and involve
- Performing public outreach activities like surveys to be more visible in the community and seek input
- Collaborating with and consulting community organizations

These activities can be used together or separately and allow for the HEPMPO to simplify access to various transportation-related documents and increase public awareness of both the role of HEPMPO and the metropolitan transportation planning process.

## Recent Activities and Outreach to Minority Groups

To increase the public’s involvement in the planning process and encourage participation from all people, including those considered to be traditionally underserved, the HEPMPO utilizes a variety of public outreach activities. These activities include, attending other organization’s meetings, conducting public surveys, and giving presentations to the public. The following provides a summary of outreach to minority groups since the last submission of the HEPMPO’s Title VI Plan in 2022.

### Long Range Transportation Plan (LRTP) (2022)

Over the course of the LRTP process, the HEPMPO conducted two sets of public meetings in each of the three counties along with a web-based survey. The first set of public meetings were held in June 2021. These meetings, along with the survey and intercept survey, were detailed in the 2022 Title VI Plan Update.

The second set of public meetings were held in May 2022 in each of the three counties with the purpose of providing an overview of Direction 2050, receiving public comments, and answering questions. The meetings were announced via public notice and social media posting. An example of this is shown in **Figure 8**.

The public was also provided with the opportunity to review the draft LRTP document in accordance with federal and state regulations. The public comment period was open for 30 days from April 15 to May 12, 2022, and the draft document was made available on the HEPMPO website as well as the LRTP project website.

### Dual Highway Speed Management Plan (2022)

The HEPMPO held a hybrid public meeting on May 26, 2022. The meeting included a brief presentation and a gave attendees an opportunity to provide comment on the proposed corridor. In addition to the

Figure 8: Social Media Post



public meeting, the public was able to provide written comments via email, mail, or the project website from May 1<sup>st</sup> through May 30, 2022. Copies of the draft plan were available on project website, with hard copies available at the Washington County Free Library in Hagerstown.

### EPTA Commuter Bus Implementation Plan (2022)

A web-based survey was developed to better understand demand and optimal times for the commuter bus service. The survey was opened from November 15<sup>th</sup> to December 15, 2022, and results were incorporated into the plan.

Once a draft was complete, the HEPMPO held a hybrid public meeting on May 19, 2022. The meeting included a brief presentation and a gave attendees an opportunity to provide comments. In addition to the public meeting, the public was able to provide written comments via email, mail, or the project website from May 1<sup>st</sup> through May 30, 2022.

### 2023 Regional Bicycle and Pedestrian Plan

The HEPMPO utilized a web-based survey to gather public input on biking and walking in the region. The survey was open from November 28, 2022, until January 1, 2023, and provided a unique perspective on bicycle and pedestrian preferences and opportunities that were utilized to improve the bicycle and pedestrian network within the HEPMPO Region.

In addition to the survey, the HEPMPO held three hybrid public meetings in June 2023 in each of the three counties to seek public input on the proposed pedestrian and bicycle network recommendations. Information on the meeting date, location, time, and content was advertised through the area newspaper as well as social media. The public was also able to provide comments during a 30-day public comment period.

### Regional Freight Plan (2023)

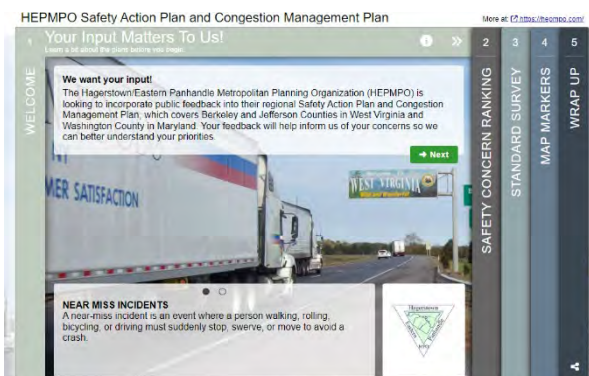
The HEPMPO held three public meetings in June 2023. The meetings were announced via public notices and social media postings and allowed the public to provide comments on the draft freight plan. In addition to the public meetings, the public was able to provide written comments via email, mail, or the project website during a 30-day comment period. Copies of the draft plan were available on the project website, with hard copies available at the Washington County Free Library, the Martinsburg Public Library, and Charles Town Library.

### Safety Action Plan (2024)

A web-based survey, shown in **Figure 9**, was developed to enhance road safety in the region and was open from November 15<sup>th</sup> to December 15, 2023. Respondents identified potential safety concerns and contributors to safety problems, as well as mapped areas with safety issues, near misses, improvement ideas, and congested areas.

In addition to the survey, HEPMPO hosted three hybrid public meetings during April and May 2023. The public meetings, held in transportation-

Figure 9: MetroQuest Survey



disadvantaged areas in each of the three counties, allowed the public to provide comments on the draft Safety Action Plan. The public was also able to provide feedback during a 30-day public comment period. The meeting and public comment period were advertised through social media, including a podcast, and the area newspaper.

### Congestion Management Process (2024)

The HEPMPO held a virtual public meeting on June 6, 2024. The meeting included a brief presentation and allowed the public to provide comments. A recording was made available on HEPMPO’s YouTube page. Information for the presentation and the virtual session was publicized on social media, websites, and the area newspaper. In addition to the public meeting, the public was able to provide written comments via email, mail, or the project website from May 20th through June 20, 2024. Copies of the draft plan were available on project website, with hard copies available at the Washington County Free Library, the Martinsburg Public Library, and Charles Town Library.

## Past Meeting Locations

The HEPMPO has held 30 public meetings at a variety of local venues, including libraries, schools, and county buildings, across the 3 counties. As noted in the PPP, HEPMPO attempts to hold public meetings in ADA accessible facilities that are located along transit routes in order to provide the best opportunity for minority populations and those persons potentially affected to attend and participate. **Table 7** provides is a list of all meetings, their locations, and dates.

Table 6: Meeting Locations

Project	Date	Location
<b>L RTP 2050 Public Meetings</b>	May 2, 2022	Hybrid Meeting WebEx / Ranson City Hall, 3 <sup>rd</sup> Floor Conference Room, 312 South Mildred Street, Ranson, WV
	May 5, 2022	Hybrid Meeting WebEx / Martinsburg-Berkeley County Public Library, Martinsburg Room, 101 West King Street, Martinsburg, WV
	May 12, 2022	Hybrid Meeting WebEx / Washington County Free Library, Conference Room 334, 100 South Potomac Street, Hagerstown, MD
<b>Dual Highway Speed Management Study</b>	May 26, 2022	Hybrid Public Meeting, Microsoft Teams   Washington County Free Library-Hagerstown, Room 334, 100 South Potomac Street, Hagerstown, MD 21740
<b>EPTA Commuter Bus Implementation Plan</b>	May 19, 2022	Hybrid Public Meeting, Microsoft Teams   Eastern Panhandle Transit Authority Offices, 446 Novak Drive, Martinsburg, WV 25405
<b>Regional Bicycle and Pedestrian Plan</b>	June 1, 2023	Hybrid Public Meeting, Microsoft Teams   Martinsburg Public Library-Martinsburg Room, 101 West King St, Martinsburg, WV 25401



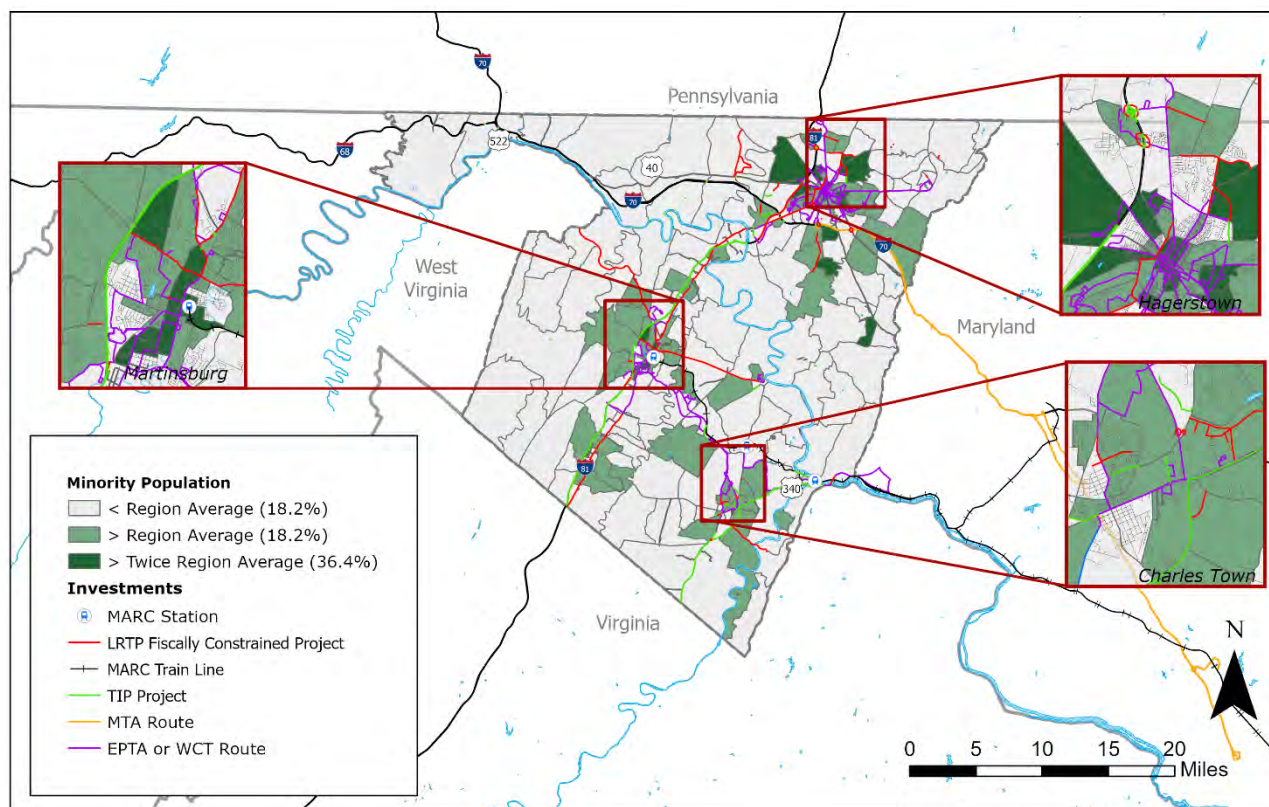
Project	Date	Location
	June 5, 2023	Hybrid Public Meeting, Microsoft Teams   Washington County Free Library-Hagerstown, Room 334, 100 South Potomac Street, Hagerstown, MD 21740
	June 8, 2023	Hybrid Public Meeting, Microsoft Teams   Charles Town Library-County Commission Meeting Room, 200 East Washington Street, Charles Town, WV 25414
<b>Regional Freight Plan</b>	June 1, 2023	Hybrid Public Meeting, Microsoft Teams   Martinsburg Public Library-Martinsburg Room, 101 West King St, Martinsburg, WV 25401
	June 5, 2023	Hybrid Public Meeting, Microsoft Teams   Washington County Free Library-Hagerstown, Room 334, 100 South Potomac Street, Hagerstown, MD 21740
	June 8, 2023	Hybrid Public Meeting, Microsoft Teams   Charles Town Library-County Commission Meeting Room, 200 East Washington Street, Charles Town, WV 25414
<b>Regional Safety Action Plan</b>	April 23, 2023	Hybrid Public Meeting, Microsoft Teams   Martinsburg Public Library-Martinsburg Room, 101 West King St, Martinsburg, WV 25401
	April 30, 2023	Hybrid Public Meeting, Microsoft Teams   Charles Town Library-County Commission Meeting Room, 200 East Washington Street, Charles Town, WV 25414
	May 2, 2023	Hybrid Public Meeting, Microsoft Teams   Washington County Free Library-Hagerstown, Room 334, 100 South Potomac Street, Hagerstown, MD 21740
<b>Congestion Management Process</b>	June 6, 2024	Virtual Public Meeting, Microsoft Teams
<b>Technical Advisory Committee &amp; Interstate Council Meeting</b>	February 2, 2022	Hybrid Public Meeting, Microsoft Teams   Eastern WV Regional Airport, 2 <sup>nd</sup> Floor Conference Room, 170 Aviation Way, Martinsburg, WV
	March 16, 2022	
	May 18, 2022	
	August 17, 2022	
	October 19, 2022	
	January 18, 2023	
	March 15, 2023	
	May 17, 2023	
	August 16, 2023	
	October 18, 2023	
	January 18, 2024	
	March 20, 2024	
May 15, 2024		
August 21, 2024		
October 16, 2024		

## Disparate Impact Analysis

In accordance with FTA regulations, the HEPMPO completed an analysis of impacts to identify if there were any disparate impacts on the basis of race, color, or national origins. If the analysis identified disparate impacts, the HEPMPO would determine whether there is a substantial legitimate justification for the policy that resulted in the disparate impact, and if there are alternatives that could be employed that would have a less discriminatory impact.

To ensure a beneficial impact to minority populations and an equitable distribution of transportation funds, the HEPMPO developed a map which examines HEPMPO's transit and highway investments in relation to the identified Title VI Minority Census Block Groups. The analysis, shown in **Figure 10**, determined that there was no disparate impact in the distribution of funding.

Figure 10: Disparate Impact Analysis



Source: 2018-2022 ACS 5-year Estimates, B02001

## Monitoring Process and Complaint Procedures

Any person who believes she or he has been discriminated against on the basis of race, color, national origin or other applicable laws, by HEPMPO may file a Title VI complaint by completing and mailing, emailing, or faxing the HEPMPO's Title VI Complaint Form, found in Appendix I and [online](#), to the Title VI Coordinator at Hagerstown/Eastern Panhandle MPO.

A formal complaint must be submitted in writing within 180 calendar days of the alleged occurrence or when the alleged discrimination became known to the complainant. HEPMPO will process complaints that are complete.

## Complaint Procedures

1. Once the complaint is received, HEPMPO will acknowledge receipt of the complaint within 5 business days and will review it to determine if HEPMPO has jurisdiction. The Complainant will receive an acknowledgement letter informing her/him whether the complaint will be investigated by HEPMPO. HEPMPO has 30 days to investigate the complaint.
2. If more information is needed to resolve the case, HEPMPO may contact the Complainant. The Complainant has 30 business days from the date of the letter to send requested information to HEPMPO's Title VI Coordinator. If the Title VI Coordinator is not contacted by the Complainant or does not receive the additional information within 30 business days, HEPMPO can administratively close the case. A case can also be administratively closed if the Complainant no longer wishes to pursue their case.
3. After the Title VI Coordinator reviews the complaint, she/he will issue one of two letters to the Complainant: a closure letter or a letter of finding (LOF). A closure letter summarizes the allegations and states that there was not a Title VI violation and that the case will be closed. An LOF summarizes the allegations and details plans for remedial actions to provide redress. The written response shall be issued no later than 90 calendar days after the date the complaint is received.
4. If the Complainant wishes to appeal the decision, she/he has 30 days after the date of the LOF to do so.

If the Complainant is dissatisfied with the HEPMPO's resolution of the complaint, she/he may also submit a complaint to the Maryland Department of Transportation or West Virginia Department of Transportation for investigation based on the location of the alleged discrimination. In accordance with Chapter VII, Title VI / Non-Discrimination Complaints, of Federal Transit Administration Circular 4702.1A, such a complaint must be submitted within 180 calendar days after the date of the alleged discrimination. Chapter IX of the FTA Circular 4702.1A, which outlines the complaint process to the United States Department of Transportation, may be obtained [online](#).

A person may also file a complaint directly with the Federal Transit Administration, at FTA Office of Civil Rights, 1200 New Jersey Ave., SE, Washington, DC 20590.

# Appendix A

## Contractor Agreement



During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees as follows:

1. **Compliance with Regulations:** The contractor (hereinafter includes consultants) will comply with the Acts and the Regulations relative to Nondiscrimination in Federally-assisted programs of the U.S. Department of Transportation, the Federal Highway Administration, as they may be amended from time to time, which are herein incorporated by reference and made a part of this contract.
2. **Nondiscrimination:** The contractor, with regard to the work performed by it during the contract, will not discriminate on the grounds of race, color, or national origin in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The contractor will not participate directly or indirectly in the discrimination prohibited by the Acts and the Regulations, including employment practices when the contract covers any activity, project, or program set forth in Appendix B of 49 CFR Part 21.
3. **Solicitations for Subcontracts, Including Procurements of Materials and Equipment:** In all solicitations, either by competitive bidding, or negotiation made by the contractor for work to be performed under a subcontract, including procurements of materials, or leases of equipment, each potential subcontractor or supplier will be notified by the contractor of the contractor's obligations under this contract and the Acts and the Regulations relative to Nondiscrimination on the grounds of race, color, or national origin.
4. **Information and Reports:** The contractor will provide all information and reports required by the Acts, the Regulations, and directives issued pursuant thereto and will permit access to its books, records, accounts, other sources of information, and its facilities as may be determined by the Recipient or the Federal Highway Administration to be pertinent to ascertain compliance with such Acts, Regulations, and instructions. Where any information required of a contractor is in the exclusive possession of another who fails or refuses to furnish the information, the contractor will so certify to the Recipient or the Federal Highway Administration, as appropriate, and will set forth what efforts it has made to obtain the information.
5. **Sanctions for Noncompliance:** In the event of a contractor's noncompliance with the Non-discrimination provisions of this contract, the Recipient will impose such contract sanctions as it or the Federal Highway Administration may determine to be appropriate, including, but not limited to:
  - a. withholding payments to the contractor under the contract until the contractor complies; and/or
  - b. cancelling, terminating, or suspending a contract, in whole or in part.
6. **Incorporation of Provisions:** The contractor will include the provisions of paragraphs one through six in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Acts, the Regulations and directives issued pursuant

thereto. The contractor will take action with respect to any subcontract or procurement as the Recipient or the Federal Highway Administration may direct as a means of enforcing such provisions including sanctions for noncompliance. Provided, that if the contractor becomes involved in, or is threatened with litigation by a subcontractor, or supplier because of such direction, the contractor may request the Recipient to enter into any litigation to protect the interests of the Recipient. In addition, the contractor may request the United States to enter into the litigation to protect the interests of the United States.

## Appendix B

### Clauses for Deeds Transferring United States Property

## CLAUSES FOR DEEDS TRANSFERRING UNITED STATES PROPERTY

The following clauses will be included in deeds effecting or recording the transfer of real property, structures, or improvements thereon, or granting interest therein from the United States pursuant to the provisions of Assurance 4:

NOW, THEREFORE, the U.S. Department of Transportation as authorized by law and upon the condition that the *Hagerstown/Eastern Panhandle Metropolitan Planning Organization* will accept title to the lands and maintain the project constructed thereon in accordance the Regulations for the Administration of the Federal-Aid Highway Program and the policies and procedures prescribed by the *Federal Highway Administration* of the U.S. Department of Transportation in accordance and in compliance with all requirements imposed by Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-assisted programs of the U.S Department of Transportation pertaining to and effectuating the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252; 42 U.S.C. § 2000d to 2000d-4), does hereby remise, release, quitclaim and convey unto the Hagerstown/Eastern Panhandle Metropolitan Planning Organization all the right, title and interest of the U.S. Department of Transportation in and to said lands described in Exhibit A attached hereto and made a part hereof.

### (HABENDUM CLAUSE)

TO HAVE AND TO HOLD said lands and interests therein unto the Hagerstown/Eastern Panhandle Metropolitan Planning Organization and its successors forever, subject, however, to the covenants, conditions, restrictions and reservations herein contained as follows, which will remain in effect for the period during which the real property or structures are used for a purpose for which Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits and will be binding on the Hagerstown/Eastern Panhandle Metropolitan Planning Organization, its successors and assigns.

The Hagerstown/Eastern Panhandle Metropolitan Planning Organization in consideration of the conveyance of said lands and interests in lands, does hereby covenant and agree as a covenant running with the land for itself, its successors and assigns, that (1) no person will on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination with regard to any facility located wholly or in part on, over, or under such lands hereby conveyed [,] [and]\* (2) that the Hagerstown/Eastern Panhandle Metropolitan Planning Organization will use the lands and interests in lands and interests in lands so conveyed, in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-assisted programs of the U.S. Department of Transportation, Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations and Acts may be amended[, and (3) that in the event of breach of any of the above-mentioned non-discrimination conditions, the Department will have a right to enter or re-enter said lands and facilities on said land, and that above described land and facilities will thereon revert to and vest in and become the absolute property of the U.S. Department of Transportation and its assigns as such interest existed prior to this instruction].\*



(\*Reverter clause and related language to be used only when it is determined that such a clause is necessary in order to make clear the purpose of Title VI.)

## Appendix C

Clauses for Transfer of Real Property Acquired or Improved  
Under the Activity, Facility, or Program

**CLAUSES FOR TRANSFER OF REAL PROPERTY ACQUIRED OR IMPROVED  
UNDER THE ACTIVITY, FACILITY, OR PROGRAM**

The following clauses will be included in deeds, licenses, leases, permits, or similar instruments entered into by the Hagerstown/Eastern Panhandle Metropolitan Planning Organization pursuant to the provisions of Assurance 7(a):

- A. The (grantee, lessee, permittee, etc. as appropriate) for himself/herself, his/her heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree [in the case of deeds and leases add "as a covenant running with the land"] that:
  - 1. In the event facilities are constructed, maintained, or otherwise operated on the property described in this (deed, license, lease, permit, etc.) for a purpose for which a U.S. Department of Transportation activity, facility, or program is extended or for another purpose involving the provision of similar services or benefits, the (grantee, licensee, lessee, permittee, etc.) will maintain and operate such facilities and services in compliance with all requirements imposed by the Acts and Regulations (as may be amended) such that no person on the grounds of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities.
- B. With respect to licenses, leases, permits, etc., in the event of breach of any of the above Nondiscrimination covenants, the Hagerstown/Eastern Panhandle Metropolitan Planning Organization will have the right to terminate the (lease, license, permit, etc.) and to enter, re-enter, and repossess said lands and facilities thereon, and hold the same as if the (lease, license, permit, etc.) had never been made or issued.\*
- C. With respect to a deed, in the event of breach of any of the above Nondiscrimination covenants, the Hagerstown/Eastern Panhandle Metropolitan Planning Organization will have the right to enter or re-enter the lands and facilities thereon, and the above described lands and facilities will there upon revert to and vest in and become the absolute property of the Hagerstown/Eastern Panhandle Metropolitan Planning Organization and its assigns.\*

(\*Reverter clause and related language to be used only when it is determined that such a clause is necessary to make clear the purpose of Title VI.)

## Appendix D

Clauses for Construction/Use/Access to Real Property Acquired  
Under the Activity, Facility, or Program



**CLAUSES FOR CONSTRUCTION/USE/ACCESS TO REAL PROPERTY ACQUIRED UNDER THE  
ACTIVITY, FACILITY, OR PROGRAM**

The following clauses will be included in deeds, licenses, permits, or similar instruments/agreements entered into by the Hagerstown/Eastern Panhandle Metropolitan Planning Organization pursuant to the provisions of Assurance 7(b):

- A. The (grantee, licensee, permittee, etc., as appropriate) for himself/herself, his/her heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree (in the case of deeds and leases add, "as a covenant running with the land") that (1) no person on the ground of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities, (2) that in the construction of any improvements on, over, or under such land, and the furnishing of services thereon, no person on the ground of race, color, or national origin, will be excluded from participation in, denied the benefits of, or otherwise be subjected to discrimination, (3) that the (grantee, licensee, lessee, permittee, etc.) will use the premises in compliance with all other requirements imposed by or pursuant to the Acts and Regulations, as amended, set forth in this Assurance.
- B. With respect to (licenses, leases, permits, etc.), in the event of breach of any of the above Nondiscrimination covenants, the Hagerstown/Eastern Panhandle Metropolitan Planning Organization will have the right to terminate the (license, permit, etc., as appropriate) and to enter or re-enter and repossess said land and the facilities thereon, and hold the same as if said (license, permit, etc., as appropriate) had never been made or issued.\*
- C. With respect to deeds, in the event of breach of any of the above Non-discrimination covenants, the Hagerstown/Eastern Panhandle Metropolitan Planning Organization will there upon revert to and vest in and become the absolute property of the Hagerstown/Eastern Panhandle Metropolitan Planning Organization and its assigns.\*

(\*Reverter clause and related language to be used only when it is determined that such a clause is necessary to make clear the purpose of Title VI.)

## **Appendix E**

### Contractor Agreement Regarding Non-discrimination Statutes and Authorities

During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees to comply with the following nondiscrimination statutes and authorities; including but not limited to:

**Pertinent Nondiscrimination Authorities:**

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d *et seq.*, 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin); and 49 CFR Part 21.
- The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (42 U.S.C. §4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects);
- Federal-Aid Highway Act of 1973, (23 U.S.C. § 324 *et seq.*), (prohibits discrimination on the basis of sex);
- Section 504 of the Rehabilitation Act of 1973, (29 U.S.C. § 794 *et seq.*), as amended, (prohibits discrimination on the basis of disability); and 49 CFR Part 27;
- The Age Discrimination Act of 1975, as amended, (42 U.S.C. § 6101 *et seq.*), (prohibits discrimination on the basis of age);
- Airport and Airway Improvement Act of 1982, (49 USC § 471, Section 47123), as amended, (prohibits discrimination based on race, creed, color, national origin, or sex);
- The Civil Rights Restoration Act of 1987, (PL 100-209), (Broadened the scope, coverage and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of 1975 and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of the terms "programs or activities" to include all of the programs or activities of the Federal-aid recipients, sub-recipients and contractors, whether such programs or activities are Federally funded or not);
- Titles II and III of the Americans with Disabilities Act, which prohibit discrimination on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities (42 U.S.C. §§ 12131-12189) as implemented by Department of Transportation regulations at 49 C.F.R. parts 37 and 38;
- The Federal Aviation Administration's Non-discrimination statute (49 U.S.C. § 47123) (prohibits discrimination on the basis of race, color, national origin, and sex);
- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, which ensures discrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations;
- Executive Order 13166, Improving Access to Services for Persons with Limited English Proficiency,
- And resulting agency guidance, national origin discrimination includes discrimination because of Limited English Proficiency (LEP). To ensure compliance with Title VI, you must take reasonable steps to ensure that LEP persons have meaningful access to your programs (70 Fed. Reg. at 74087 to 74100);

# Appendix F

## Authorities



## Federal Statutes

**Title VI of the Civil Rights Act of 1964, Pub. L. No. 88-352, 78 Stat. 252 (1964) (42 U.S.C. §§ 2000d-2000d-7)** – provides that no person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.

**The Age Discrimination Act of 1975 (42 U.S.C §§ 6101-6107)** – prohibits age discrimination in Federally Assisted Programs.

**The Federal-Aid Highway Act, (49 U.S.C. § 306)** – Outlines responsibilities of the U.S. DOT and the Secretary’s authority to determine compliance with applicable Civil Rights statutes.

**The Federal-Aid Highway Act, Pub. L. No. 97-449, 96 Stat. 2421 (1983) (codified as amended at 49 U.S.C. § 306)** – added the requirement that there be no discrimination on the grounds of sex in DOT financial assistance programs.

**The 1973 Federal-Aid Highway Act, Pub. L. No. 93–87, 87 Stat. 250 (1973) (23 U.S.C. § 324)** – added the requirement that there be no discrimination on the grounds of sex in Title 23 programs.

**The Civil Rights Restoration Act of 1987, Pub L. No 100-259, 102 Stat. 28 (1988)** – restored the broad, institution-wide scope and coverage of the nondiscrimination statutes to include all programs and activities of Federal-aid recipients, sub-recipients and contractors, whether such programs and activities are federally assisted or not.

**The Uniform Relocation Assistance and Real Property Acquisition Policy Act of 1970, Pub. L. No. 91-646, 84 Stat. 1894 (1971) (codified as amended at 42 U.S.C. §§ 4601-4638)** – provides for fair treatment of persons displaced by Federal and Federal-aid programs and projects.

**The Uniform Relocation Act Amendments of 1987, Pub. L. No. 101- 246** – Updated the 1970 Act and clarified the intent of Congress in programs and projects which cause displacement.

**Rehabilitation Act Amendments of 1986, Pub L. No. 99–506, 100 Stat. 1807 (1986) (42 U.S.C. § 2000d-7)** – abrogated recipient state sovereign immunity from suit under Title VI.

**The American with Disabilities Act, Pub. L. 101-336** – provides enforceable standards to address discrimination against individuals with disabilities.

**The American with Disabilities Act, Pub. L. No. 101-336, 104 Stat. 327 (1990) (codified as amended at 42 U.S.C. § 12101 et seq.)** – added the requirement that there be no discrimination on the grounds of disability, abrogated sovereign immunity, and provided enforceable standards to address discrimination against individuals with disabilities.

**The Civil Rights Act of 1991, Pub. L. No. 102–166, 105 Stat. 1071 (1991) (codified in part at 42 U.S.C. § 1981)** – in part, amended Section 1981 of 42 U.S.C. to provide a definition for the term “make and enforce contracts”, and to provide protection of the rights protected by this section against impairment by nongovernmental discrimination under color of State law.

**Title VIII of the 1968 Civil Rights Act, Pub. L. No. 90-284, 82 Stat. 81 (1968) (codified as amended at 42 U.S.C. § 3601 et seq)** – Requires fair housing practices in the sale or rental of housing, and zoning and planning by localities.

**The National Environmental Policy Act of 1969, Pub. L. No. 91-190, 83 Stat. 852 (1969) (42 U.S.C. § 4321)** – Requires the preparation of environmental impact statements for major federal agency actions affecting the human environment. Under NEPA, federal agencies and federal aid recipients are required to consider several alternative actions, including the “no-action” alternative, and to consider social, environmental and economic impacts, public involvement.

**Title IX of the Education Amendments of 1972, Pub. L. No. 92-318, 86 Stat. 374 (1972) (20 U.S.C.A. § 1682)** – makes financial assistance available to institutions of higher education.

**Transportation Equity Act for the 21st Century, Pub. L. No. 105–178, 112 Stat. 107 (1999) (codified in part at 23 U.S.C. § 101)** – in part, mandates expenditures in federally assisted transportation programs through Disadvantaged Business Enterprises.

## Executive Orders

**E.O. 12250, 28 C.F.R. Pt. 41, App. A (1980)** – Orders DOJ Leadership and Coordination of Nondiscrimination Laws.

**E.O. 12259, 46 Fed. Reg. 1253 (1980)** – Orders HUD Leadership and Coordination of Federal Fair Housing Programs.

**E.O. 12898, 59 Fed. Reg. 7629 (1994)** – Orders Federal actions to address Environmental Justice in minority populations and low-income populations.

**E.O. 13160, 65 Fed. Reg. 39775 (2000)** – Orders nondiscrimination on the basis of race, sex, color, national origin, disability, religion, age, sexual orientation, and status as a parent in federally conducted education and training programs.

**E.O. 13166, 65 Fed. Reg. 50121 (2000)** – Orders Federal agencies and their recipients to improve access to federally sponsored programs for persons with Limited English Proficiency (LEP).

**E.O. 13175, 65 Fed. Reg. 218 (2000)** – Orders Consultation and Coordination with Indian Tribal Governments.

## Regulations

**23 C.F.R. §200** – FHWA’s Title VI Program Implementation and Review Procedures.

**23 C.F.R. Part 420.121(h)** – part of FHWA’s planning regulations that specify the applicability of Title VI of the 1964 Civil Rights Act and Restoration Act of 1987 to FHWA funded planning and research activities.

**23 C.F.R. Part 450** –Federal Highway Administration’s Statewide and Metropolitan Planning Regulations.

**23 C.F.R. Part 450.316(b) (2) & (3)** – requires that the metropolitan planning process be consistent with Title VI of the 1964 Civil Rights Act and the recipient’s Title VI Assurances.

**23 C.F.R. Part 633, Subpart A** – specifies required contract provisions to be included in all Federal-aid construction contracts under Title VI and other federal provisions.

**23 C.F.R. Part 633, Subpart B, Appendix A** – specifies the types of contracts to which Title VI of the 1964 Civil Rights Act applies.

**23 C.F.R. Part 771.105(f)**—FHWA’s Policy on Title VI – expands on 23 C.F.R. 200.7 and names categories covered with wording similar to Title VI of the Civil Rights Act of 1964 – race, color, national origin, age, sex, handicap.

**28 C.F.R. Part 35** – DOJ regulations governing nondiscrimination on the basis of disability in State and local government services.

**28 C.F.R. Part 41** – Requires DOJ to coordinate the implementation of Section 504 of the Rehabilitation Act, and provides guidelines for determining discretionary practices.

**28 C.F.R. Part 42, Subpart C** – DOJ’s implementation of Title VI of the Civil Rights Act of 1964.

**28 C.F.R. Part 42.200, Subpart D** – “Nondiscrimination in Federally assisted Programs – Implementation of Section 815 (c) (1) of the Justice System Improvement Act of 1979” –implements E.O. 12138.

**28 C.F.R. Part 50.3** – DOJ’s guidelines for the enforcement of Title VI, Civil Rights Act of 1964.

**49 C.F.R. Part 21** – DOT’s implementation of Title VI of the Civil Rights Act of 1964.

**49 C.F.R. Part 24** – DOT’s implementation of the Uniform Relocation and Real Property Acquisition Act for Federal and federally assisted programs requiring compliance with Nondiscrimination Statutes and Executive Orders.

**49 C.F.R. Part 25** – DOT’s implementation of Title IX of the Education Amendments Act of 1972.

**49 C.F.R. Part 26** – DOT’s implementation of Participation by Disadvantaged Business Enterprises in DOT Financial Assistance Programs.

**49 C.F.R. Part 27** – DOT’s implementation of Section 504 of the Rehabilitation Act of 1973 as amended.

**49 C.F.R. Part 28** – Enforcement of Nondiscrimination on the Basis of Handicap in Programs or Activities Conducted by the Department of Transportation.

**49 C.F.R. Part 37** – Transportation Services for Individuals with Disabilities, implementing the transportation and related provisions of Title II and III of the ADA proscriptions included in Form FHWA 1273.

## Administrative Guidance

**DOT Order 1000.12** – Implementation of the Department of Transportation Title VI Program.

**DOT Order 1050.2** – Standard Title VI Assurances.

**DOT Order 5610.2** – U.S. Department of Transportation Order to Address Environmental Justice in Minority Populations and Low-Income Populations.

**FHWA Order 4710.1** – Right-of-Way Title VI Review Program.

**FHWA Order 4710.2** – Civil Rights Compliance Reviews of Location Procedures.

**FHWA Order 4720.6** – Civil Rights Restoration Act of 1987 in FHWA Programs.

**FHWA Order 6640.23** – Actions to Address Environmental Justice in Minority Populations and Low-Income Populations.

**Joint FHWA/FTA Memorandum dated October 7, 1999** – Guidance on Implementing Title VI in Metropolitan and Statewide Planning.

**DOJ Policy Guidance Document dated January 11, 2002** – Memo re: E.O. 13166, Improving Access to Services for persons with Limited English Proficiency.

**DOJ Policy Guidance Document dated January 18, 2002** – Guidance to Federal Financial Assistance Recipients Regarding Title VI Prohibition against National Origin Discrimination Affecting Limited English Proficient Persons.

**DOT Policy Guidance Document dated December 14, 2005** – Policy Guidance Concerning Recipients' Responsibilities to Limited English Proficient (LEP) persons.

**FTA C 4702.1B (October 1, 2012)** –“Title VI Requirements and Guidelines for Federal Transit Administration Recipients.” Provides FTA financial assistance recipients with guidance on implementing Title VI regulations.



# Appendix G

## Memorandum of Understanding

## Franklin County Metropolitan Planning Organization

**MEMORANDUM OF UNDERSTANDING**  
**Coordination of the Transportation Planning Processes**  
**Between**  
**Franklin County Metropolitan Planning Organization**  
**and**  
**Hagerstown/Eastern Panhandle Metropolitan Planning Organization**

I. Background and Purpose

- A. The Hagerstown/Eastern Panhandle Metropolitan Planning Organization (HEPMPO) and the Franklin County Metropolitan Planning Organization (Franklin MPO) recognize that the Hagerstown, Maryland, Urbanized Boundary extends into Franklin County, Pennsylvania. The purpose of this agreement is to define the roles and responsibilities of the Metropolitan Planning Organizations (MPOs).
- B. This agreement provides the framework for the responsibilities of the Franklin MPO and HEPMPPO in regard to the federally mandated transportation planning and programming for the Hagerstown Urbanized Area within Franklin County. Each MPO will coordinate with the other on planning and programming of studies and projects that will impact the economy, environment, transportation systems and quality of life for the citizens within their respective planning areas.

II. General Points of Understanding and Agreement

- A. We agree to collaborate in the planning, conduct and reporting of transportation related information at the state and regional levels. We agree to share information and plans in order to achieve the goals of state and regional transportation plans, and to assist, where appropriate, in the joint selection of projects, and improve the coordination of investment across borders.
- B. We agree to work together to achieve compliance with all federal planning regulations and guidance.
- C. We agree that staffs of both MPOs will meet as needed to review progress of cooperative efforts, to discuss key findings from program activities, and to discuss the scope, plans and implementation of activities under consideration for the next planning cycle.
- D. We agree that Franklin County will maintain a non-voting seat on the HEPMPPO Board and a representative from the HEPMPPO will have a non-voting seat on the Franklin County MPO Board.
- E. This agreement will be reviewed when either agency identifies the need for a review.

### III. Specific Points of Understanding and Agreement

#### A. MPO Boundary

1. We recognize the Franklin MPO Boundary is the entire County of Franklin.

#### B. Long Range Transportation Plans (LRTPs)

1. We recognize the currently adopted Franklin County Metropolitan Planning Organization Long Range Transportation Plan is the transportation plan for Franklin County, Pennsylvania. This includes the portion of the Hagerstown Urbanized Area in Franklin County.
2. We agree the Franklin MPO should address planning/programming needs of the Hagerstown Urbanized Area within Franklin County. Findings of the Franklin MPO concerning its portion of the Hagerstown Urbanized Area will be incorporated in the Long Range Transportation Plan for the Franklin MPO.

#### C. Transportation Improvement Program (TIP)

1. We agree to work together on planning and programming transportation projects for the Hagerstown Urbanized Area within Franklin County where applicable funds are spent on projects and programs that improve the transportation system. However, the Franklin County MPO will program the projects for the section of the Hagerstown Urbanized Area within Franklin County.

#### D. Unified Planning Work Program (UPWP)

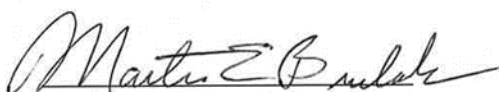
1. The Franklin MPO will develop and submit a work plan for all work in the Hagerstown Urbanized Area within Franklin County.
2. To help ensure the continuity of federal funds and help support the planning process within the two existing MPO planning area boundaries, each agency agrees to abide by the methodology and process currently used to allocate planning funds to the respective MPOs.

#### E. Other Planning Activities

1. We agree to work together to identify the need for corridor projects that cross the MPO boundary.
2. We agree the Franklin MPO will address urban area boundary issues and review the functional classification of all public roads and streets within

Franklin County on a periodic basis. This review will be completed using the National Functional Classification System guidelines.

3. We agree to cooperate with planning and implementation of our respective management and monitoring systems, especially the congestion management processes (CMP) system.
4. We agree to coordinate air quality maintenance and conformity issues as they affect the regional attainment status and conformity of each MPO's Long Range Transportation Plan and Transportation Improvement Program. However, the Franklin County MPO will be responsible for air quality maintenance and conformity relative to the Hagerstown Urbanized Area within Franklin County.



Martin E. Brubaker, Chairman  
Hagerstown/Eastern Panhandle MPO

June 5, 2013

Date



Robert Thomas, Chairman  
Franklin County MPO

May 1, 2011

Date



# Winchester-Frederick County Metropolitan Planning Organization

## MEMORANDUM OF UNDERSTANDING Coordination of the Transportation Planning Processes Between

Winchester-Frederick County (WinFred) Metropolitan Planning Organization (MPO)  
and  
Hagerstown/Eastern Panhandle (HEP) Metropolitan Planning Organization (MPO)

### I. Background and Purpose

- A. The Hagerstown/Eastern Panhandle Metropolitan Planning Organization (HEPMPO) and the Winchester-Frederick County Metropolitan Planning Organization (WinFred MPO) recognize that the Hagerstown, Maryland, Urban Boundary extends into Frederick County, Virginia. The purpose of this agreement is to define the roles and responsibilities of the Metropolitan Planning Organizations (MPOs).
- B. This agreement provides the framework for the responsibilities of the WinFred MPO and HEPMPO in regard to the federally mandated transportation planning and programming for the Hagerstown Urbanized Area within Frederick County. Each MPO will coordinate with the other on planning and programming of studies and projects that will impact the economy, environment, transportation systems and quality of life for the citizens within their respective planning areas.

### II. General Points of Understanding and Agreement

- A. We agree to collaborate in the planning, conduct and reporting of transportation related information at the state and regional levels. We agree to share information and plans to achieve the goals of state and regional transportation plans, and to assist, where appropriate, in the joint selection of projects, and improve the coordination of investment across borders.
- B. We agree to work together to achieve compliance with all federal planning regulations and guidance.
- C. We agree that staff of both MPOs will meet as needed to review progress of cooperative efforts, to discuss key findings from program activities, and to discuss the scope, plans and implementation of activities under consideration for the next planning cycle.
- D. We agree that Frederick County will maintain a non-voting seat on the HEPMPO Board and a representative from the HEPMPO will have a non-voting seat on the WinFred MPO Board.
- E. This agreement will be reviewed when either agency identifies the need for a review.

### III. Specific Points of Understanding and Agreement

#### A. MPO Boundary

1. We recognize the WinFred MPO boundary is the eastern portion of Frederick County and the City of Winchester.

#### B. Metropolitan Transportation Plans (MTPs)

1. We recognize the currently adopted WinFred MPO Metropolitan Transportation Plan is the transportation plan for WinFred MPO. This includes the portion of the Hagerstown Urbanized Area in Frederick County.

2. We agree the WinFred MPO should address planning/programming needs of the Hagerstown Urbanized Area within Frederick County. Findings of the WinFred MPO concerning its portion of the Hagerstown Urbanized Area will be incorporated in the Metropolitan Transportation Plan for the WinFred MPO.

#### C. Transportation Improvement Program (TIP)

1. We agree to work together on planning and programming transportation projects for the Hagerstown Urbanized Area within Frederick County where applicable funds are spent on projects and programs that improve the transportation system. However, the WinFred MPO will program the projects for the section of the Hagerstown Urbanized Area within Frederick County.

#### D. Unified Planning Work Program (UPWP)

1. The WinFred MPO will develop and submit a work plan for all work in the Hagerstown Urbanized Area within Frederick County.

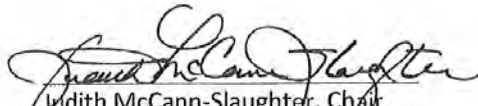
2. To help ensure the continuity of federal funds and help support the planning process within the two existing MPO planning area boundaries, each agency agrees to abide by the methodology and process currently used to allocate planning funds to the respective MPOs.

#### E. Other Planning Activities

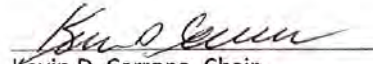
1. We agree to work together to identify the need for corridor projects that cross the MPO boundary.

2. We agree the WinFred MPO will address urban area boundary issues and VDOT review the functional classification of all public roads and streets within Frederick County on a periodic basis. This review will be completed using the National Functional Classification System guidelines.

3. We agree to coordinate air quality maintenance and conformity issues as they affect the regional attainment status and conformity of each MPO's Metropolitan Transportation Plan and Transportation Improvement Program. However, the WinFred MPO will be responsible for air quality maintenance and conformity relative to the Hagerstown Urbanized Area within Frederick County.

  
Judith McCann-Slaughter, Chair  
Winchester Frederick County MPO

9-26-2023  
Date

  
Kevin D. Cerrone, Chair  
Hagerstown/Eastern Panhandle  
MPO

10-18-23  
Date

## Washington County Transit

**AGREEMENT AND  
 MEMORANDUM OF UNDERSTANDING  
 FOR  
 COOPERATIVE TRANSPORTATION PLANNING  
 BETWEEN  
 HAGERSTOWN/EASTERN PANHANDLE METROPOLITAN PLANNING  
 ORGANIZATION  
 AND  
 WASHINGTON COUNTY TRANSIT**

This Memorandum of Understanding is agreed and entered into on this day 9<sup>th</sup> day of March, 2017 between Hagerstown/Eastern Panhandle Metropolitan Planning Organization, hereinafter called HEPMPO, and Washington County Transit, hereinafter called WCT. This agreement specifies the roles and responsibilities of HEPMPO, the Metropolitan Planning Organization (MPO) for Washington County MD, Berkeley County WV, Jefferson County WV, Franklin County PA and WCT, the grantee, a publicly owned operator providing deviated route and demand response transit services for carrying out federal transportation planning and programming requirements for a continuing, cooperative and comprehensive transportation planning process.

This agreement provides the parameters for fulfilling the federal transportation planning requirements, and the cooperative effort between the agencies in meeting these requirements. This MOU specifically addresses the roles and responsibilities related to the development of the annual Unified Planning Work Program of a transit component, development of the local Transportation Improvement Program (TIP) and State Transportation Improvement Program (STIP), Air Quality Conformity Determinations, and the development and maintenance of the Multimodal Long Range Transportation Plan.

The roles and responsibilities of the cooperating agencies under this MOU are as follows:

**Section 1: Role and Responsibilities of HEPMPO**

- A. Role:** To carry out the continuing, cooperative and comprehensive transportation planning process by providing the technical and administrative services necessary to fulfill all applicable federal transportation planning requirements.
- B. Responsibilities:** In accordance with the current Statutory Planning and Programming Requirements in Fixing Americas Surface Transportation Act (FAST Act) and the previous legislation Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21), as well as other federal and state regulations, HEPMPO is responsible for the following activity:
1. Develop an annual Unified Planning Work Program and budget inclusive of a transit work element.
  2. Develop and maintain a fiscally constrained Long Range Multimodal Transportation Plan that addresses the planning factors identified in the transportation legislation. The Long Range Plan and Transportation Improvement Program will incorporate FAST Act and MAP-21 transit provisions including asset management and safety plans with recommendations developed by the transit agency.
  3. Develop and maintain a Transportation Improvement Program (TIP) for the HEPMPO metropolitan planning area inclusive of all highway and transit projects programmed during the TIP period consistent with the TIP/STIP guidelines and timeframes.
  4. Develop an annual listing of obligated projects from the previous fiscal year. The list is to be developed in conjunction with the state and transit provider and made available for public

Monday, May 01, 2017



- review. HEPMPO will contact the transit agency to obtain the information.
5. Develop and maintain a public involvement/participation plan establishing a framework for soliciting public comments on all plans and programs developed by the HEPMPO. Within the plan are procedures and specific timeframes for posting notices and accepting comments relative to the Long Range Transportation Plan and Transportation Improvement Program.
  6. HEPMPO may coordinate any plan development requirements initiated by the state to maintain a coordinated effort between public, private, and non-profit transportation service, human service providers and the general public. The project selection and funding requirements under the former New Freedom program was made optional under MAP-21. Participation in the planning process may be required for grant recipients under the Enhanced Mobility of Seniors and Individuals with Disabilities Program (5310).
  7. Schedule board meetings with the Policy Board and Technical Advisory Committee. Meeting notices, agendas and proposed resolutions are provided to the board prior to each meeting for review.
  8. Provide technical assistance to the local units of government and transit agencies cooperating in the transportation planning process.
  9. Perform the required air quality conformity analysis and determination on all plans and programs developed by HEPMPO.
  10. Coordinate with state, local units of government, and transit agency in the development of all plans, programs and policies established by HEPMPO.
  11. HEPMPO in coordination with the state and transit agency will establish performance targets as required by the Federal Transit Administration's Transit Asset Management and Safety-Related Final Rules.

#### **Section 2: Roles and Responsibilities of WCT**

- A. **Role:** To provide deviated route and demand response transit service within the service areas of Washington County, Maryland. Participate in the transportation planning process to insure compliance with FAST Act transit provisions.
- B. **Responsibilities:** Within the frame work of the transportation planning process WCT is represented on the HEPMPO Interstate Council (voting board) and the Technical Advisory Committee (non-voting). As a TAC member WCT provides the Policy Board with technical guidance when making policy decisions and coordinates with HEPMPO to ensure that transit issues are adequately addressed. The responsibilities of the WCT in the planning process are as follows:
  1. To review the planning activity identified in the Unified Planning Work Program to insure that all transit planning emphasis areas are being met.
  2. To participate in the development of the Long Range Multimodal Transportation Plan for the region providing transit program improvements, project cost estimates, and fiscal projections.
  3. To Participate in the development and maintenance of the Transportation Improvement Program providing HEPMPO with the appropriate project information including capital and operating expenses covering the TIP period.
  4. WCT will provide HEPMPO with a list of obligated transit projects from the previous fiscal year to fulfill the annual listing of projects requirement.
  5. The transit agency will review public notices as they relate to transit activity to insure that program requirements are fulfilled.
  6. As a public transit provider, WCT will serve as a stakeholder/committee member in the development and maintenance of the Coordinated Public Transit-Human Services Transportation Plan.
  7. To attend HEPMPO meetings providing transit status reports as necessary.

Monday, May 01, 2017

8. To provide transit related data that supports plans and programs developed through the transportation planning process.
9. To provide the Policy Board with technical assistance that aides in policy decision making.
10. In coordination and cooperation with HEPMPO and the Maryland Transit Administration, WCT will participate in the establishment and maintenance of performance measures and targets.
11. The transit agency will be part of a group transit asset management plan that at a minimum includes capital inventories, condition assessments, and investment prioritization. The transit agency will develop a public safety plan that at a minimum includes safety risk identification and evaluation, minimizing exposure to hazards and performance targets. The information is to be shared with the HEPMPO for incorporation into the Long Range Transportation Plan.

### **Section 3: Amendments**

HEPMPO will continue to review any agreements with WCT to ensure that they continue to satisfy all planning requirements. HEPMPO and WCT may cooperatively amend any sections of this Agreement/MOU in accordance with any new or revised federal regulations. This Agreement/MOU shall remain in effect unless the HEPMPO and WCT terminate the MOU in writing.

Agreed to this 25<sup>th</sup> day of April, 2017

By:



Matthew Mullenax, Executive Director  
Hagerstown/Eastern Panhandle Metropolitan Planning Organization



Kevin Cerrone, Director  
Washington County Transit

Monday, May 01, 2017

# Eastern Panhandle Transit Authority

**AGREEMENT AND  
 MEMORANDUM OF UNDERSTANDING  
 FOR  
 COOPERATIVE TRANSPORTATION PLANNING  
 BETWEEN  
 HAGERSTOWN/EASTERN PANHANDLE METROPOLITAN PLANNING  
 ORGANIZATION  
 AND  
 EASTERN PANHANDLE TRANSIT AUTHORITY**

This Memorandum of Understanding is agreed and entered into on this day 13<sup>th</sup> day of January, 2022 between Hagerstown/Eastern Panhandle Metropolitan Planning Organization, hereinafter called HEPMPO, the Eastern Panhandle Transit Authority, hereinafter called EPTA. This agreement specifies the roles and responsibilities of HEPMPO, the Metropolitan Planning Organization (MPO) for Washington County MD, Berkeley County WV, Jefferson County WV, Franklin County PA and EPTA, the grantee, a publicly owned operator providing deviated route and demand response transit services for carrying out federal transportation planning and programming requirements for a continuing, cooperative and comprehensive transportation planning process.

This agreement provides the parameters for fulfilling the federal transportation planning requirements, and the cooperative effort between the agencies in meeting these requirements. This MOU specifically addresses the roles and responsibilities related to the development of the annual Unified Planning Work Program of a transit component, development of the local Transportation Improvement Program (TIP) and State Transportation Improvement Program (STIP), Air Quality Conformity Determinations, and the development and maintenance of the Multimodal Long Range Transportation Plan.

The roles and responsibilities of the cooperating agencies under this MOU are as follows:

## **Section 1: Role and Responsibilities of HEPMPO**

- A. **Role:** To carry out the continuing, cooperative and comprehensive transportation planning process by providing the technical and administrative services necessary to fulfill all applicable federal transportation planning requirements.
- B. **Responsibilities:** In accordance with the current Statutory Planning and Programming Requirements in Fixing Americas Surface Transportation Act (Fast Act) and the previous legislation Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21), as well as other federal and state regulations, HEPMPO is responsible for the following activity:
  1. Develop an annual Unified Planning Work Program and budget inclusive of a transit work element.
  2. Develop and maintain a fiscally constrained Long Range Multimodal Transportation Plan that addresses the planning factors identified in the transportation legislation. The Long Range Plan and Transportation Improvement Program will incorporate FAST Act and MAP-21 transit provisions including asset management and safety plans with recommendations developed by the transit agency.
  3. Develop and maintain a Transportation Improvement Program (TIP) for the HEPMPO metropolitan planning area inclusive of all highway and transit projects programmed during the TIP period consistent with the TIP/STIP guidelines and timeframes.



- review. HEPMPO will contact the transit agency to obtain the information.
5. Develop and maintain a public involvement/participation plan establishing a framework for soliciting public comments on all plans and programs developed by the HEPMPO. Within the plan are procedures and specific timeframes for posting notices and accepting comments relative to the Long Range Transportation Plan and Transportation Improvement Program. EPTA relies on the public participation process for the TIP to satisfy Section 5307 public involvement requirements for the POP.
  6. HEPMPO may coordinate any plan development requirements initiated by the state to maintain a coordinated effort between public, private, and non-profit transportation service, human service providers and the general public. The project selection and funding requirements under the former New Freedom program was made optional under MAP-21. Participation in the planning process may be required for grant recipients under the Enhanced Mobility of Seniors and Individuals with Disabilities Program (5310).
  7. Schedule board meetings with the Policy Board and Technical Advisory Committee. Meeting notices, agendas and proposed resolutions are provided to the board prior to each meeting for review.
  8. Provide technical assistance to the local units of government and transit agencies cooperating in the transportation planning process.
  9. Perform the required air quality conformity analysis and determination on all plans and programs developed by HEPMPO.
  10. Coordinate with state, local units of government, and transit agency in the development of all plans, programs and policies established by HEPMPO.
  11. HEPMPO in coordination with the state and transit agency will establish and maintain performance targets that address national performance measures issued by the U.S. DOT based on goals outlined in the law including transit safety and asset management.

## **Section 2: Roles and Responsibilities of EPTA**

- A. Role:** To provide deviated route and demand response transit service within the service areas of Berkeley & Jefferson Counties, West Virginia. Participate in the transportation planning process to insure compliance with FAST Act transit provisions.
- B. Responsibilities:** Within the frame work of the transportation planning process EPTA is represented on the HEPMPO Interstate Council (voting board) and the Technical Advisory Committee (non-voting). As a TAC member EPTA provides the Policy Board with technical guidance when making policy decisions and coordinates with HEPMPO to ensure that transit issues are adequately addressed. The responsibilities of the EPTA in the planning process are as follows:
  1. To review the planning activity identified in the Unified Planning Work Program to insure that all transit planning emphasis areas are being met.
  2. To participate in the development of the Long Range Multimodal Transportation Plan for the region providing transit program improvements, project cost estimates, and fiscal projections.
  3. To Participate in the development and maintenance of the Transportation Improvement Program providing HEPMPO with the appropriate project information including capital and operating expenses covering the TIP period.
  4. EPTA will provide HEPMPO with a list of obligated transit projects from the previous fiscal year to fulfill the annual listing of projects requirement.
  5. The transit agency will review public notices as they relate to transit activity to insure that program requirements are fulfilled.
  6. As a public transit provider, EPTA will serve as a stakeholder/committee member in the



- development and maintenance of the Coordinated Public Transit-Human Services Transportation Plan.
7. To attend HEPMPO meetings providing transit status reports as necessary.
  8. To provide transit related data that supports plans and programs developed through the transportation planning process.
  9. To provide the Policy Board with technical assistance that aides in policy decision making.
  10. In coordination and cooperation with HEPMPO and the state Division of Public Transit, EPTA will participate in the establishment and maintenance of performance measures and targets.
  11. The transit agency will develop a transit asset management plan that at a minimum includes capital inventories, condition assessments, and investment prioritization. The transit agency will develop a public safety plan that at a minimum includes safety risk identification and evaluation, minimizing exposure to hazards and performance targets. The information is to be shared with the HEPMPO for incorporation into the Long Range Transportation Plan.

### **Section 3: Amendments**

HEPMPO will continue to review any agreements with EPTA to ensure that they continue to satisfy all planning requirements. HEPMPO and EPTA may cooperatively amend any sections of this Agreement/MOU in accordance with any new or revised federal regulations. This Agreement/MOU shall remain in effect unless the HEPMPO and EPTA terminate the MOU in writing.

Agreed to this 13<sup>th</sup> day of January, 2022

By:



Matthew Mullenax, Executive Director  
Hagerstown/Eastern Panhandle Metropolitan Planning Organization



Elaine Bartoldson, Director  
Eastern Panhandle Transit Authority

## Appendix H

### Table of Minority Representation on Boards

## Minority Representation on HEPMPO Boards

Board Name	Total	Black/ African American	Hispanic	Asian
Interstate Council	15	1	0	0
Technical Advisory Committee	17	0	0	0

# Appendix I

## Complaint Forms





Hagerstown-Eastern Panhandle Metropolitan Planning Organization

## Complaint Form

<b>Section I:</b>				
Name:				
Address:				
Telephone (Home):			Telephone (Work):	
Electronic Mail Address:				
Accessible Format Requirements?	Large Print		Audio Tape	
	TDD		Other	
<b>Section II:</b>				
Are you filing this complaint on your own behalf?			Yes*	No
*If you answered "yes" to this question, go to Section III.				
If not, please supply the name and relationship of the person for whom you are complaining:				
Please explain why you have filed for a third party:				
Please confirm that you have obtained the permission of the aggrieved party if you are filing on behalf of a third party.			Yes	No
<b>Section III:</b>				
I believe the discrimination I experienced was based on (check all that apply):				
<input type="checkbox"/> Race <input type="checkbox"/> Color <input type="checkbox"/> National Origin				
<input type="checkbox"/> Other Protected Class _____				
Date of Alleged Discrimination (Month, Day, Year): _____				
Explain as clearly as possible what happened and why you believe you were discriminated against. Describe all persons who were involved. Include the name and contact information of the person(s) who discriminated against you (if known) as well as names and contact information of any witnesses.				





Hagerstown-Eastern Panhandle Metropolitan Planning Organization

## Formulario de Quejas

<b>Sección I:</b>			
Nombre:			
Dirección:			
Teléfono (Hogar):		Teléfono (Trabajo):	
Correo Electrónico:			
Requisitos de formato accesible	Tipografía grande		Cinta de audio
	TDD		Otro
<b>Sección II:</b>			
¿Está presentando esta queja en su propio nombre?		Sí*	No
* Si su respuesta es "sí" a esta pregunta, vaya a la Sección III.			
Si su respuesta es "no", por favor provea el nombre y la relación de la persona por la que usted está sometiendo esta querrela:			
Por favor explique por qué usted ha sometido una querrela por otra persona:			
Por favor confirme que ha obtenido permiso de la parte perjudicada si usted está sometiendo la queja a nombre de otra persona.		Sí	No
<b>Sección III:</b>			
Creo que la discriminación que experimenté estuvo basada en (marque todas las respuestas correspondientes):			
<input type="checkbox"/> Raza <input type="checkbox"/> Color <input type="checkbox"/> Origen Nacional			
<input type="checkbox"/> Otra Clase Protegida _____			
Fecha de la discriminación alegada (día, mes, año): _____			
Explique lo más claramente posible lo que sucedió y por qué cree que experimentó discrimen. Describa a todas las personas que estuvieron involucradas. Incluya el nombre y la información de contacto de la(s) persona (s) que discriminó o discriminaron contra usted (si se conoce), así como los nombres y la información de contacto de cualquier testigo(s).			





# Appendix J

## Public Notices

## Title VI Notice to the Public

In order to comply with 49 CFR Section 21.9(d), HEPMPO shall provide information to the public regarding their Title VI obligations and apprise members of the public of the protections against discrimination afforded to them by Title VI. For more information on HEPMPO's nondiscrimination obligations, contact HEPMPO's Title VI Coordinator, Matthew T. Mullenax at mmullenax@hepmo.net or (240) 313-2080. The paragraph below will be inserted into all significant publications that are distributed to the public. The text will be placed permanently on the HEPMPO website and in public areas of HEPMPO's offices.

*"The Hagerstown/Eastern Panhandle Metropolitan Planning Organization (HEPMPO) fully complies with Title VI of the Civil Rights Act of 1964 and related statutes and regulations prohibiting discrimination in all programs and activities. For more information, or to file a Title VI related complaint, see [www.hepmo.net](http://www.hepmo.net) or call (240) 313-2080. If information is needed in another language, then contact (240) 313-2080."*

Any individual, group of individuals, or entity that believes he/she, they, or it have been subjected to discrimination prohibited by Title VI may file a formal complaint with HEPMPO's Title VI Coordinator by completing HEPMPO's Title VI Complaint Form and mailing it to Hagerstown/Eastern Panhandle MPO, 33 West Washington Street 4th Floor, Suite 402, Hagerstown, MD 21740. A formal complaint must be submitted in writing within 180 calendar days of the alleged occurrence or when the alleged discrimination became known to the complainant. HEPMPO will process complaints that are complete.

1. Once the complaint is received, HEPMPO will acknowledge receipt of the complaint within 5 business days and will review it to determine if HEPMPO has jurisdiction. The Complainant will receive an acknowledgement letter informing her/him whether the complaint will be investigated by HEPMPO. HEPMPO has 30 days to investigate the complaint.
2. If more information is needed to resolve the case, HEPMPO may contact the Complainant. The Complainant has 30 business days from the date of the letter to send requested information to HEPMPO's Title VI Coordinator. If the Title VI Coordinator is not contacted by the Complainant or does not receive the additional information within 30 business days, HEPMPO can administratively close the case. A case can also be administratively closed if the Complainant no longer wishes to pursue their case.
3. After the Title VI Coordinator reviews the complaint, she/he will issue one of two letters to the Complainant: a closure letter or a letter of finding (LOF). A closure letter summarizes the allegations and states that there was not a Title VI violation and that the case will be closed. An LOF summarizes the allegations and details plans for remedial actions to provide redress. The written response shall be issued no later than 90 calendar days after the date the complaint is received.
4. If the Complainant wishes to appeal the decision, she/he has 30 days after the date of the LOF to do so.

A person may also file a complaint directly with the Federal Transit Administration, at FTA Office of Civil Rights, 1200 New Jersey Ave., SE, Washington, DC 20590; or with the Federal Highway Administration, at FHWA Office of Civil Rights, Chief Investigations and Adjunction, 400 7th Street SW, Room 4132, Washington DC 20590; or with the appropriate state agency at the following:

Maryland:

Maryland Department of Transportation  
Office of Diversity and Equity  
7201 Corporate Center Drive  
Hanover, Maryland 21076  
Telephone: 410-865-1126

West Virginia:

WV Department of Transportation  
EEO Division  
1900 Kanawha Boulevard, East  
Building 5 Room 948 A  
Charleston, WV 25305  
Telephone: 304-558-3931

## Public Notice Efforts for Title VI Plan

HOLD for FACEBOOK & NEWS ARTICLES



# Appendix K

## List of Investigations

**LIST OF TRANSIT-RELATED TITLE VI INVESTIGATIONS, COMPLAINTS, AND LAWSUITS (GENERAL REQUIREMENT)**

**Background**

All recipients shall prepare and maintain a list of any of the following that allege discrimination on the basis of race, color, or national origin:

- Active investigations conducted by FTA and entities other than FTA;
- Lawsuits; and
- Complaints naming the recipient.

This list shall include the date that the transit-related Title VI investigation, lawsuit, or complaint was filed; a summary of the allegation(s); the status of the investigation, lawsuit, or complaint; and actions taken by the recipient in response, or final findings related to the investigation, lawsuit, or complaint. This list shall be included in the Title VI Program submitted to FTA every three years.

*The sample below is provided for the purposes of guidance only.*

**SAMPLE List of Investigations, Lawsuits and Complaints**

	Date (Month, Day, Year)	Summary (include basis of complaint: race, color, or national origin)	Status	Action(s) Taken
<b>Investigations</b>				
1.				
2.				
<b>Lawsuits</b>				
1.				
2.				
<b>Complaints</b>				
1.				
2.				

# Appendix L

## Definitions and Acronyms

## DEFINITIONS

**Beneficiary** – any person or group of persons (other than States) entitled to receive benefits, directly or indirectly, from any federally assisted program, i.e., relocates, impacted citizens, communities, etc.

**Citizen Participation** – an open process in which the rights of the community to be informed, to provide comments to the Government, and to receive a response from the Government are met through a full opportunity to be involved in the process and express the community's needs and goals.

**Compliance** – condition that exists when a Recipient has effectively implemented all Title VI requirements and can demonstrate that there is no evidence of discrimination.

**Deficiency Status** – the interim period during which the Recipient has been notified of deficiencies, but has not voluntarily complied with Title VI.

**Discrimination** – the act or action, whether intentional or unintentional, through which a person in the United States, solely because of race, color, religion, sex, or national origin, has been otherwise subjected to unequal treatment under any program or activity receiving financial assistance from the Federal Highway Administration under Title 23 U.S.C.

**Disparate Impact** -results when rules and laws have a different and more inhibiting effect on women and minority groups than on the majority because of race, color, national origin, gender, disability or age. This type of discrimination occurs when a neutral procedure or practice results in fewer services or benefits, or inferior services or benefits, to members of a protected group such as minorities or low-income populations. With disparate impact, the focus is on the consequences of a decision, policy or practice rather than on the intent.

**Environmental Justice** – to avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects on minority and low-income populations. To ensure the full and fair participation by all potentially affected communities in the transportation decision-making process, and to prevent the denial of, reduction in, or significant delay in the receipt of benefits by minority and low-income populations.

**Facility** – includes all, or any part of, structures, equipment or other real or personal property, or interests therein, and the provision of facilities, including the construction, expansion, renovation, remodeling, alteration or acquisition of facilities.

**Federal Assistance** – includes:

- 1.) Grants and loans of Federal funds,
- 2.) The grant or donation of Federal property and interests in property,
- 3.) The detail of Federal personnel,
- 4.) The sale and lease of, and the permission to use (on other than a casual or transient basis), Federal property or any interest in such property without consideration or at a nominal consideration, or at a consideration which is reduced for the purpose of assisting the Recipient, or in recognition of the public interest to be served by such sale or lease to the Recipient and,
- 5.) Federal agreement, arrangement, or other contract which has, as one of its purposes, the provision of assistance.



**Limited English Proficient** – an individual who does not speak English as a primary language and has limited ability to read, speak, write or understand English.

**Minority** - Blacks, not of Hispanic origin; Hispanics; Asians or Pacific Islanders; American Indians or Alaskan Natives.

**Non-compliance** – the condition that exists when a Recipient has failed to meet prescribed requirements and has shown an apparent lack of “Good Faith Effort” in implementing all or some of the Title VI requirements.

**Persons** – where designation of persons by race, color, or national origin is required, the following designations ordinarily may be used: “White not of Hispanic origin”, “Black not of Hispanic origin”, “Hispanic”, “Asian or Pacific Islander”, “American Indian or Alaskan Native.” Additional subcategories based on national origin or primary language spoken may be used, where appropriate, on either a national or regional basis.

**Person with a Disability** -any person who: (a) has a physical or mental impairment which substantially limits one or more major life activities; (b) has a record of such an impairment; or (c) is regarded as having such an impairment.

**Program** – includes any project or activity for the provision of services, financial aid, or other benefits to individuals. This includes education or training, work opportunities, health, welfare, rehabilitation, housing, or other services, whether provided directly by the Recipient of Federal financial assistance or provided by others through contracts or other arrangements with the Recipient.

**Protected Category** – includes all categories of persons protected from discrimination under Title VI, including race, color, national origin, sex, age, disability, and income status.

**Racial/Ethnic Identification** – a person may be included in the group to which he or she appears to belong, identifies with, or is regarded in the community as belonging. However, no person should be counted in more than one racial/ethnic category. The following group categories will be used:

- 1.) The category white, (not of Hispanic origin); All persons having origins in any of the original peoples of Europe, North Africa, the Middle East, or the Indian Subcontinent.
- 2.) The category black (not of Hispanic origin); All persons having origins in any of the Black racial groups.
- 3.) The category Hispanic; All persons of Mexican, Puerto Rican, Cuban, Central or South American, or other Spanish culture or origin, regardless of race.
- 4.) The category Asian or Pacific Islanders: All persons having origins in any of the original peoples of the Far East, Southeast Asia, or the Pacific Islands. This area includes, for example, China, Japan, Korea, the Philippine Islands, and Samoa.
- 5.) The category American Indian or Alaskan Native: All persons having origins in any of the original peoples of North America.

**Recipient** – any State, territory, possession, the District of Columbia, Puerto Rico, or any political subdivision, or instrumentally thereof, or any public or private agency, institution, or organization, or other entity, or any individual, in any State, territory, possession, the District of Columbia, or Puerto Rico, to whom Federal assistance is extended, either directly or through another Recipient, for any program.

Recipient includes any successor, assignee, or transferee thereof. The term Recipient does not include any ultimate beneficiary under any such program.

**Secretary** – the Secretary of Transportation as set forth in 49 CFR 21.17(g) (3) or the Federal Highway Administrator to whom the Secretary has delegated his/her authority in specific cases.

**State Highway Agency** – the department, commission, board, or official of any State charged by its laws with the responsibility for highway construction. The term State would be considered equivalent to State Highway Agency if the context so implies.

**Timetable** – a measure relating to calendar days.

**Title VI Compliance Review** - an evaluation and determination of a nonexempt direct Federal or Federal-Aid Recipient's compliance with the equal opportunity requirements established in the Authorities listed in Section II of this document.

**Title VI Program** – the system of requirements developed to implement Title VI of the Civil Rights Act of 1964. References in this part to Title VI requirements and regulations shall not be limited to only Title VI of the Civil Rights Act of 1964. Where appropriate, this term also refers to the civil rights provisions of the other Federal related statutes to the extent they prohibit discrimination on the grounds of race, color, national origin, sex, disability, and age in programs receiving Federal financial assistance.

**Title VI Coordinator** – HEPMPO employee whose principal function is to direct the management of the Title VI Program to include developing policies, practices, procedures, and equal opportunity initiatives. The Title VI Officer provides direct support to the reviewing officers assigned to various departments within COG/TPB.

## ACRONYMS

<b>AQAC</b>	Air Quality Advisory Committee
<b>CFR</b>	Code of Federal Regulations
<b>EIS</b>	Environmental Impact Statement
<b>E.O.</b>	Executive Order
<b>EPTA</b>	Eastern Panhandle Transit Authority
<b>FHWA</b>	Federal Highway Administration
<b>FTA</b>	Federal Transit Administration
<b>HEPMPO</b>	Hagerstown Eastern Panhandle Metropolitan Planning Organization
<b>IIJA</b>	Infrastructure Investment and Jobs Act
<b>ISC</b>	Interstate Council
<b>LEP</b>	Limited English Proficiency
<b>L RTP</b>	Long Range Transportation Plan
<b>MDOT</b>	Maryland Department of Transportation
<b>MOU</b>	Memorandum of Understanding
<b>MPO</b>	Metropolitan Planning Organization
<b>NEPA</b>	National Environmental Policy Act
<b>PPP</b>	Public Participation Plan
<b>TAC</b>	Technical Advisory Committee
<b>TIP</b>	Transportation Improvement Program
<b>USC</b>	United States Code
<b>USDOJ</b>	United States Department of Justice
<b>USDOL</b>	United States Department of Labor
<b>USDOT</b>	United States Department of Transportation
<b>WCT</b>	Washington County Transit
<b>WVDOT</b>	West Virginia Department of Transportation